# CITY OF FREEPORT, ILLINOIS ANNUAL FINANCIAL REPORT



FOR THE FISCAL YEAR ENDED APRIL 30, 2016

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## FINANCIAL SECTION

**INDEPENDENT AUDITORS' REPORT** 



Lauterbach & Amen, LLP

CERTIFIED PUBLIC ACCOUNTANTS

#### **INDEPENDENT AUDITORS' REPORT**

October 4, 2016

The Honorable Mayor Members of the City Council City of Freeport, Illinois

#### **Report on the Financial Statements**

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Freeport, Illinois, as of and for the year ended April 30, 2016, and the related notes to the financial statements, which collectively comprise the City's basic financial statements as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the City's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

City of Freeport, Illinois October 4, 2016 Page 2

#### **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Freeport, Illinois, as of April 30, 2016, and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### **Other Matters**

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis as listed in the table of contents and budgetary information reported in the required supplementary information as listed in the table of contents, be presented to supplement the basic financial statements. Such information, although not part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### **Other Information**

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City of Freeport, Illinois', basic financial statements. The combining and individual fund financial statements and schedules, and supplemental schedules are presented for purposes of additional analysis and are not a required part of the financial statements.

The combining and individual fund financial statements and schedules and supplemental schedules are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the financial statements. Such information has been subjected to the auditing procedures applied in the audit of the financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining and individual fund financial statements and schedules and supplemental schedules are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

City of Freeport, Illinois October 4, 2016 Page 3

#### **Other Reporting Required by Government Auditing Standards**

In accordance with *Government Auditing Standards*, we have also issued our report dated October 4, 2016, on our consideration of the City's internal control over financial reporting and on our tests of its compliance with certain provision of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City's internal control over financial reporting and compliance.

Lauterbach + AmenILP LAUTERBACH & AMEN, LLP

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MANAGEMENT'S DISCUSSION AND ANALYSIS

#### Management's Discussion and Analysis April 30, 2016

Our discussion and analysis of the City of Freeport's financial performance provides an overview of the City's financial activities for the fiscal year ended April 30, 2016. Please read it in conjunction with the City's financial statements, which begin on page 4.

#### FINANCIAL HIGHLIGHTS

- The City of Freeport's net position decreased as a result of this year's operations and the implementation of GASB Statement No. 68. Net position of the governmental activities decreased by \$3,273,743 or 17.8 percent and net position of business-type activities decreased by \$2,259,346, or 5.6 percent.
- During the year, government-wide revenues for the primary government totaled \$35,081,998 while expenses totaled \$38,355,741, resulting in a decrease to net position of \$3,273,743.
- The City's net position totaled \$15,157,591 on April 30, 2016, which includes \$42,686,079 net investment in capital assets, \$5,975,358 subject to external restrictions, and (\$35,503,846) unrestricted net position that may be used to meet the ongoing obligations to citizens and creditors.
- The General Fund reported a surplus this year of \$388,167 resulting in ending fund balance of \$6,398,977 an increase of 6.5 percent.

#### USING THIS ANNUAL REPORT

This annual report consists of a series of financial statements. The Statement of Net Position and the Statement of Activities (on pages 4 - 7) provide information about the activities of the City of Freeport as a whole and present a longer-term view of the City's finances. Fund financial statements begin on page 8. For governmental activities, these statements tell how these services were financed in the short term as well as what remains for future spending. Fund financial statements also report the City's operations in more detail than the government-wide statements by providing information about the City's most significant funds. The remaining statements provide financial information about activities for which the City acts solely as a trustee or agent for the benefit of those outside of the government.

#### **Government-Wide Financial Statements**

The government-wide financial statements provide readers with a broad overview of the City of Freeport's finances, in a matter similar to a private-sector business. The government wide financial statements can be found on pages 4 - 7 of this report.

The Statement of Net Position reports information on all of the City's assets/deferred outflows and liabilities/deferred inflows, with the difference between the two reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the City is improving or deteriorating. Consideration of other nonfinancial factors, such as changes in the City's property tax base and the condition of the City's infrastructure, is needed to assess the overall health of the City.

#### MD&A 1

#### Management's Discussion and Analysis April 30, 2016

#### USING THIS ANNUAL REPORT - Continued

#### **Government-Wide Financial Statements** – Continued

The Statement of Activities presents information showing how the government's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (e.g., uncollected taxes and earned but unused vacation leave).

Both of the government-wide financial statements distinguish functions of the City of Freeport that are principally supported by taxes and intergovernmental revenues (governmental activities) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (business-type activities). The governmental activities of the City include general government, public safety, public works, and culture and recreation. The business-type activities of the City include water, sewer, landfill closure and health and environment.

#### **Fund Financial Statements**

A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The City, like other local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the City can be divided into three categories: governmental funds, proprietary funds, and fiduciary funds.

#### **Governmental Funds**

Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating the City's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate the comparison between governmental funds and governmental activities.

Management's Discussion and Analysis April 30, 2016

#### USING THIS ANNUAL REPORT - Continued

Fund Financial Statements – Continued

**Governmental Funds** – Continued

The City of Freeport maintains seventeen individual governmental funds. Information is presented separately in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures, and changes in fund balances for the General Fund, which is considered to be a major fund. Data from the other sixteen governmental funds are combined into a single, aggregated presentation. Individual fund data for each of these nonmajor governmental funds is provided in the form of combining statements elsewhere in this report. The City adopts an annual appropriated budget for all of the governmental funds. A budgetary comparison schedule for these funds has been provided to demonstrate compliance with this budget. The basic governmental fund financial statements can be found on pages 8 - 11 of this report.

#### **Proprietary Funds**

The City maintains one proprietary fund type: enterprise. Enterprise funds are used to report the same functions presented as business-type activities in the government–wide financial statements. The City utilizes an enterprise fund to account for its water and sewer operations. Proprietary fund financial statements provide the same type of information as the government-wide financial statements, only in more detail. The proprietary fund financial statements provide separate information for the Water Department Fund, Sewer Department Fund, and Storm Sewer Department Fund, which are considered to be a major funds of the City. Data for the other two nonmajor proprietary funds combined into a single, aggregated presentation. Individual fund data for each of these nonmajor proprietary funds is provided in the form of combining statements elsewhere in this report. The basic proprietary fund financial statements can be found on pages 12 - 17 of this report.

#### **Fiduciary Funds**

Fiduciary funds are used to account for resources held for the benefit of parties outside the government. Fiduciary funds are not reflected in the government-wide financial statements because the resources of those funds are not available to support the City's own programs. The accounting use for fiduciary funds is much like that used for proprietary funds. The basic fiduciary fund financial statements can be found on pages 18 - 19 of this report.

#### Notes to the Financial Statements

The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements can be found on pages 20 - 71 of this report.

#### Management's Discussion and Analysis April 30, 2016

#### USING THIS ANNUAL REPORT - Continued

#### **Other Information**

In addition to the basic financial statements and accompanying notes, this report also presents certain required supplementary information concerning the City's I.M.R.F., police and firefighter employee pension obligations, other post-employment benefit obligations and budgetary comparison schedule for the General Fund. Required supplementary information can be found on pages 72 - 81 of this report.

The combining statements referred to earlier in connection with non-major governmental funds are presented immediately following the required supplementary information on pensions. Combining and individual fund statements and schedules can be found on pages 82 - 125 of this report.

#### GOVERNMENT-WIDE FINANCIAL ANALYSIS

Net position may serve over time as a useful indicator of a government's financial position. The following tables show that in the case of the City of Freeport, assets/deferred outflows exceeded liabilities/deferred inflows by \$15,157,591.

				Net Po	sition		
		Governn	nental	Busine	ss-type		
		Activi	ties	Activ	vities	То	tal
		2016	2015	2016	2015	2016	2015
Current/Other Assets	\$	14,455,116	14,990,662	8,276,560	6,836,949	22,731,676	21,827,611
Capital Assets		17,186,704	15,899,260	64,304,405	64,278,096	81,491,109	80,177,356
Deferred Outflows		5,906,156	-	800,753	-	6,706,909	-
Total Assets/Deferred Outflows	_	37,547,976	30,889,922	73,381,718	71,115,045	110,929,694	102,004,967
Long-Term Debt		44,702,767	15,261,909	40,367,541	38,896,748	85,070,308	54,158,657
Other Liabilities		2,353,995	2,511,291	4,577,942	3,942,078	6,931,937	6,453,369
Deferred Inflows		3,769,858	3,377,549	-	-	3,769,858	3,377,549
Total Liabilities		50,826,620	21,150,749	44,945,483	42,838,826	95,772,103	63,989,575
Net Postion							
Net Investment in Capital Assets		13,538,093	11,266,570	29,147,986	30,269,944	42,686,079	41,536,514
Restricted		2,370,143	2,993,214	3,605,215	4,033,827	5,975,358	7,027,041
Unrestricted (Deficit)		(29,186,880)	(4,520,611)	(4,316,966)	(6,027,552)	(33,503,846)	(10,548,163)
Total Net Position		(13,278,644)	9,739,173	28,436,235	28,276,219	15,157,591	38,015,392

A large portion of the City's net position, \$42,686,079, reflects its investment in capital assets (for example, land, buildings, machinery, and equipment), less any related debt used to acquire those assets that is still outstanding. The City uses these capital assets to provide services to citizens; consequently, these assets are not available for future spending. Although the City's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

#### Management's Discussion and Analysis April 30, 2016

#### **GOVERNMENT-WIDE FINANCIAL ANALYSIS** – Continued

An additional portion, \$5,975,358, of the City's net position represents resources that are subject to external restrictions on how they may be used. The remaining (\$33,503,846), represents unrestricted net assets and may be used to meet the government's ongoing obligations to citizens and creditors. At yearend, the City is able to report positive balances in all categories of net position for both the governmental and the business-type activities, and was able to do so in the prior fiscal year as well.

			Change in Ne	t Position			
	Govern						
	Activi	ities	Activ		Total		
	2016	2015	2016	2015	2016	2015	
Revenues							
Program Revenues							
Charges for Services	\$ 3,424,463	5,863,102	9,113,530	8,940,399	12,537,993	14,803,501	
Operating Grants/Contrib.	2,224,161	2,300,027	-	-	2,224,161	2,300,027	
Capital Grants/Contrib.	423,847	411,756	532,814	676,451	956,661	1,088,207	
General Revenues							
Property Taxes	4,463,922	4,626,682	-	-	4,463,922	4,626,682	
Retailers Occupation Tax	7,533,554	7,545,933	-	-	7,533,554	7,545,933	
Income Taxes	2,622,429	2,582,919	-	-	2,622,429	2,582,919	
State Sales and Use Taxes	588,308	509,427	-	-	588,308	509,427	
Replacement Taxes	380,679	473,790	-	-	380,679	473,790	
Other Taxes	2,496,347	2,575,938	-	-	2,496,347	2,575,938	
Interest Income	15,012	9,917	3,235	4,389	18,247	14,306	
Miscellaneous	916,984	1,533,864	342,713	337,458	1,259,697	1,871,322	
Total Revenues	25,089,706	28,433,355	9,992,292	9,958,697	35,081,998	38,392,052	
Expenses							
General Government	11,204,465	13,268,696	-	-	11,204,465	13,268,696	
Public Safety	12,526,550	8,870,014	-	-	12,526,550	8,870,014	
Public Works	4,383,911	5,363,295	-	-	4,383,911	5,363,295	
Culture and Recreation	1,444,113	1,462,049	-	-	1,444,113	1,462,049	
Interest on Long-Term Debt	126,691	168,758	-	-	126,691	168,758	
Water Department	-	-	2,544,737	2,208,000	2,544,737	2,208,000	
Sewer Department	-	-	4,159,456	3,850,625	4,159,456	3,850,625	
Storm Sewer	-	-	591,893	601,144	591,893	601,144	
Nonmajor	-	-	1,373,925	4,858,817	1,373,925	4,858,817	
Total Expenses	29,685,730	29,132,812	8,670,011	11,518,586	38,355,741	40,651,398	
Change in Net Position							
Before Transfers	(4,596,024)	(699,457)	1,322,281	(1,559,889)	(3,273,743)	(2,259,346)	
Transfers	980,038	(282,070)	(980,038)	282,070	-	-	
Change in Net Position	(3,615,986)	(981,527)	342,243	(1,277,819)	(3,273,743)	(2,259,346)	
	(-)	()	- , -	× 1 · · 1- · · /	······	· · · · · · · · · · · · · · · · · · ·	
Net Position - Beginning as Restated	(9,662,658)	10,720,700	28,093,992	29,554,038	18,431,334	40,274,738	
Net Position - Ending	(13,278,644)	9,739,173	28,436,235	28,276,219	15,157,591	38,015,392	
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#### Management's Discussion and Analysis April 30, 2016

#### **GOVERNMENT-WIDE FINANCIAL ANALYSIS** – Continued

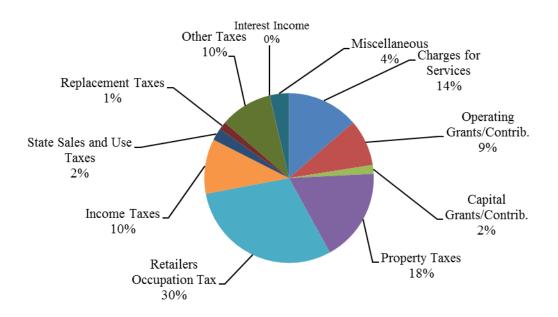
Net position of the City of Freeport's governmental activities decreased by 37.4 percent ((\$9,662,658) restated balance in 2015 compared to (\$13,278,644) in 2016). Unrestricted net position, the part of net position that can be used to finance day-to-day operations without constraints, totaled (\$29,186,880) at April 30, 2016.

Net position of the business-type activities decreased by 1.2 percent (\$28,093,992 restated in 2015 compared to \$28,436,235 in 2016).

#### **Governmental Activities**

Revenues for governmental activities totaled \$25,089,706, while the cost of all governmental functions totaled \$29,685,730. This results in a deficit of \$4,596,024 prior to transfers in of \$980,038. In 2015, revenues of \$28,433,355 fell short of expenses of \$29,132,812, resulting in a deficit of \$699,457, prior to transfers out of \$282,070.

The following table graphically depicts the major revenue sources of the City. It depicts very clearly the reliance of retailers occupation taxes, property taxes, and charges for services to fund governmental activities.



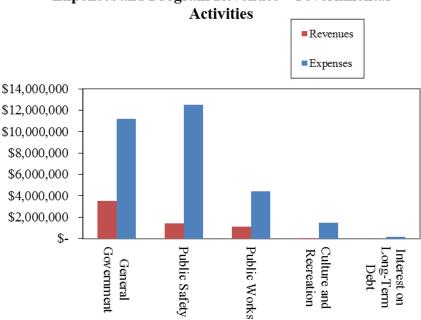
#### **Revenues by Source - Governmental Activities**

#### **Management's Discussion and Analysis** April 30, 2016

## **GOVERNMENT-WIDE FINANCIAL ANALYSIS** – Continued

#### **Governmental Activities** – Continued

The 'Expenses and Program Revenues' Table identifies those governmental functions where program expenses greatly exceed revenues.



## **Expenses and Program Revenues - Governmental**

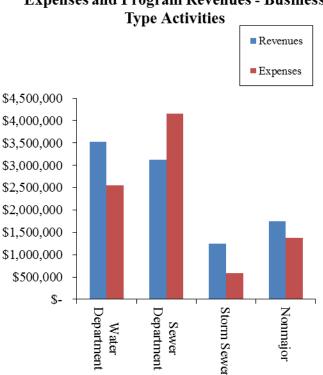
#### **Business-Type Activities**

Business-Type activities posted total revenues of \$9,992,292, while the cost of all business-type activities totaled \$8,670,011. This results in a surplus of \$1,322,281, prior to transfers out of \$980,038. In 2015, revenues of \$9,958,697 were lower than expenses of \$11,518,586, resulting in a deficit of \$1,559,889, prior to transfers in of \$282,070.

#### **Management's Discussion and Analysis** April 30, 2016

#### **GOVERNMENT-WIDE FINANCIAL ANALYSIS** – Continued

**Business-Type Activities** – Continued



## **Expenses and Program Revenues - Business-**

The above graph compares program revenues to expenses for water and sewer operations.

#### FINANCIAL ANALYSIS OF THE GOVERNMENT'S FUNDS

As noted earlier, the City of Freeport uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

#### **Governmental Funds**

The focus of the City's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. In particular, unassigned fund balance may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year.

The City's governmental funds reported combining ending fund balances of \$9,443,750, which is \$482,436, or 4.9 percent lower than last year's total of \$9,926,186. Of the \$9,443,750 total, \$5,729,382, or approximately 60.7 percent, of the fund balance constitutes unassigned fund balance.

#### MD&A8

#### Management's Discussion and Analysis April 30, 2016

#### FINANCIAL ANALYSIS OF THE GOVERNMENT'S FUNDS – Continued

#### **Governmental Funds** – Continued

The General Fund reported a positive change in fund balance for the year of \$388,167, an increase of 6.5 percent. The increase was primarily due to lower expenditures in the current year, a decrease of \$2,371,187 compared to prior year. The overall decrease in revenue of \$2.3 million was offset by decreases in total expenditures of \$2.4 million.

The General Fund is the chief operating fund of the City. At April 30, 2016, unassigned fund balance in the General Fund was \$5,767,842 which represents 90.1 percent of the total fund balance of the General Fund. As a measure of the General Fund's liquidity, it may be useful to compare unassigned fund balance to total fund expenditures. Unassigned fund balance in the General Fund represents approximately 30.7 percent of total General Fund expenditures.

#### **Proprietary Funds**

The City's proprietary funds provide the same type of information found in the government-wide financial statements, but in more detail.

The City reports the Water Department Fund, Sewer Department Fund, Storm Sewer Fund, and Landfill Closure Fund as major proprietary funds. The Water Department Fund accounts for all of the operations of the municipal water and the Sewer Department Fund accounts for all of the operations of the sewer system. Water is sold to all municipal customers at a graduated rate of \$0.0014973 to \$0.001123 per gallon and a rate of \$0.0035157 per gallon for sewer. Monthly rates also include a meter fee along with additional debt service and capital improvement fees.

The net position in the Water Department Fund during the current fiscal year was \$21,307,315, while the previous fiscal year reported a net position of \$20,419,327. Unrestricted net position in the Water Department Fund totaled \$5,619,177 at April 30, 2016.

The net position in the Sewer Department Fund during the current fiscal year was \$11,317,936, while the previous fiscal year reported a net position of \$12,779,769. Unrestricted net position in the Sewer Department Fund totaled (\$4,354,735) at April 30, 2016.

The net position in the Storm Sewer Fund during the current fiscal year was \$1,279,401, while the previous fiscal year reported a net position of \$734,586. Unrestricted net position in the Sewer Department Fund totaled (\$112,991) at April 30, 2016.

The net position in the Landfill Closure Fund during the current fiscal year was (\$5,950,600), while the previous fiscal year reported a net position of (\$6,255,435). Unrestricted net position in the Landfill Closure Fund totaled (\$5,950,600) at April 30, 2016.

#### Management's Discussion and Analysis April 30, 2016

#### **GENERAL FUND BUDGETARY HIGHLIGHTS**

The City Council made budget amendments to the General Fund at the end of the fiscal year. General Fund actual revenues for the year totaled \$19,317,854, compared to budgeted revenues of \$22,392,146, which is 13.7 percent lower than budgeted revenues. The variance is due primarily to the charges for services revenues coming in under budget by \$2,906,182.

The General Fund actual expenditures for the year were \$18,793,886, compared to budgeted expenditures of \$24,989,862, which is 24.8 percent lower than budgeted expenditures. The general government function's actual expenditures were lower than budgeted expenditures by \$5,859,686.

#### CAPITAL ASSETS AND DEBT ADMINISTRATION

#### **Capital Assets**

The City's investment in capital assets for its governmental and business type activities as of April 30, 2016 was \$81,491,109 (net of accumulated depreciation). This investment in capital assets includes land, construction in progress, buildings, equipment, vehicles, and infrastructure.

		Capi	tal Assets - Net of I	Depreciation			
	Governn	nental	Busines	s-type			
	 Activi	ties	Activi	ties	Total		
	 2016	2015	2016	2015	2016	2015	
Land	\$ -	-	53,809	53,809	53,809	53,809	
Construction in Progress	661,668.00	-	2,802,289	20,236,796	3,463,957	20,236,796	
Buildings	8,214,135	8,541,537	12,244,180	12,375,238	20,458,315	20,916,775	
Equipment	600,414	338,384	8,469,725	2,744,807	9,070,139	3,083,191	
Vehicles	1,996,518	2,084,417	-	-	1,996,518	2,084,417	
Infrastructure	 5,713,969	4,934,922	40,734,402	28,867,446	46,448,371	33,802,368	
Total	 17,186,704	15,899,260	64,304,405	64,278,096	81,491,109	80,177,356	

This year's major additions included:

Governmental Activities		<b>Business-Type Activities</b>	
Construction in Progress	\$ 661,668	Construction in Progress	\$ 3,699,264
Equipment	322,351		
Vehicles	 363,272		
	 1,347,291		

Additional information on the City of Freeport's capital assets can be found in note 3 on pages 37 - 38 of this report.

#### MD&A 10

#### Management's Discussion and Analysis April 30, 2016

#### **CAPITAL ASSETS AND DEBT ADMINISTRATION – Continued**

#### **Debt Administration**

At year-end, the City of Freeport had total outstanding debt of \$38,945,816 as compared to \$38,814,476 the previous year, an increase of 0.3 percent. The following is a comparative statement of outstanding debt:

		Ι	ong-Term Debt C	Dutstanding		
	 Governm	nental	Busines	ss-type		
	 Activi	ties	Activ	ities	To	otal
	 2016	2015	2016	2015	2016	2015
General Obligation Bonds	\$ 2,783,909	2,977,000	19,221,091	20,273,000	22,005,000	23,250,000
Installment Notes Payable	864,702	1,472,413	140,786	173,634	1,005,488	1,646,047
Capital Leases Payable	-	183,277	-	-	-	183,277
IEPA Loans Payable	 -	-	15,935,328	13,735,152	15,935,328	13,735,152
Total	 3,648,611	4,632,690	35,297,205	34,181,786	38,945,816	38,814,476

Additional information on the City of Freeport's long-term debt can be found in Note 3 on pages 40 - 47 of this report.

#### ECONOMIC FACTORS AND NEXT YEAR'S BUDGET AND RATES

The City is faced with a multitude of challenges. The City's population continues to decline, which contributes to the declining property and income tax base. The City's unemployment rate is higher than the state and national rate. With economic challenges, the City has placed increased focus on expense management and organizational review resulting in increases in our efficiency and productivity from continued organizational structure changes.

Although challenges still exist, the City is cognizant of the need to continue investing in its infrastructure. The City is committed to improving roadways, water utility and investing in economic development programs that will provide the stimulus the City needs.

#### **REQUESTS FOR INFORMATION**

This financial report is designed to provide a general overview of the City of Freeport's finances for all those with an interest in the government's finances. Questions concerning any of the information provided in this report or requests for additional information should be directed to the Office of the Finance Director. City of Freeport, 524 W. Stephenson Street, Freeport, Illinois 61032.

## **BASIC FINANCIAL STATEMENTS**

The basic financial Statements include integrated sets of financial statements as required by the GASB. The sets of statements include:

- Government-Wide Financial Statements
- Fund Financial Statements

Governmental Funds

**Proprietary Funds** 

Fiduciary Funds

In addition, the notes to the financial statements are included to provide information that is essential to a user's understanding of the basic financial statements.

Statement of Net Position April 30, 2016

See Following Page

#### Statement of Net Position April 30, 2016

	G	overnmental Activities	Business- Type Activities	Totals
ASSETS				
Current Assets				
Cash and Cash Equivalents	\$	7,685,268	1,461,435	9,146,703
Restricted Cash and Investments		-	3,605,215	3,605,215
Receivables - Net of Allowances				
Property Taxes		3,346,188	-	3,346,188
Accounts		907,022	-	907,022
Accrued Interest		-	2,402,110	2,402,110
Other		552,139	-	552,139
Due from Other Governments		1,540,109	436,449	1,976,558
Internal Balances		(214,337)	214,337	-
Prepaids/Inventories		638,727	157,014	795,741
Total Current Assets	_	14,455,116	8,276,560	22,731,676
Noncurrent Assets				
Capital Assets				
Nondepreciable		661,668	2,856,098	3,517,766
Depreciable		31,959,597	90,444,530	122,404,127
Accumulated Depreciation		(15,434,561)	(28,996,223)	(44,430,784)
Total Noncurrent Assets		17,186,704	64,304,405	81,491,109
Total Assets		31,641,820	72,580,965	104,222,785
DEFERRED OUTFLOWS OF RESOURCES				
Deferred Items - IMRF		1,627,962	800,753	2,428,715
Deferred Items - Police Pension		2,024,377	-	2,024,377
Deferred Items - Firefighters' Pension		2,253,817	-	2,253,817
Total Deferred Outflows of Resources		5,906,156	800,753	6,706,909
Total Assets and Deferred				
Outflows of Resources		37,547,976	73,381,718	110,929,694

	Governmental Activities	Business- Type Activities	Totals
LIABILITIES			
Current Liabilities			
Accounts Payable	\$ 1,248,532	2,074,326	3,322,858
Accrued Payroll	350,527	70,937	421,464
Deposits Payable	-	232,885	232,885
Accrued Interest	35,268	274,670	309,938
Other Payables	66,119	40,541	106,660
Current Portion of Long-Term Debt	653,549	1,884,583	2,538,132
Total Current Liabilities	2,353,995	4,577,942	6,931,937
Noncurrent Liabilities			
Compensated Absences Payable	349,942	103,529	453,471
Net Pension Liability - IMRF	2,107,475	1,036,613	3,144,088
Net Pension Liability - Police Pension	22,182,880	-	22,182,880
Net Pension Liability - Firefighters' Pension	11,371,243	-	11,371,243
Net Other Post-Employment	9- · 9 -		
Benefits Obligation Payable	5,608,680	-	5,608,680
General Obligation Bonds Payable	2,578,727	18,256,273	20,835,000
Installment Notes Payable	503,820		503,820
IEPA Loans Payable		15,289,724	15,289,724
Notes Payable	-	107,022	107,022
Landfill Closure Liability	-	5,574,380	5,574,380
Total Noncurrent Liabilities	44,702,767	40,367,541	85,070,308
Total Liabilities	47,056,762	44,945,483	92,002,245
<b>DEFERRED INFLOWS OF RESOURCES</b>			
Property Taxes	3,346,188	-	3,346,188
Deferred Items - Firefighters' Pension	423,670	-	423,670
Total Deferred Inflows of Resouces	3,769,858	_	3,769,858
Total Liabilities and Deferred Inflows of Resources	50,826,620	44,945,483	95,772,103
NET POSITION			
Net Investment in Capital Assets Restricted	13,538,093	29,147,986	42,686,079
Property Taxes - Special Revenues	1,879,123	-	1,879,123
Capital Projects	370,145	-	370,145
Cemetery Care	120,875	-	120,875
Bond Ordinance	-	3,605,215	3,605,215
Unrestricted (Deficit)	(29,186,880)	(4,316,966)	(33,503,846)
Total Net Position	(13,278,644)	28,436,235	15,157,591

#### Statement of Activities For the Fiscal Year Ended April 30, 2016

			Program Revenues	5
		Charges	Operating	Capital
		for	Grants/	Grants/
	Expenses	Services	Contributions	Contributions
Governmental Activities				
General Government	\$ 11,204,465	2,050,382	1,189,661	252,404
Public Safety	12,526,550	1,115,604	285,227	-
Public Works	4,383,911	239,743	714,297	171,443
Culture and Recreation	1,444,113	18,734	34,976	-
Interest on Long-Term Debt	126,691	-	-	-
Total Governmental Activities	29,685,730	3,424,463	2,224,161	423,847
Business-Type Activities				
Water Department	2,544,737	3,526,212	-	-
Sewer Department	4,148,885	3,126,700	-	-
Storm Sewer	442,104	715,768	-	532,814
Landfill Closure	(21,304)	283,405	-	-
Health and Environment	1,395,229	1,461,445	-	-
Total Business-Type Activities	8,509,651	9,113,530	-	532,814
Total Primary Government	38,195,381	12,537,993	2,224,161	956,661

General Revenues Taxes Property Retailers Occupation Tax Other Intergovernmental - Unrestricted Income Taxes State Sales and Use Replacement Taxes Interest Miscellaneous Transfers - Internal Balances

Change in Net Position

Net Position - Beginning as Restated

Net Position - Ending

	Net (Expenses)/Revenues	
	Primary Government	
Governmental	Business-Type	
Activities	Activities	Totals
(7,712,018)	-	(7,712,018)
(11,125,719)	-	(11,125,719)
(3,258,428)	-	(3,258,428)
(1,390,403)	-	(1,390,403)
(126,691)	-	(126,691)
(23,613,259)	-	(23,613,259)
-	981,475	981,475
-	(1,022,185)	(1,022,185)
-	806,478	806,478
-	304,709	304,709
	66,216	66,216
	1,136,693	1,136,693
(23,613,259)	1,136,693	(22,476,566)
(23,013,237)	1,150,075	(22,470,300)
4,463,922		4,463,922
7,533,554	-	7,533,554
2,496,347	-	2,496,347
2,490,347	-	2,490,547
2,622,429	-	2,622,429
588,308	-	588,308
380,679	-	380,679
15,012	3,235	18,247
916,984	182,353	1,099,337
980,038	(980,038)	-
19,997,273	(794,450)	19,202,823
(3,615,986)	342,243	(3,273,743)
(9,662,658)	28,093,992	18,431,334
(13,278,644)	28,436,235	15,157,591

#### **Balance Sheet - Governmental Funds April 30, 2016**

	General	Nonmajor	Totals
ASSETS			
Cash and Investments	\$ 4,753,784	2,931,484	7,685,268
Receivables - Net of Allowances			
Property Taxes	2,211,451	1,134,737	3,346,188
Accounts	236,940	670,082	907,022
Other	552,139	-	552,139
Due from Other Governments	1,540,109	-	1,540,109
Due from Other Funds	25,857	184,338	210,195
Prepaids	631,135	7,592	638,727
Total Assets	9,951,415	4,928,233	14,879,648
LIABILITIES			
Accounts Payable	787,919	442,423	1,230,342
Accrued Payroll	315,710	34,817	350,527
Due to Other Funds	181,835	260,887	442,722
Other Payables	55,523	10,596	66,119
Total Liabilities	1,340,987	748,723	2,089,710
DEFERRED INFLOWS OF RESOURCE	ES		
Property Taxes	2,211,451	1,134,737	3,346,188
Total Liabilities and Deferred Inflows			
of Resources	3,552,438	1,883,460	5,435,898
FUND BALANCES			
Nonspendable	631,135	7,592	638,727
Restricted	-	2,370,143	2,370,143
Committed	-	699,812	699,812
Assigned	-	5,686	5,686
Unassigned	5,767,842	(38,460)	5,729,382
Total Fund Balances	6,398,977	3,044,773	9,443,750
Total Liabilities, Deferred Inflows			
of Resources and Fund Balances	9,951,415	4,928,233	14,879,648

#### **Reconciliation of Total Governmental Fund Balance to Net Position - Governmental Activities**

#### April 30, 2016

Total Governmental Fund Balances	\$ 9,443,750
Amounts reported for governmental activities in the Statement of Net Position are different because:	
Capital assets used in governmental activities are not financial resources and therefore, are not reported in the funds.	17,186,704
Deferred outflows (inflows) of resources related to the pensions not reported in the funds. Deferred Items - IMRF Deferred Items - Police Pension Deferred Items - Firefighters' Pension	1,627,962 2,024,377 1,830,147
Long-term liabilities are not due and payable in the current period and therefore are not reported in the funds. Compensated Absences Payable Net Pension Liability - IMRF Net Pension Liability - Police Pension Net Pension Liability - Firefighters' Pension Net Other Post-Employment Benefit Obligation General Obligation Bonds Payable Installment Notes Payable Accrued Interest Payable	(437,427) (2,107,475) (22,182,880) (11,371,243) (5,608,680) (2,783,909) (864,702) (35,268)
Net Position of Governmental Activities	 (13,278,644)

## Statement of Revenues, Expenditures and Changes in Fund Balances - Governmental Funds For the Fiscal Year Ended April 30, 2016

	General	Nonmajor	Totals
Revenues			
Taxes	\$ 12,302,001	2,191,822	14,493,823
Licenses, Permits and Fees	754,505	823,386	1,577,891
Intergovernmental	3,738,313	2,501,111	6,239,424
Charges for Services	1,581,484	-	1,581,484
Fines and Forfeits	265,088	-	265,088
Interest	5,830	9,182	15,012
Miscellaneous	670,633	246,351	916,984
Total Revenues	19,317,854	5,771,852	25,089,706
Expenditures			
Current			
General Government	8,607,186	1,793,410	10,400,596
Public Safety	7,426,875	228,836	7,655,711
Public Works	2,521,924	1,995,077	4,517,001
Culture and Recreation	237,901	1,019,033	1,256,934
Capital Outlay	-	622,967	622,967
Debt Service			
Principal Retirement	-	994,826	994,826
Interest and Fiscal Charges		125,607	125,607
Total Expenditures	18,793,886	6,779,756	25,573,642
Excess (Deficiency) of Revenues			
Over (Under) Expenditures	523,968	(1,007,904)	(483,936)
Other Financing Sources (Uses)			
Disposal of Capital Assets	1,500	-	1,500
Debt Issuance	-	1,809,747	1,809,747
Premium on Debt Issuance	-	37,591	37,591
Payment to Escrow Agent	-	(1,847,338)	(1,847,338)
Transfers In	291,935	927,576	1,219,511
Transfers Out	(429,236)	(790,275)	(1,219,511)
	(135,801)	137,301	1,500
Net Change in Fund Balances	388,167	(870,603)	(482,436)
Fund Balances - Beginning	6,010,810	3,915,376	9,926,186
Fund Balances - Ending	6,398,977	3,044,773	9,443,750

## Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances to the Statement of Activities - Governmental Activities

For the Fiscal Year Ended April 30, 2016

Net Change in Fund Balances - Total Governmental Funds	\$ (482,436)
Amounts reported for governmental activities in the Statement of Activities are different because:	
Governmental funds report capital outlays as expenditures. However, in the Statement of Activities the cost of those assets is allocated over their estimated	
useful lives and reported as depreciation expense.	1 2 47 201
Capital Outlays	1,347,291
Depreciation Expense Disposals Cost	(1,039,885) (1,714,580)
Disposals - Cost Disposals - Accumulated Depreciation	(1,714,580) 1,714,580
Disposuis Accumulated Depreciation	1,714,500
The net effect of deferred outflows (inflows) of resources related to the pensions	
not reported in the funds. Change in Deferred Items - IMRF	2 257 122
Change in Deferred Items - Police Pension	2,257,423 82,907
Change in Deferred Items - Firefighters' Pension	681,808
The issuance of long-term debt provides current financial resources to	
governmental funds, while the repayment of the principal on long-term	
debt consumes the current financial resources of the governmental funds.	9 40 4
Deductions to Compensated Absences Payable	8,494
Additions to Net Pension Liability - IMRF	(1,386,424)
Additions to Net Pension Liability - Police Pension Additions to Net Pension Liability - Firefighters' Pension	(2,625,760) (2,770,620)
Additions to Net Pension Endomy - Pringments Pension Additions to Net Other Post-Employment Benefit Obligations	(682,526)
Retirement of Debt	2,793,826
Debt Issuance	(1,809,747)
	(1,00),747)
Changes to accrued interest on long-term debt in the Statement of Activities	
do not require the use of current financial resources and, therefore, are not	
reported as expenditures in the governmental funds.	 9,663
Changes in Net Position of Covernmental Activities	(3.615.986)

## **Changes in Net Position of Governmental Activities**

#### (3,615,986)

#### Statement of Net Position - Proprietary Funds April 30, 2016

	E	Water Department
ASSETS		
Current Assets Cash and Investments Restricted Cash and Investments	\$	1,174,588 1,408,661
Receivables - Net of Allowances Accounts		1,719,435
Due from Other Governments Due from Other Funds Prepaids		5,375,411 6,740
Inventories Total Current Assets		<u>16,253</u> 9,701,088
Noncurrent Assets Capital Assets		
Nondepreciable Depreciable		2,818,837 28,893,269
Accumulated Depreciation Total Noncurrent Assets Total Assets		$\frac{(8,160,766)}{23,551,340}$ 33,252,428
DEFERRED OUTFLOWS OF RESOURCES		, ,
Deferred Items - IMRF Total Assets/ Deferred Outflows of Resources		<u>333,399</u> 33,585,827
LIABILITIES		
Current Liabilities Accounts Payable Accrued Payroll Deposits Payable Accrued Interest Due to Other Funds Other Payables		1,861,239 28,421 229,600 24,375 378,723
Current Portion of Long-Term Debt Total Current Liabilities		<u>333,874</u> 2,856,232
Noncurrent Liabilities Compensated Absences Payable Net Pension Liability - IMRF General Obligation Bonds Payable IEPA Loans Payable Notes Payable Landfill Closure Liability		42,152 431,601 - - - - -
Total Noncurrent Liabilities		9,422,280
Total Liabilities		12,278,512
NET POSITION Net Investment in Capital Assets Restricted - Bond Ordinance Unrestricted (Deficit)		14,279,477 1,408,661 5,619,177
Total Net Position		21,307,315

			Nonmajor	
Sewer	Storm	Landfill	Health and	
Department	Sewer	Closure	Environment	Totals
F ~				
-		70,089	216,758	1,461,43
1,559,281	637,273	-	-	3,605,21
469,626	213,049	-	-	2,402,11
436,449	214,337	-	378,723	436,44 5,968,47
- 360	214,557	-	578,725	5,908,47
133,661	_	-	_	149,91
2,599,377	1,064,659	70,089	595,481	14,030,69
37,261	-	-	-	2,856,09
51,304,624	10,246,637	-	-	90,444,53
(18,621,014) 32,720,871	(2,214,443) 8,032,194	-	-	(28,996,22
35,320,248	9,096,853	70,089	595,481	<u>64,304,40</u> 78,335,09
55,520,240	9,090,855	70,089	575,401	76,555,0
458,725	8,629	-	-	800,75
35,778,973	9,105,482	70,089	595,481	79,135,85
49,322	-	50,467	113,298	2,074,32
40,350	2,166	-	-	70,93
3,285	-	-	-	232,88
168,960	81,335	-	-	274,6
4,924,521	450,890	-	-	5,754,12
-	-	40,541	-	40,54 1,884,55
1,012,790 6,199,228	289,640 824,031	248,279 339,287	- 113,298	1,884,50
0,177,220	024,031	557,201	115,296	10,552,0
58,622	2,755	-	-	103,52
593,841	11,171	-	-	1,036,6
11,268,149	6,988,124	-	-	18,256,2
6,341,197	-	-	-	15,289,72
-	-	107,022 5,574,380	-	107,02
18,261,809	7,002,050	5,681,402		<u>5,574,38</u> 40,367,54
24,461,037	7,826,081	6,020,689	113,298	50,699,6
14 112 200	755 110			00 1 45 0
14,113,390	755,119	-	-	29,147,98
1,559,281 (4,354,735)	637,273 (112,991)	- (5,950,600)	482,183	3,605,2 (4,316,9)
(4,334,733)				
11 317 026	1,279,401	(5,950,600)	482,183	28,436,2

Statement of Revenues, Expenses and Changes in Net Position - Proprietary Funds For the Fiscal Year Ended April 30, 2016

	Water Department
Operating Revenues	
Charges for Services	\$ 3,518,605
Operating Expenses	
Operations	1,817,154
Depreciation	636,141
Total Operating Expenses	2,453,295
Operating Income (Loca)	1 065 210
Operating Income (Loss)	1,065,310
Nonoperating Revenues (Expenses)	
Interest Income	203
Connection Fees	7,607
Other Income	147,137
Disposal of Capital Assets	(5,531)
Interest Expense	(85,911)
•	63,505
Income (Loss) Before Contributions and Transfers	1,128,815
Capital Grant Transfers In	-
	-
Transfers Out	(240,827)
Change in Net Position	887,988
	307,200
Net Position - Beginning as Restated	20,419,327
Net Position - Ending	21,307,315

		Activities - Enterprise	Nonmajor	
Sewer	Storm	Landfill	Health and	
Department	Sewer	Closure	Environment	Totals
<b>k</b>				
3,120,999	715,768	283,405	1,461,445	9,100,222
2,461,804	58,015	(25,888)	1,395,229	5,706,314
1,054,132	231,593	-	-	1,921,860
3,515,936	289,608	(25,888)	1,395,229	7,628,180
(394,937)	426,160	309,293	66,216	1,472,042
2,595	89	126	222	3,23
5,701	-	-	-	13,30
4,981	30,235	-	-	182,35
(173,175)	-	-	-	(178,70
(459,774)	(152,496)	(4,584)	-	(702,76
(619,672)	(122,172)	(4,458)	222	(682,57
(1,014,609)	303,988	304,835	66,438	789,46
532,814	-	-	-	532,81
-	240,827	-	-	240,82
(980,038)	-	-	-	(1,220,86
(1,461,833)	544,815	304,835	66,438	342,24
12,779,769	734,586	(6,255,435)	415,745	28,093,99
11,317,936	1,279,401	(5,950,600)	482,183	28,436,23

#### **Statement of Cash Flows - Proprietary Funds For the Fiscal Year Ended April 30, 2016**

Cash Flows from Operating Activities Receipts from Customers and Users Payments to Suppliers Payments to Employees	Water Department \$ 1,308,582 (2,342) (669,836) 636,404
Cash Flows from Capital and Related Financing Activities Purchase of Capital Assets Disposal of Capital Assets Payment of Debt Principal Capital Grants Proceeds of Debt Issuance Interest and Fiscal Charges	$(2,993,171) \\ 125,539 \\ (315,650) \\ - \\ 2,587,238 \\ (85,911) \\ (601,055) \\ (10,055) \\ - \\ (10,$
Cash Flows from Noncapital Financing Activities Transfers In Transfers Out Cash Flows from Investing Activities	(681,955) - (240,827) (240,827)
Interest Received	(286 175)
Net Change in Cash and Cash Equivalents Cash and Cash Equivalents - Beginning	(286,175) 2,869,424
Cash and Cash Equivalents - Ending	2,583,249
Reconciliation of Operating Income to Net Cash Provided (Used) by Operating Activities Operating Income (Loss) Adjustments to Reconcile Operating Income Income to Net Cash Provided by	1,065,310
(Used in) Operating Activities: Depreciation Other Income Other Expenses (Increase) Decrease in Current Assets Increase (Decrease) in Current Liabilities	636,141 154,744 22,331 (2,364,767) 1,122,645
Net Cash Provided by Operating Activities	636,404

			Nonmajor	
Sewer	Storm	Landfill	Health and	
Department	Sewer	Closure	Environment	Totals
2,980,050	512,372	283,405	1,455,444	6,539,853
(1,037,024)	(92,656)	59,709	(1,397,344)	(2,469,657
(926,098)	(48,981)	-	-	(1,644,915
1,016,928	370,735	343,114	58,100	2,425,281
660,588	(240,827)			(2,573,410
320,990	(240,827)	-	-	446,529
(1,472,393)	(7,587,251)	(278,463)	-	(9,653,757
532,814	(7,307,231)	(278,403)	-	532,814
724,972	- 7,211,351	-	-	10,523,561
(459,774)	(152,496)	(4,584)	-	(702,765
307,197	(769,223)	(283,047)	-	(1,427,028
507,197	(709,223)	(283,047)		(1,427,028
-	240,827	-	-	240,827
(980,038)	-	-	-	(1,220,865
(980,038)	240,827	-	-	(980,038
2,595	89	126	222	3,235
346,682	(157,572)	60,193	58,322	21,450
1,212,599	794,845	9,896	158,436	5,045,200
1,559,281	637,273	70,089	216,758	5,066,650
(394,937)	426,160	309,293	66,216	1,472,042
1,054,132	231,593	-	-	1,921,866
10,682	30,235	-	-	195,661
30,725	578	-	-	53,634
(151,631)	(233,631)	-	(6,001)	(2,756,030
467,957	(84,200)	33,821	(2,115)	1,538,108

The notes to the financial statements are an integral part of this statement.

# **CITY OF FREEPORT, ILLINOIS**

# **Trust and Agency Funds**

# Statement of Fiduciary Net Position April 30, 2016

	Private Purpose Trust	Pension Trust	Agency
ASSETS			
Cash and Cash Equivalents	\$ 51,048	626,585	277,761
Investments			
U.S. Government and Agency Obligations	-	7,985,283	-
State and Local Obligations	-	817,142	-
Corporate Obligations	-	9,731,072	-
Common Stocks	-	4,660,969	-
Mutual Funds	-	29,436,520	-
Receivables - Net of Allowances			
Accrued Interest	-	156,804	-
Loans	-	-	189,072
Due from Other Funds		18,190	
Total Assets	51,048	53,432,565	466,833
LIABILITIES			
Accounts Payable	10,201	-	-
Due to Others			466,833
Total Liabilities	10,201		466,833
NET POSITION			
Net Position Restricted for Pension	40,847	53,432,565	

The notes to the financial statements are an integral part of this statement.

# **CITY OF FREEPORT, ILLINOIS**

#### **Trust Funds**

# Statement of Changes in Fiduciary Net Position For the Fiscal Year Ended April 30, 2016

	Private Purpose Trust	Pension Trust	
Additions			
Foreign Fire Insurance	\$ 33,981	-	
Contributions - Employer	-	2,323,042	
Contributions - Plan Members		557,080	
Total Contributions	33,981	2,880,122	
Investment Income			
Interest Earned	64	1,502,829	
Net Change in Fair Value		(2,697,317)	
	64	(1,194,488)	
Less Investment Expenses		(170,448)	
Net Investment Income	64	(1,364,936)	
Total Additions	34,045	1,515,186	
Deductions			
Administration	-	54,031	
Benefits and Refunds	-	4,619,767	
Other Charges and Services	42,201	-	
Total Deductions	42,201	4,673,798	
Change in Fiduciary Net Position	(8,156)	(3,158,612)	
Net Position - Beginning	49,003	56,591,177	
Net Position - Ending	40,847	53,432,565	

#### NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The City of Freeport (City) is governed by an elected eight-member City Council. The City's major operations include public works, finance, police, fire, and culture and recreation.

The government-wide financial statements are prepared in accordance with generally accepted accounting principles (GAAP). The Governmental Accounting Standards Board (GASB) is responsible for establishing GAAP for state and local governments through its pronouncements (Statements and Interpretations). The more significant of the City's accounting policies established in GAAP and used by the City are described below.

#### **REPORTING ENTITY**

The City's financial reporting entity comprises the following:

Primary Government: City of Freeport

In determining the financial reporting entity, the City complies with the provisions of GASB Statement No. 61, "The Financial Reporting Omnibus – an Amendment of GASB Statements No. 14 and No. 34," and includes all component units that have a significant operational or financial relationship with the City. Based upon the criteria set forth in the GASB Statement No. 61, there are no component units included in the reporting entity.

Police Pension Employees Retirement System

The City's sworn police employees participate in the Police Pension Employees Retirement System (PPERS). PPERS functions for the benefit of these employees and is governed by a five-member pension board. Two members appointed by the City's Mayor, one elected pension beneficiary and two elected police employees constitute the pension board. The participants are required to contribute a percentage of salary as established by state statute and the City is obligated to fund all remaining PPERS costs based upon actuarial valuations. The State of Illinois is authorized to establish benefit levels and the City is authorized to approve the actuarial assumptions used in the determination of the City's contribution levels. Although it is legally separate from the City, the PPERS is reported as if it were part of the primary City because its sole purpose is to provide retirement benefits for the City's police employees. The PPERS is reported as a pension trust fund.

# NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES – Continued

### **REPORTING ENTITY** – Continued

Firefighters' Pension Employees Retirement System

The City's sworn full-time firefighters participate in the Firefighters' Pension Employees Retirement System (FPERS). FPERS functions for the benefit of these employees and is governed by a fivemember pension board, with two members appointed by the City's Mayor, two elected from active participants of the Fund, and one elected from the retired members of the Fund. The participants are required to contribute a percentage of salary as established by state statute and the City is obligated to fund all remaining FPERS costs based upon actuarial valuations. The State of Illinois is authorized to establish benefit levels and the City is authorized to approve the actuarial assumptions used in the determination of the City's contribution levels. Although it is legally separate from the City, the FPERS is reported as if it were part of the primary government because its sole purpose is to provide retirement benefits for the City's sworn full-time firefighters. The FPERS is reported as a pension trust fund.

#### **BASIS OF PRESENTATION**

#### **Government-Wide Statements**

The City's basic financial statements include both government-wide (reporting the City as a whole) and fund financial statements (reporting the City's major funds). Both the government-wide and fund financial statements categorize primary activities as either governmental or business-type. The City's police and fire safety, highway and street maintenance and reconstruction, building code enforcement, public improvements, economic development, planning and zoning, and general administrative services are classified as governmental activities. The City's water department, sewer department, storm sewer, landfill closure and health and environment activities are classified as business-type activities.

In the government-wide Statement of Net Position, both the governmental and business-type activities columns are: (a) presented on a consolidated basis by column, and (b) reported on a full accrual, economic resource basis, which recognizes all long-term assets/deferred outflows and receivables as well as long-term debt/deferred inflows and obligations.

The City's net position is reported in three parts: net investment in capital assets; restricted; and unrestricted. The City first utilizes restricted resources to finance qualifying activities.

The government-wide Statement of Activities reports both the gross and net cost of each of the City's functions and business-type activities (general government, public safety, public works, culture and recreation, etc.). The functions are supported by general government revenues (property, sales and use taxes, certain intergovernmental revenues, fines, permits and charges for services, etc.). The Statement of Activities reduces gross expenses (including depreciation) by related program revenues, which include 1) changes to customers or applicants who purchase, use or directly benefit from goods, services or privileges provided by a given function or segment and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment.

## NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES – Continued

#### **BASIS OF PRESENTATION** – Continued

#### **Government-Wide Statements** – Continued

The net costs (by function or business-type activity) are normally covered by general revenue (property, sales and use taxes, certain intergovernmental revenues, permits and charges for services, etc.).

This government-wide focus is more on the sustainability of the City as an entity and the change in the City's net position resulting from the current year's activities.

#### **Fund Financial Statements**

The financial transactions of the City are reported in individual funds in the fund financial statements. Each fund is accounted for by providing a separate set of self-balancing accounts that comprise its assets/deferred outflows, liabilities/deferred inflows, fund equity, revenues and expenditures/expenses. Funds are organized into three major categories: governmental, proprietary, and fiduciary. The emphasis in fund financial statements is on the major funds in either the governmental or business-type activities categories.

GASB Statement No. 34 sets forth minimum criteria (percentage of the assets/deferred outflows, liabilities/deferred inflows, revenues or expenditures/expenses of either fund category or the governmental and enterprise combined) for the determination of major funds. The nonmajor funds are combined in a column in the fund financial statements. A fund is considered major if it is the primary operating fund of the City or meets the following criteria:

Total assets/deferred outflows, liabilities/deferred inflows, revenues, or expenditures/expenses of that individual governmental or enterprise fund are at least 10 percent of the corresponding total for all funds of that category or type; and

Total assets/deferred outflows, liabilities/deferred inflows, revenues, or expenditures/expenses of the individual governmental fund or enterprise fund are at least 5 percent of the corresponding total for all governmental and enterprise funds combined.

The various funds are reported by generic classification within the financial statements. The following fund types are used by the City:

### **Governmental Funds**

The focus of the governmental funds' measurement (in the fund statements) is upon determination of financial position and changes in financial position (sources, uses, and balances of financial resources) rather than upon net income. The following is a description of the governmental funds of the City:

## NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - Continued

**BASIS OF PRESENTATION** – Continued

Fund Financial Statements – Continued

Governmental Funds - Continued

**General fund** is the general operating fund of the City. It is used to account for all financial resources except those required to be accounted for in another fund. The General Fund is a major fund.

**Special revenue funds** are used to account for the proceeds of specific revenue sources that are legally restricted to expenditures for specified purposes. The City maintains thirteen nonmajor special revenue funds.

**Debt service fund** is used to account for the accumulation of funds for the periodic payment of principal and interest on general long-term debt. The Debt Service Fund is treated as a nonmajor fund.

**Capital projects funds** are used to account for financial resources to be used for the acquisition or construction of major capital facilities (other than those financed by business-type/proprietary funds). The City maintains two nonmajor capital projects funds.

**Permanent funds** are used to account for resources that are legally restricted to the extent that only earnings, and not principal, may be used for purposes that support the City's programs, that is, for the benefit of the City or its citizenry. The City maintains one nonmajor permanent fund.

#### **Proprietary Funds**

The focus of proprietary fund measurement is upon determination of operating income, changes in net position, financial position, and cash flows. The generally accepted accounting principles applicable are those similar to businesses in the private sector. The following is a description of the proprietary funds of the City:

**Enterprise funds** are required to account for operations for which a fee is charged to external users for goods or services and the activity is (a) financed with debt that is solely secured by a pledge of the net revenues, (b) has third party requirements that the cost of providing services, including capital costs, be recovered with fees and charges, or (c) establishes fees and charges based on a pricing policy designed to recover similar costs. The City maintains five enterprise funds. The Water Department Fund, a major fund, is used to account for the costs related to the operation of the City's water system. Funding is provided by user fees. The Sewer Department Fund, also a major fund, is used to account for the city's sewer system. Funding is provided by user fees. The Storm Sewer System Fund, also treated as major, is used to account for the costs related to the operation of the City's storm sewer system. Funding is provided by user fees. The Landfill Closure Fund, also treated as major, is used to account for the long-term maintenance of landfill #2, 3, 4 and all associated expenditures related to laboratory testing for said landfills.

### **CITY OF FREEPORT, ILLINOIS**

Notes to the Financial Statements April 30, 2016

## NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - Continued

**BASIS OF PRESENTATION** – Continued

**Fund Financial Statements** – Continued

#### **Fiduciary Funds**

Fiduciary funds are used to report assets held in a trustee or agency capacity by the City for others and therefore are not available to support City programs. The reporting focus is on net position and changes in net position and is reported using accounting principles similar to proprietary funds.

**Private purpose trust funds** are used to account for assets held in a trustee capacity by the City for foreign fire insurance. The Foreign Fire Fund is used to account for the activities of the foreign fire insurance amounts held by the City to be spent for qualified fire activities.

**Pension trust funds** are used to account for assets held in a trustee capacity by the City for pension benefit payments. The Police Pension Fund accounts for the accumulation of resources to pay retirement and other related benefits for sworn members of the City's police force. The Firefighters' Pension Fund accounts for the accumulation of resources to pay retirement and other related benefits for sworn members of pay retirement and other related benefits for sworn members of pay retirement and other related benefits for sworn members of pay retirement and other related benefits for sworn members of the City's Pension Fund accounts for the accumulation of resources to pay retirement and other related benefits for sworn members of the City's Fire Department.

**Agency funds** are used to account for assets held by the City in a purely custodial capacity. The Revolving Loan Fund is used to account for the activities of the revolving loan amounts held by the City to be spent for qualified economic development loans.

The City's fiduciary funds are presented in the fiduciary fund financial statements by type (private purpose trust, pension trust and agency). Since by definition these assets are being held for the benefit of a third party (other local governments, private parties, pension participants, etc.) and cannot be used to address activities or obligations of the City, these funds are not incorporated into the government-wide statements.

#### **MEASUREMENT FOCUS AND BASIS OF ACCOUNTING**

Measurement focus is a term used to describe "which" transactions are recorded within the various financial statements. Basis of accounting refers to "when" transactions are recorded regardless of the measurement focus applied.

#### **Measurement Focus**

On the government-wide Statement of Net Position and the Statement of Activities, both governmental and business-type activities are presented using the economic resources measurement focus as defined below.

### **CITY OF FREEPORT, ILLINOIS**

## NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES – Continued

### MEASUREMENT FOCUS AND BASIS OF ACCOUNTING – Continued

#### Measurement Focus - Continued

In the fund financial statements, the "current financial resources" measurement focus or the "economic resources" measurement focus is used as appropriate.

All governmental funds utilize a "current financial resources" measurement focus. Only current financial assets/deferred outflows and liabilities/deferred inflows are generally included on their balance sheets. Their operating statements present sources and uses of available spendable financial resources during a given period. These funds use fund balance as their measure of available spendable financial resources at the end of the period.

All proprietary, private purpose trust and pension trust funds utilize an "economic resources" measurement focus. The accounting objectives of this measurement focus are the determination of operating income, changes in net position (or cost recovery), financial position, and cash flows. All assets/deferred outflows and liabilities/deferred inflows (whether current or noncurrent) associated with their activities are reported. Proprietary, private purpose trust and pension trust fund equity is classified as net position.

Agency funds are not involved in the measurement of results of operations; therefore, measurement focus is not applicable to them.

#### **Basis of Accounting**

In the government-wide Statement of Net Position and Statement of Activities, both governmental and business-type activities are presented using the accrual basis of accounting. Under the accrual basis of accounting, revenues are recognized when earned and expenses are recorded when the liability/deferred inflow is incurred or economic asset used. Revenues, expenses, gains, losses, assets/deferred outflows, and liabilities/deferred inflows resulting from exchange and exchange-like transactions are recognized when the exchange takes place.

In the fund financial statements, governmental funds are presented on the modified accrual basis of accounting. Under this modified accrual basis of accounting, revenues are recognized when "measurable and available." Measurable means knowing or being able to reasonably estimate the amount. Available means collectible within the current period or within sixty days after year-end. The City recognizes property taxes when they become both measurable and available in accordance with GASB Codification Section P70. A sixty day availability period is used for revenue recognition for all other governmental fund revenues. Expenditures (including capital outlay) are recorded when the related fund liability is incurred, except for general obligation bond principal and interest which are recognized when due.

In applying the susceptible to accrual concept under the modified accrual basis, those revenues susceptible to accrual are property taxes, sales and use taxes, franchise taxes, licenses, interest revenue, and charges for services. All other revenues are not susceptible to accrual because generally they are not measurable until received in cash.

# NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES – Continued

## MEASUREMENT FOCUS AND BASIS OF ACCOUNTING – Continued

#### **Basis of Accounting** – Continued

All proprietary, private purpose trust, pension trust, and agency funds utilize the accrual basis of accounting. Under the accrual basis of accounting, revenues are recognized when earned and expenses are recorded when the liability is incurred or economic asset used.

Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the City's enterprise funds are charges to customers for sales and services. The City also recognizes as operating revenue the portion of tap fees intended to recover the cost of connecting new customers to the system. Operating expenses for enterprise funds include the cost of sales and services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

# ASSETS/DEFERRED OUTFLOWS, LIABILITIES/DEFERRED INFLOWS, AND NET POSITION OR EQUITY

#### **Cash and Investments**

Cash and cash equivalents on the Statement of Net Position are considered to be cash on hand, demand deposits, and cash with fiscal agent. For the purpose of the proprietary funds "Statement of Cash Flows." cash and cash equivalents are considered to be cash on hand, demand deposits, cash with fiscal agent, and all highly liquid investments with an original maturity of three months or less.

Investments are reported at fair value. Short-term investments are reported at cost, which approximates fair value. Securities traded on national exchanges are valued at the last reported sales price. Investments that do not have any established market, if any, are reported at estimated fair value.

#### **Restricted Cash and Investments**

Certain proceeds of bonds, as well as certain resources set aside for their repayment, are classified as restricted assets on the balance sheet because their use is limited by bond covenants.

#### Receivables

In the government-wide financial statements, receivables consist of all revenues earned at year-end and not yet received. Allowances for uncollectible accounts receivable are based upon historical trends and the periodic aging of accounts receivable. Major receivables balances for governmental activities include property taxes, sales and use taxes, income taxes, utility taxes and grants. Business-type activities report utility charges as their major receivables.

## **NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES** – Continued

# ASSETS/DEFERRED OUTFLOWS, LIABILITIES/DEFERRED INFLOWS, AND NET POSITION OR EQUITY – Continued

#### **Interfund Receivables, Payables and Activity**

Interfund activity is reported as loans, services provided, reimbursements or transfers. Loans are reported as interfund receivables and payables as appropriate and are subject to elimination upon consolidation. Services provided, deemed to be at market or near market rates, are treated as revenues and expenditures/expenses. Reimbursements are when one fund incurs a cost, charges the appropriate benefiting fund and reduces its related cost as a reimbursement. All other interfund transactions are treated as transfers. Transfers between governmental or proprietary funds are netted as part of the reconciliation to the government-wide financial statements.

#### **Prepaids/Inventories**

Prepaids/inventories are valued at cost, which approximates market, using the first-in/first-out (FIFO) method. The costs of governmental fund-type prepaids/inventories are recorded as expenditures when consumed rather than when purchased. Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaids in both the government-wide and fund financial statements.

#### **Capital Assets**

Capital assets purchased or acquired with an original cost of \$15,000 to \$100,000 or more are reported at historical cost or estimated historical cost. Contributed assets are reported at fair market value as of the date received. Additions, improvements and other capital outlays that significantly extend the useful life of an asset are capitalized. Other costs incurred for repairs and maintenance are expensed as incurred.

The accounting and financial reporting treatment applied to a fund is determined by its measurement focus. General capital assets are long-lived assets of the City as a whole. Infrastructure such as streets, stormsewers and bridges are capitalized. The valuation basis for general capital assets are historical cost, or where historical cost is not available, estimated historical cost based on replacement costs.

Capital assets in the proprietary funds are capitalized in the fund in which they are utilized. The valuation bases for proprietary fund capital assets are the same as those used for the general capital assets. Donated capital assets are capitalized at estimated fair market value on the date donated.

## NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - Continued

# ASSETS/DEFERRED OUTFLOWS, LIABILITIES/DEFERRED INFLOWS, AND NET POSITION OR EQUITY – Continued

#### Capital Assets – Continued

Depreciation on all assets is computed and recorded using the straight-line method of depreciation over the following estimated useful lives:

Buildings	50 Years
Equipment	5 - 20 Years
Vehicles	5 - 15 Years
Infrastructure	50 Years

#### **Compensated Absences**

The City accrues accumulated unpaid vacation and associated employee-related costs when earned (or estimated to be earned) by the employee. In accordance with GASB Statement No. 16, no liability is recorded for nonvesting accumulation rights to receive sick pay benefits. However, a liability is recognized for that portion of accumulated sick leave that is estimated to be taken as "terminal leave" prior to retirement. All vacation pay is accrued when incurred in the government-wide and proprietary fund financial statements. A liability for these amounts is reported in the governmental funds only if they have matured, for example, as a result of employee resignations and retirements.

#### **Deferred Outflows/Inflows of Resources**

Deferred outflow/inflow of resources represents an acquisition of net position that applies to a future period and therefore will not be recognized as an outflow of resources (expense)/inflow of resources (revenue) until that future time.

#### **Long-Term Obligations**

In the government-wide financial statements, and proprietary fund types in the fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities, business-type activities, or proprietary fund type Statement of Net Position. Bond premiums and discounts are deferred and amortized over the life of the bonds using the effective interest method. Bonds payable are reported net of the applicable bond premium or discount. Bond issuance costs are reported expenses at the time of issuance.

In the fund financial statements, governmental fund types recognize bond premiums and discounts, as well as bond issuance costs, during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

## **NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES** – Continued

# ASSETS/DEFERRED OUTFLOWS, LIABILITIES/DEFERRED INFLOWS, AND NET POSITION OR EQUITY – Continued

#### Net Position

In the government-wide financial statements, equity is classified as net position and displayed in three components:

Net Investment in Capital Assets – Consists of capital assets including restricted capital assets, net of accumulated depreciation and reduced by the outstanding balances of any bonds, mortgages, notes or other borrowings that are attributable to the acquisition, construction, or improvement of those assets.

Restricted – Consists of net position with constraints placed on the use either by (1) external groups such as creditors, grantors, contributors, or laws or regulations of other governments; or (2) law through constitutional provisions or enabling legislations.

Unrestricted – All other net position balances that do not meet the definition of "restricted" or "net investment in capital assets."

# NOTE 2 – STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY

#### **BUDGETARY INFORMATION**

Annual budgets are adopted on a basis consistent with the modified accrual basis of accounting.

The appropriated budget is prepared by fund, function and department. The City's department heads may make transfers of appropriations within a department. Transfers of appropriations between departments require the approval of the City Council. The legal level of budgetary control (i.e. the level at which expenditures may not legally exceed appropriations) is the fund level.

Appropriations in all budgeted funds lapse at the end of the fiscal year even if they have related encumbrances. Encumbrances are commitments related to unperformed (executory) contracts for goods of services (i.e. purchase orders, contracts, and commitments). Encumbrance accounting is utilized to the extent necessary to assure effective budgetary control and accountability and facilitate effective cash planning and control. While all appropriations and encumbrances lapse at year end, valid outstanding encumbrances (those for which performance under the executory contract is expected in the next year) are re-appropriated and become part of the subsequent year's budget pursuant to state regulations.

# NOTE 2 – STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY – Continued

### **BUDGETARY INFORMATION** – Continued

The term 'budget' used throughout the financial statements represents the estimated revenues and appropriations as set forth in the City's annual appropriation ordinance adopted for the fiscal year ended April 30, 2016. Budgets are adopted on a basis consistent with generally accepted accounting principles.

The City follows these procedures in establishing the budgetary data reflected in the financial statements.

- At least 15 days prior to the enactment of the budget, the committee on Finance Procurement submits to the City Council a proposed means of financing expenditure appropriations for the fiscal year commencing the following April 1.
- Normally on the last Wednesday in April, but no later than April 30, the budget is legally enacted through passage of the appropriation ordinance.
- Budgeted amounts are as originally reported or as amended by the City Council. Individual amendments were not material in relation to the original appropriations.
- Unexpended budgeted amounts lapse at the end of the budget year. Spending control is established by the amount of expenditures budgeted for each object and purpose, but management control is exercised at budgetary line item levels.
- The budget amounts shown in the financial statements are the final authorized amounts as revised during the year.

# EXCESS OF ACTUAL EXPENDITURES/EXPENSES OVER BUDGET IN INDIVIDUAL FUNDS

The following fund had an excess of actual expenditures/expenses, exclusive of depreciation, over budget as of the date of this report:

Fund		Excess	
Motor Fuel Tax		\$	8,801

#### **DEFICIT FUND BALANCE/NET POSITION**

The following fund had deficit fund balance/net position for the fiscal year:

Fund	Deficit	
Illinois Municipal Retirement	\$	38,460
Landfill Closure	4	5,950,600

# NOTE 3 – DETAIL NOTES ON ALL FUNDS

#### **DEPOSITS AND INVESTMENTS**

The City maintains a cash and investment pool that is available for use by all funds except the pension trust funds. Each fund type's portion of this pool is displayed on the financial statements as "cash and investments." In addition, investments are separately held by several of the City's funds. The deposits and investments of the pension trust funds are held separately from those of other funds. The City's investment policy authorizes the City to invest in all investments allowed by Illinois Compiles Statutes.

Permitted Deposits and Investments – Statutes authorize the City to make deposits/invest in commercial banks, savings and loan institutions, obligations of the U.S. Treasury and U.S. Agencies, credit union shares, repurchase agreements and commercial paper rated within the three highest classifications by at least two standard rating services.

The deposits and investments of the Pension Fund are held separately from those of other City funds. Statutes authorize the Pension Fund to make deposits/invest in interest bearing direct obligations of the United States of America; obligations that are fully guaranteed or insured as to the payment of principal and interest by the United States of America; bonds, notes, debentures, or similar obligations of agencies of the United States of America; savings accounts or certificates of deposit issued by banks or savings and loan associations chartered by the United States of America or by the State of Illinois, to the extent that the deposits are insured by the agencies or instrumentalities of the federal government; credit unions, to the extent that the deposits are insured by the agencies or instrumentalities of the federal government; State of Illinois bonds; pooled accounts managed by the Illinois Funds Market Fund (Formerly known as IPTIP, Illinois Public Treasurer's Investment Pool), or by banks, their subsidiaries or holding companies, in accordance with the laws of the State of Illinois; bonds or tax anticipation warrants of any county, township, or municipal corporation of the State of Illinois; direct obligations of the State of Israel; money market mutual funds managed by investment companies that are registered under the Federal Investment Company Act of 1940 and the Illinois Securities Law of 1953 and are diversified, open-ended management investment companies, provided the portfolio is limited to specified restrictions; general accounts of life insurance companies; and separate accounts of life insurance companies and mutual funds, the mutual funds must meet specific restrictions, provided the investment in separate accounts and mutual funds does not exceed ten percent of the Pension Fund's plan net position; and corporate bonds managed through an investment advisor, rated as investment grade by one of the two largest rating services at the time of purchase. Pension Funds with plan net position of \$2.5 million or more may invest up to forty-five percent of plan net position in separate accounts of life insurance companies and mutual funds. Pension Funds with plan net position of at least \$5 million that have appointed an investment advisor, may through that investment advisor invest up to forty-five percent of the plan net position in common and preferred stocks that meet specific restrictions. In addition, Pension Funds with plan net position of at least \$10 million that have appointed an investment advisor, may invest up to fifty percent of its net position in common and preferred stocks and mutual funds that meet specific restrictions effective July 1, 2011 and up to fifty-five percent effective July 1, 2012.

### **CITY OF FREEPORT, ILLINOIS**

Notes to the Financial Statements April 30, 2016

### NOTE 3 – DETAIL NOTES ON ALL FUNDS – Continued

#### **DEPOSITS AND INVESTMENTS** – Continued

The Illinois Funds is an investment pool managed by the Illinois Public Treasurer's Office which allows governments within the State to pool their funds for investment purposes. Although not registered with the SEC, Illinois Funds operates in a manner consistent with Rule 2a7 of the Investment Company Act of 1940. Investments in Illinois Funds are valued at the share price, the price for which the investment could be sold.

#### City Interest Rate Risk, Credit Risk, Custodial Credit Risk and Concentration Risk

*Deposits.* At year-end, the carrying amount of the City's deposits for governmental and business-type activities totaled \$7,929,085 and the bank balances totaled \$8,340,192. Additionally, the City has \$4,822,833 invested in the Illinois Funds at year end, with average maturities of less than one year.

*Interest Rate Risk.* Interest rate risk is the risk that changes in interest rates will adversely affect the fair value of an investment. The City has no specific investment policy on interest rate risk.

*Credit Risk.* Credit risk is the risk that an issuer or other counterparty to an investment will not fulfill its obligations. The City's investment policy does not address credit risk. At year-end, the City's investment in the Illinois Funds has a rating of AAAm by Standard & Poor's.

*Custodial Credit Risk.* In the case of deposits, this is the risk that in the event of a bank failure, the City's deposits may not be returned to it. The City's investment policy does not address custodial credit risk for deposits. At year-end, the entire amount of the bank balance of deposits was covered by collateral, federal depository or equivalent insurance.

For an investment, this is the risk that in the event of the failure of the counterparty, the City will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. The City's investment policy does not address custodial credit risk for investments. At year-end, the City's investments in U.S. Government Agencies are all insured or registered with the City or its agent in the City's name. At year-end, the City's investment in Illinois Funds is not subject to custodial credit risk.

*Concentration Risk.* This is the risk of loss attributed to the magnitude of the City's investment in a single issuer. The City's investment policy does not allow for an investment in any one issuer that is in excess of 5 percent of the City's total investments. At year-end, the City has over 5 percent of the total cash and investment portfolio invested in the Illinois Funds.

#### **DEPOSITS AND INVESTMENTS** – Continued

# Police Pension Fund Interest Rate Risk, Credit Risk, Custodial Credit Risk and Concentration Risk

*Deposits*. At year-end, the carrying amount of the Fund's deposits totaled \$244,345 and the bank balances totaled \$248,466.

		Investment Maturities (in Years)			
	Fair	Less Than			More Than
Investment Type	Value	1	1 to 5	6 to 10	10
U. S. Treasuries	\$ 2,704,917	-	1,563,106	911,813	229,998
U. S. Agencies	476,350	-	-	89,013	387,337
State and Local Obligations	314,666	-	102,424	96,817	115,425
Corporate Obligations	3,917,405	-	2,796,986	948,719	171,700
	7,413,338	-	4,462,516	2,046,362	904,460

Investments. The Fund has the following investment fair values and maturities:

*Interest Rate Risk.* Other than considering cash flow requirements when selecting investment instruments, the Fund's formal investment policy does not further mitigate interest rate risk.

*Credit Risk.* The Fund's investment policy states that each investment transaction shall seek to first ensure that capital losses are minimized, whether they be from securities default or erosion of market value. The Fund's investment policy helps limit its exposure to credit risk by primarily investing in securities issued by the United States Government and/or its agencies that are implicitly guaranteed by the United States Government. At year-end, the Fund's investments in corporate obligations were all rated A+ to BBB by Standard & Poor's, state and local obligations were either not rated or rated AAA to AA1 by Standard & Poor's and all other investments were not rated.

*Custodial Credit Risk.* The Fund's investment policy states that all investments of the Fund shall be clearly held and accounted for to indicate ownership by the Fund. The Fund will direct the registration of securities in its own name or in the name of a nominee created for the express purpose of registration of securities by a national or state bank or trust company authorized to conduct a trust business in the State of Illinois. At year-end, the entire carrying amount of the bank balance of deposits is covered by federal depository or equivalent insurance. Furthermore, the Fund's investment in U.S. Government and Agency securities are categorized as insured, registered, or held by the Fund or its agent in the Fund's name.

*Concentration Risk.* The Fund's investment policy does not address concentration risk. At April 30, 2016, the Fund's investment in Dodge & Cox (\$3,377,379), Alliance Bernstein Real IV (\$1,062,473), Vanguard Mc Growth Index (\$1,901,596) and Vanguard 500 Index (\$3,579,999) exceeded 5% of the Fund's total investments. In addition to the securities and fair values listed above, the Fund also has \$11,810,213 invested in mutual funds and \$1,622,615 invested in common stock.

#### **DEPOSITS AND INVESTMENTS** – Continued

Police Pension Fund Interest Rate Risk, Credit Risk, Custodial Credit Risk and Concentration Risk – Continued

*Concentration Risk – Continued.* The Fund's investment policy in accordance with Illinois Compiled Statutes (ILCS) establishes the following target allocation across asset classes:

		Long-Term
		Expected Real
Asset Class	Target	Rate of Return
Intermediate Fixed Income	35%	-0.3%
U.S. Large-Cap Core Equity	17%	5.0%
U.S. Mid-Cap Growth Equity	9%	5.2%
U.S. Small-Cap Value Equity	9%	5.8%
Non-U.S. Large-Cap Core Equity	16%	5.0%
Non-U.S. Small-Cap Core Equity	4%	5.1%
Global Tactic Asset Allocation	5%	2.1%
Publically Traded REITs	5%	4.9%
Cash and Cash Equivalents	0%	0.0%

Illinois Compiled Statutes (ILCS) limit the Fund's investments in equities, mutual funds and variable annuities to 65%. Securities in any one company should not exceed 5% of the total fund. The blended asset class is comprised of all other asset classes to allow for rebalancing the portfolio.

The long-term expected rate of return on the Fund's investments was determined using an asset allocation study conducted by the Fund's investment management consultant in May 2016 in which best-estimate ranges of expected future real rates of return (net of pension plan investment expense and inflation) were developed for each major asset class. These ranges were combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding the expected inflation. Best estimates or arithmetic real rates of return for each major asset class included in the Fund's target asset allocation as of April 30, 2016 are listed in the table above.

# **Rate of Return**

For the year ended April 30, 2016, the annual money-weighted rate of return on pension plan investments, net of pension plan investment expense, was (3.30%). The money-weighted rate of return expresses investment performance, net of investment expense, adjusted for the changing amounts actually invested.

#### **DEPOSITS AND INVESTMENTS** – Continued

# Firefighters' Pension Fund Interest Rate Risk, Credit Risk, Custodial Credit Risk and Concentration Risk

*Deposits.* At year-end, the carrying amount of the Fund's deposits totaled \$382,240 and the bank balances totaled \$388,246.

Investments. The Fund has the following investment fair values and maturities:

		Investment Maturities (in Years)			
	Fair	Less Than			More Than
Investment Type	Value	1	1 to 5	6 to 10	10
U. S. Treasuries	\$ 3,610,998	134,380	1,831,901	1,491,823	152,894
U. S. Agencies	1,193,018	-	369,496	129,377	694,145
State and Local Obligations	502,476	-	180,314	188,512	133,650
Corporate Obligations	5,813,667	-	3,925,943	1,416,384	471,340
	11,120,159	134,380	6,307,654	3,226,096	1,452,029

*Interest Rate Risk.* Other than considering cash flow requirements when selecting investment instruments, the Fund's formal investment policy does not further mitigate interest rate risk.

*Credit Risk.* The Fund's investment policy states that each investment transaction shall seek to first ensure that capital losses are minimized, whether they be from securities default or erosion of market value. The Fund's investment policy helps limit its exposure to credit risk by primarily investing in securities issued by the United States Government and/or its agencies that are implicitly guaranteed by the United States Government. At year-end, the Fund's investments in state and local obligations and corporate obligations were either not rated or rated AAA to Baa3 rated by Standard & Poor's, U.S. Agencies were rated AAA by Standard & Poor's and all other investments were not rated.

*Custodial Credit Risk.* The Fund's investment policy states that all investments of the Fund shall be clearly held and accounted for to indicate ownership by the Fund. The fund will direct the registration of securities in its own name or in the name of a nominee created for the express purpose of registration of securities by a national or state bank or trust company authorized to conduct a trust business in the State of Illinois. At year-end, the entire carrying amount of the bank balance of deposits is covered by federal depository or equivalent insurance. Furthermore, the Fund's investment in U.S. Government and Agency securities are categorized as insured, registered, or held by the Fund or its agent in the Fund's name.

*Concentration Risk.* The Fund's investment policy does not address concentration risk. At April 30, 2016, the Fund's investment in William Blair International Growth (\$2,521,506), Harbor International Fund (\$2,563,777), Vanguard Mid Cap Growth Index (\$2,470,010), Vanguard Total Stock Market Index Signal (\$5,323,126), Pimco All Asset Fund (\$1,624,244) and Principal US Property Separate Acct (\$1,831,114) exceeded 5% of the Fund's total investments. In addition to the securities and fair values listed above, the Fund also has \$17,626,307 invested in mutual funds and \$3,038,354 invested in common stock.

#### **DEPOSITS AND INVESTMENTS** – Continued

Firefighters' Pension Fund Interest Rate Risk, Credit Risk, Custodial Credit Risk and Concentration Risk – Continued

*Concentration Risk – Continued.* The Fund's investment policy in accordance with Illinois Compiled Statutes (ILCS) establishes the following target allocation across asset classes:

		Long-Term
		Expected Real
Asset Class	Target	Rate of Return
Intermediate Fixed Income	35%	-0.3%
U.S. All-Cap Core Equity	17%	5.2%
U.S. Mid-Cap Growth Equity	8%	5.2%
U.S. Small-Cap Value Equity	5%	5.8%
Non-U.S. Large-Cap Core Equity	16%	5.0%
Non-U.S. Large-Cap Growth Equity	4%	5.1%
Non-U.S. Small-Cap Core Equity	5%	5.1%
Global Tactic Asset Allocation	5%	2.1%
Core Real Estate	5%	5.7%
Cash and Cash Equivalents	0%	0.0%

Illinois Compiled Statutes (ILCS) limit the Fund's investments in equities, mutual funds and variable annuities to 65%. Securities in any one company should not exceed 5% of the total fund. The blended asset class is comprised of all other asset classes to allow for rebalancing the portfolio.

The long-term expected rate of return on the Fund's investments was determined using an asset allocation study conducted by the Fund's investment management consultant in May 2016 in which best-estimate ranges of expected future real rates of return (net of pension plan investment expense and inflation) were developed for each major asset class. These ranges were combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding the expected inflation. Best estimates or arithmetic real rates of return for each major asset class included in the Fund's target asset allocation as of April 30, 2016 are listed in the table above.

### **Rate of Return**

For the year ended April 30, 2016, the annual money-weighted rate of return on pension plan investments, net of pension plan investment expense, was (1.60%). The money-weighted rate of return expresses investment performance, net of investment expense, adjusted for the changing amounts actually invested.

#### **PROPERTY TAXES**

Property taxes for 2015 attach as an enforceable lien on January 1, on property values assessed as of the same date. Taxes are levied by December of the subsequent fiscal year (by passage of a Tax Levy Ordinance). Tax bills are prepared by Stephenson County and are payable in two installments, on or about June 1 and September 1. The County collects such taxes and remits them periodically.

#### **CAPITAL ASSETS**

#### **Governmental Activities**

Governmental capital asset activity for the year was as follows:

	Beginning			Transfer	Ending
	Balances	Increases	Decreases	In	Balances
Nondepreciable Capital Assets					
Construction in Progress	\$ -	661,668	980,038	980,038	661,668
Depreciable Capital Assets					
Buildings	13,538,404	-	-	-	13,538,404
Equipment	2,004,279	322,351	17,308	-	2,309,322
Vehicles	7,396,338	363,272	1,697,272	-	6,062,338
Infrastructure	9,069,495	980,038	-	-	10,049,533
	32,008,516	1,665,661	1,714,580	-	31,959,597
Less Accumulated Depreciation					
Buildings	4,996,867	327,402	-	-	5,324,269
Equipment	1,665,895	60,321	17,308	-	1,708,908
Vehicles	5,311,921	451,171	1,697,272	-	4,065,820
Infrastructure	4,134,573	200,991	-	-	4,335,564
	16,109,256	1,039,885	1,714,580	-	15,434,561
Total Net Depreciable Capital Assets	15,899,260	625,776	_	-	16,525,036
Total Net Capital Assets	15,899,260	1,287,444	980,038	980,038	17,186,704

Depreciation expense was charged to governmental activities as follows:

General Government	\$ 20,798	
Public Safety	239,174	
Public Works	592,734	
Culture and Recreation	187,179	_
	1,039,885	=

# $\label{eq:capital assets} CAPITAL \ ASSETS - Continued$

# **Business-Type Activities**

Business-type capital asset activity for the year was as follows:

	Beginning			Transfer	Ending
	Balances	Increases	Decreases	(Out)	Balances
Nondepreciable Capital Assets					
Land	\$ 53,809	-	-	-	53,809
Construction in Progress	20,236,796	3,699,264	20,153,733	(980,038)	2,802,289
	20,290,605	3,699,264	20,153,733	(980,038)	2,856,098
Depreciable Capital Assets					
Buildings	17,776,883	274,329	-	-	18,051,212
Equipment	9,412,007	6,869,544	1,335,447	-	14,946,104
Infrastructure	44,658,820	12,864,044	75,650	-	57,447,214
	71,847,710	20,007,917	1,411,097	-	90,444,530
Less Accumulated Depreciation					
Buildings	5,401,645	405,387	-	-	5,807,032
Equipment	6,667,200	544,788	735,609	-	6,476,379
Infrastructure	15,791,374	971,691	50,253	-	16,712,812
	27,860,219	1,921,866	785,862	-	28,996,223
Total Net Depreciable Capital Assets	43,987,491	18,086,051	625,235	-	61,448,307
Total Net Capital Assets	64,278,096	21,785,315	20,778,968	(980,038)	64,304,405

Depreciation expense was charged to business-type activities as follows:

Water Department	\$ 636,141
Sewer Department	1,054,132
Storm Sewer	231,593
	1,921,866

## INTERFUND RECEIVABLES, PAYABLES AND TRANSFERS

#### **Interfund Balances**

The composition of interfund balances as of the date of this report, is as follows:

Receivable Fund	Payable Fund	 Amount
General	Nonmajor Governmental	\$ 25,857
Water Department	Sewer Department	4,924,521
Water Department	Storm Sewer	450,890
Storm Sewer	General	30,000
Storm Sewer	Nonmajor Governmental	184,337
Nonmajor Business-Type	Water Department	378,723
Nonmajor Governmental	General	133,645
Nonmajor Governmental	Nonmajor Governmental	50,693
Police Pension	General	12,570
Firefighters' Pension	General	 5,620
		6,196,856

Interfund balances are advances in anticipation of receipts.

#### **Interfund Transfers**

Interfund transfers for the year consisted of the following:

Transfer In	Transfer Out		Amount
General	Nonmajor Governmental	\$	291,935
Nonmajor Governmental	General	Ŷ	429,236
Nonmajor Governmental	Nonmajor Governmental		498,340
Storm Sewer	Water Department		240,827
Governmental Activities	Sewer Department		980,038
			2,440,376

Transfers are used to (1) move revenues from the fund that statute or budget requires to collect them to the fund that statute or budget requires to expend them, (2) move receipts restricted to debt service from the funds collecting the receipts to the debt service fund as debt service payments become due, and (3) use unrestricted revenues collected in the general fund to finance various programs accounted for in other funds in accordance with budgetary authorizations.

## LONG-TERM DEBT

## **General Obligation Bonds**

The City issues general obligation bonds to provide funds for the acquisition and construction of major capital facilities. General obligation bonds are direct obligations and pledge the full faith and credit of the City. General obligation bonds have been issued for governmental activities. General obligation bonds currently outstanding are as follows:

Issue	Fund Debt Retired by	Beginning Balances	Issuances	Retirements	Ending Balances
\$10,000,000 General Obligation Refunding Bonds of 2006, due in annual installments of \$35,000 to \$645,000 plus interest at 3.75% to 4.20% through January 1, 2034.	Debt Service Sewer Department Storm Sewer	<ul> <li>\$ 1,816,000</li> <li>512,481</li> <li>7,266,519</li> </ul>	-	$\begin{array}{r} 1,799,000 & * \\ 17,000 & \\ 509,648 & * \\ 2,833 & \\ 7,226,352 & * \\ 40,167 & \end{array}$	- - -
\$1,310,000 General Obligation Refunding Bonds of 2013, due in annual installments of \$270,000 to \$345,000 plus interest at 2.00% through January 1, 2017.	Debt Service Sewer Department Storm Sewer	206,000 27,544 386,456	- - -	100,000 16,289 233,711	106,000 11,255 152,745
\$1,020,000 General Obligation Bonds of 2013A, due in annual installments of \$65,000 to \$85,000 plus interest at 1.00% to 3.15% through January 1, 2028.	Debt Service	955,000	_	65,000	890,000
\$6,760,000 General Obligation Refunding Bonds of 2014A, due in annual installments of \$610,000 to \$765,000 plus interest at 2.00% to 3.00% through December 1, 2024.	Sewer Department	6,760,000	-	610,000	6,150,000

\* Refunded

### LONG-TERM DEBT - Continued

# General Obligation Bonds - Continued

Issue	Fund Debt Retired by	Beginning Balances	Issuances	Retirements	Ending Balances
\$5,320,000 General Obligation Refunding Bonds of 2014B, due in annual installments of \$35,000 to \$1,065,000 plus interest at 2.00% to 4.00% through December 1, 2029.	Sewer Department	\$ 5,320,000	-	40,000	5,280,000
\$9,530,000 General Obligation Refunding Bonds of 2015A, due in annual installments of \$115,000 to \$270,000 plus interest at 2.00% to 4.00% through January 1, 2034.	Debt Service Sewer Department Storm Sewer	- - -	1,809,747 508,902 7,211,351	21,838 6,141 87,021	1,787,909 502,761 7,124,330
		23,250,000	9,530,000	10,775,000	22,005,000

#### **Installment Notes Payable**

The City enters into installment notes payable to provide funds for acquisition of capital assets and landfill costs. Installment notes payable have been issued for the governmental activities. Installment notes payable are direct obligations and pledge the full faith and credit of the City. Installment notes payable currently outstanding are as follows:

Issue	Fund Debt Retired by	eginning Balances	Issuances	Retirements	Ending Balances
\$135,000 Installment Note Payable of 2001, due in monthly installments of \$951 including interest at 5.71% through March 31, 2022.	Debt Service	\$ 62,516	-	7,929	54,587
\$73,850 Installment Note Payable of 2002, due in amonthly installments of \$506 including interest at 5.37% through January 31, 2022.	Debt Service	33,306	-	4,313	28,993

# LONG-TERM DEBT – Continued

# Installment Notes Payable - Continued

Issue	Fund Debt Retired by	Beginning Balances	Issuances	Retirements	Ending Balances
\$325,000 Installment Note Payable of 2010, due in semi- annual installments of \$14,215 to \$18,460 plus interest at 2.77% through April 28, 2020.	Landfill Closure	\$ 173,634	-	32,848	140,786
\$425,000 Installment Note Payable of 2010, due in semi- annual installments of \$17,379 to \$25,625 plus interest at 4.13% through April 28, 2020.	Debt Service	234,141	-	234,141	-
\$879,571 Installment Note Payable of 2012, due in semi- annual installments of \$60,747 including interest at 6.00% through January 15, 2017.	Lamm Road TIF	198,270	-	111,242	87,028
\$1,230,724 Installment Note Payable of 2012, due in semi- annual installments of \$84,999 including interest at 6.00% through January 15, 2018.	Lamm Road TIF	456,190	-	144,766	311,424
\$540,000 Installment Note Payable of 2014, due in quarterly installments of \$28,192 including interest at 1.66% through August 22, 2019.	Debt Service	487,990	-	105,320	382,670
		1,646,047	_	640,559	1,005,488

#### LONG-TERM DEBT – Continued

#### **IEPA Loans Payable**

The City has entered into loan agreements with the IEPA to provide low interest financing for waterworks and sewerage improvements. Final repayment schedule for the IEPA Water Distribution System Loan Payable of 2016 is not available at the time of the issuance of this report. IEPA loans currently outstanding are as follows:

Issue	Fund Debt Retired by	Beginning Balances	Issuances	Retirements	Ending Balances
Illinois Environmental Protection Agency (IEPA) Clean Water SRF Loan Payable of 2011, due in semi-annual installments of \$94,956 to \$201,022, plus interest at 1.25% through August 21, 2034.	Sewer Department	\$ 6,734,877	216,070	287,482	6,663,465
Illinois Environmental Protection Agency (IEPA) Drinking Water SRF Loan Payable of 2011, due in semi-annual installments of \$150,694 to \$201,688, plus interest at 1.25% through July 15, 2034.	Water Department	7,000,275	932	315,650	6,685,557
Illinois Environmental Protection Agency (IEPA) Water Distribution System Loan Payable of 2016, due in semi- annual installments, plus interest at 1.86% through November 1, 2037.	Water Department		2,586,306	_	2,586,306
		13,735,152	2,803,308	603,132	15,935,328

#### **Capital Leases**

The City has entered into a lease agreement as lessee for financing the acquisition of a fire truck. Capital assets of \$445,000 have been added to vehicles in the governmental activities as a result of this capital lease. This lease agreement qualifies as capital leases for accounting purposes and; therefore, has been recorded at the present value of the future minimum lease payments as of the inception date. The capital lease has been recorded as a liability of the Debt Service Fund. The balance of \$183,277 has been paid in full as of April 30, 2016.

## **NOTE 3 – DETAIL NOTES ON ALL FUNDS** – Continued

## LONG-TERM DEBT – Continued

#### Solid Waste Landfill Closure and Post-Closure Care Costs

The City owns and operated a landfill site that was closed in 2003. State and federal laws require the City to close the landfill and to monitor and maintain the site for thirty subsequent years. The City recognized a portion of the closure and post-closure care costs in each operating period even though actual payouts will occur as the landfill is capped and monitored. As of April 30, 2016, the City has incurred a liability of \$5,788,895 which represents the estimated costs of capping and monitoring the landfill. The estimated costs of closure and post-closure care are subject to changes such as the effects on inflation, revision of laws and other variables.

The City has established an enterprise fund to accumulate assets needed for the actual payout of closure and post-closure care costs. As of April 30, 2016, assets reported on the combined balance sheet which total \$70,089 are held for this purpose.

The City was required by state and federal laws and regulations to make annual contributions to finance the closure and post-closure care costs while the landfill was in operation. The City complied with these requirements until the landfill was closed in 2003. The City expects that future inflation costs will be paid from interest earnings on these annual contributions and transfer station rents with the difference being funded by general fund contributions. The amount of future general fund contributions cannot be determined at this time. The amount will depend on the amount of actual interest earnings and the timing of monitoring costs over the thirty year monitoring period.

#### Legal Debt Margin

Article VII, Section 6(k) of the 1970 Illinois Constitution governs the computation of legal debt margin.

"The General Assembly may limit by law the amount and require referendum approval of debt to the incurred by home rule municipalities, payable from ad valorem property tax receipts, only in excess of the following percentages of the assessed value of its taxable property...(2) if its population is more than 25,000 and less than 500,000 an aggregate of one percent: indebtedness which is outstanding on the effective date (July 1, 1971) of this constitution or which is thereafter approved by referendum...shall not be included in the foregoing percentage amounts."

To date the Illinois General Assembly has set no limits for home rule municipalities. The City is a home rule municipality.

#### LONG-TERM DEBT – Continued

#### **Long-Term Liability Activity**

Changes in long-term liabilities during the fiscal year were as follows:

	Beginning Balances			Ending	Amounts Due within			
Type of Debt	as Restated	Additions	Deductions	Balances	One Year			
	Governmental Activities							
Compensated Absences	\$ 445,921	8,494	16,988	437,427	87,485			
Net Pension Liability - IMRF	721,051	1,386,424	-	2,107,475	-			
Net Pension Liability - Police	19,557,120	2,625,760	-	22,182,880	-			
Net Pension Liability - Firefighter	s' 8,600,623	2,770,620	-	11,371,243	-			
Net Other Post-Employment								
Benefits Obligation	4,926,154	682,526	-	5,608,680	-			
General Obligation Bonds	2,977,000	1,809,747	2,002,838	2,783,909	205,182			
Installment Notes Payable	1,472,413	-	607,711	864,702	360,882			
Capital Leases Payable	183,277	-	183,277	-	-			
	38,883,559	9,283,571	2,810,814	45,356,316	653,549			
Desires Trans Astisities								
Business-Type Activities	122 460	12 004	6.042	120 411	25 992			
Compensated Absences	122,469	13,884	6,942	129,411	25,882			
Net Pension Liability - IMRF	354,666	681,947	-	1,036,613	-			
General Obligation Bonds	20,273,000	7,720,253	8,772,162	19,221,091	964,818			
Installment Notes Payable	173,634	-	32,848	140,786	33,764			
IEPA Loans Payable	13,735,152	2,803,308	603,132	15,935,328	645,604			
Landfill Closure Liability	6,034,510	-	245,615	5,788,895	214,515			
	40,693,431	11,219,392	9,660,699	42,252,124	1,884,583			
	40,073,431	11,417,374	9,000,099	42,232,124	1,004,000			

For governmental-type activities, payments on the compensated absences, the net pension liabilities and the net other post-employment benefits obligation are made by the General Fund. The Debt Service Fund makes payments on the general obligation bonds and capital leases. The installment notes payable are being liquidated by the Debt Service and the Lamm Road T.I.F. District Funds.

For the business-type activities, payments on compensated absences and the net pension liability are made by the Water Department, Sewer Department and Storm Sewer Funds. Payments on the general obligation bonds are made by the Sewer Department and Storm Sewer Funds. The IEPA loans payable is being liquidated by the Water Department and Sewer Department Funds. The installment notes payable and landfill closure liability is being paid by the Landfill Closure Fund.

# LONG-TERM DEBT – Continued

# **Debt Service Requirements to Maturity**

The annual debt service requirements to maturity, including principal and interest, are as follows:

	Governmental Activities					
	General O	bligation	Installme	nt Notes		
Fiscal	Bonds	Payable	Payable			
Year	Principal	Interest	Principal	Interest		
2017	\$ 205,182	84,882	360,882	29,872		
2018	159,950	81,170	280,661	14,494		
2019	164,950	78,361	124,997	4,749		
2020	166,849	74,588	71,610	2,259		
2021	168,748	70,766	16,466	1,017		
2022	171,596	66,124	10,086	161		
2023	181,344	61,396	-	-		
2024	183,243	56,106	-	-		
2025	182,546	50,758	-	-		
2026	185,394	45,545	-	-		
2027	194,192	38,809	-	-		
2028	199,889	31,764	-	-		
2029	118,688	24,490	-	-		
2030	92,102	19,743	-	-		
2031	96,849	16,059	-	-		
2032	100,647	12,185	-	-		
2033	103,496	8,159	-	-		
2034	108,244	4,330	-	-		
2035	-	-	-	-		
Totals	2,783,909	825,235	864,702	52,552		

### LONG-TERM DEBT - Continued

#### **Debt Service Requirements to Maturity** – Continued

Business-Type Activities							
General C	General Obligation		nt Notes	IEPA	Loans		
Bonds I	Payable	Paya	ıble	Payal	ble *		
Principal	Interest	Principal	Interest	Principal	Interest		
964,818	619,593	33,764	3,668	645,604	164,852		
1,075,050	600,297	34,705	2,727	653,700	156,756		
1,090,050	578,796	35,673	1,759	661,897	148,560		
1,108,151	554,969	36,644	764	670,195	140,260		
1,141,252	527,385	-	-	678,599	131,856		
1,163,404	496,868	-	-	687,107	123,348		
1,213,656	462,286	-	-	695,724	114,732		
1,236,757	425,957	-	-	704,448	106,007		
1,247,454	388,935	-	-	713,281	97,174		
1,359,606	352,039	-	-	722,225	88,232		
1,415,807	297,654	-	-	731,280	79,175		
1,475,111	241,022	-	-	740,450	70,006		
1,526,312	182,018	-	-	749,735	60,720		
1,457,899	120,965	-	-	759,136	51,319		
413,151	68,506	-	-	768,654	41,801		
429,353	51,980	-	-	778,292	32,163		
441,504	34,806	-	-	788,052	22,403		
461,756	18,472	-	-	797,933	12,522		
	-	-	-	402,710	2,517		
19,221,091	6,022,548	140,786	8,918	13,349,022	1,644,403		

\*Does not include the final repayment schedule for the IEPA Water Distribution System Loan Payable of 2016.

#### **Defeased Debt**

On November 12, 2015, the Village issued \$9,530,000 par value General Obligation Refunding Bond, Series 2015A to refund \$9,535,000 of the General Obligation Refunding Bond Series 2006. The Village defeased bonds by placing the proceeds of the new bonds in an irrevocable trust to provide for all future debt service payment of the old bonds. Since the requirements that normally satisfy defeasance have been met, the financial statements reflect satisfaction of the original liability through the irrevocable transfer to an escrow agent of an amount computed to be adequate to meet the future debt service requirements of the issue. Accordingly, the trust account assets and the liability for the defeased bonds are not included in the government's basic financial statements. Through this refunding, the Village reduced its total debt service by \$675,252 and obtained an economic gain of \$518,605.

# **NET POSITION/FUND BALANCES**

# **Net Position Classifications**

Net investment in capital assets, was comprised of the following as of April 30, 2016:

Governmental Activities	
Capital Assets - Net of Accumulated Depreciation	\$ 17,186,704
Less Capital Related Debt:	
General Obligation Refunding Bonds of 2013	(106,000)
General Obligation Bonds of 2013A	(890,000)
General Obligation Refunding Bonds of 2015A	(1,787,909)
Installment Note Payable of 2001	(54,587)
Installment Note Payable of 2002	(28,993)
Installment Note Payable of 2012	(87,028)
Installment Note Payable of 2012	(311,424)
Installment Note Payable of 2014	 (382,670)
Net Investment in Capital Assets	 13,538,093
Business Type Activities	
Business-Type Activities	64 204 405
Capital Assets - Net of Accumulated Depreciation	64,304,405
Less Capital Related Debt:	
General Obligation Refunding Bonds of 2013	(164,000)
General Obligation Refunding Bonds of 2014A	(6,150,000)
General Obligation Refunding Bonds of 2014B	(5,280,000)
General Obligation Refunding Bonds of 2015A	(7,627,091)
IEPA Loans Payable	(15,935,328)
,	
Net Investment in Capital Assets	 29,147,986

# **NET POSITION/FUND BALANCES** – Continued

# **Fund Balance Classifications**

The following is a schedule of fund balance classifications for the governmental funds as of the date of this report:

		General	Nonmajor	Totals
Fund Balances				
Nonspendable	¢	(21.125	7.502	(20 707
Prepaids	\$	631,135	7,592	638,727
Restricted				
Streets		-	166,673	166,673
Tourism Promotion		-	94,486	94,486
Grants		-	187,998	187,998
Drug Forfeiture		-	35,924	35,924
Downtown T.I.F. District		-	256,108	256,108
Lamm Road T.I.F. District		-	167,367	167,367
West Ave. T.I.F. District		-	48,141	48,141
Burchard Hills T.I.F. District		-	7,948	7,948
Meadows T.I.F. District		-	247	247
Public Library		-	914,231	914,231
Street and Police Equipment		-	370,145	370,145
Cemetery Care		-	120,875	120,875
	_	-	2,370,143	2,370,143
Committed				
Parking Lot Repairs		-	79,104	79,104
Debt Service		-	33,008	33,008
Fire Department Equipment		-	587,700	587,700
		-	699,812	699,812
Assigned				
Fire Related Safety Programs		-	5,686	5,686
Unassigned		5,767,842	(38,460)	5,729,382
Total Fund Balances		6,398,977	3,044,773	9,443,750

# **NOTE 3 – DETAIL NOTES ON ALL FUNDS** – Continued

#### NET POSITION/FUND BALANCES – Continued

#### Fund Balance Classifications - Continued

In the governmental funds financial statements, the City considers restricted amounts to have been spent when an expenditure is incurred for purposes for which both restricted and unrestricted fund balance is available. The City first utilizes committed, then assigned and then unassigned fund balance when an expenditure is incurred for purposes for which all three unrestricted fund balances are available.

**Committed Fund Balance**. The City reports committed fund balances in the General Fund, a major fund, and in the Motor Vehicle, Debt Service, and Fire Capital Improvements, all nonmajor funds. The City Council commits fund balance by making motions or passing resolutions to adopt policy or to approve contracts. City Council approval is required to establish, modify or rescind a fund balance commitment. Committed fund balance also incorporates contractual obligations to the extent that existing resources in the fund have been specifically committed for use in satisfying those contractual requirements. These funds have been committed for future capital projects, capital equipment and debt service payments.

**Assigned Fund Balance**. The City reports assigned fund balance in the Fire Public Safety fund, a nonmajor fund. The City's Finance Director and/or City Council (by authorization in the fund balance policy) has assigned the funds to future fire related safety programs based on approved management expenditures as determined through the annual budget process.

**Minimum Fund Balance Policy**. The City's policy manual states that the General Fund should maintain a minimum unrestricted fund balance equal to 25% to 50% of budgeted operating expenditures.

#### **Fund Balance/Net Position Restatements**

Net position was restated due to the implementation of GASB Statement No. 68. The following is a summary of the net position as originally reported and as restated:

Fund Balance/Net Position	As Reported	As Restated	(Decrease)
Governmental Activities	\$ 9,739,173	(9,662,658)	(19,401,831)
<b>Business-Type Activities</b>	28,276,219	28,093,992	(182,227)
Water Department	20,495,198	20,419,327	(75,871)
Sewer Department	12,884,161	12,779,769	(104,392)
Storm Sewer	736,550	734,586	(1,964)

### **NOTE 4 – OTHER INFORMATION**

#### **RISK MANAGEMENT**

The City is exposed to various risks of loss related to torts; theft of, damage to and destruction of assets; errors and omissions; employee health; natural disasters; and injuries to the City's employees. These risks are covered by commercial insurance purchased from independent third parties. The deductible in effect through these policies as of April 30, 2016 was \$500 for "normal" claims and \$25,000 for catastrophes. Settled claims from these risks have not exceeded commercial insurance coverage for the past five fiscal years.

The City is exposed to various risks of loss related to illness of employees. The City is self-insured for health insurance risks and has established a risk financing fund, Health Care, for these risks. It is accounted for in the General Fund where assets are set aside for claims settlements. Under this program, the Fund provides coverage up to a maximum of \$90,000 for each health claim. The City purchases commercial insurance to claims in excess of the coverages provided by the Fund. During fiscal year 2016, five of the City's claims exceeded its stop loss limits and it received \$108,728 in reinsurance settlements. Settled claims in each of the prior three fiscal years did not exceed commercial coverage.

All funds of the City participate and make payments to the General Fund based upon actuarial estimates of the amounts needed to pay prior and current year claims. Liabilities of the General Fund are reported when it is probable that a loss has occurred and the amount of the loss can be reasonably estimated. Liabilities include an amount for claims that have been incurred but not reported (IBNR). Claim liabilities are calculated considering the effects of inflation, recent claim settlements trends including frequency and amount of payouts, and other economic and societal factors.

Changes in the balances of claims liabilities during the fiscal year are as follows:

Claims Payable - April 30, 2014 Incurred Claims	\$ 234,200 3,375,950
Claims Paid	(3,297,697)
Claima Davabla April 20, 2015	212 452
Claims Payable - April 30, 2015 Incurred Claims	312,453 2,987,128
Claims Paid	(3,064,819)
Claims Payable - April 30, 2016	234,762

## **NOTE 4 – OTHER INFORMATION** – Continued

## **CONTINGENT LIABILITIES**

#### Litigation

The City is a defendant in various lawsuits. Although the outcome of these lawsuits is not presently determinable, in the opinion of the City's attorney, the resolution of these matters will not have a material adverse effect on the financial condition of the City.

#### Grants

Amounts received or receivable from grantor agencies are subject to audit and adjustment by grantor agencies, principally the federal government. Any disallowed claims, including amounts already collected, may constitute a liability of the applicable funds. The amount, if any, of expenditures which may be disallowed by the grantor cannot be determined at this time although the City expects such amounts, if any, to be immaterial.

#### **EMPLOYEE RETIREMENT SYSTEM – DEFINED BENEFIT PENSION PLANS**

The City contributes to three defined benefit pension plans, the Illinois Municipal Retirement Fund (IMRF), a defined benefit agent multiple-employer public employee retirement system, the Police Pension Plan which is a single-employer pension plan, and the Firefighters' Pension Plan which is a single-employer pension plan. The benefits, benefit levels, employee contributions, and employer contributions for all three plans are governed by Illinois Compiled Statutes and can only be amended by the Illinois General Assembly. A separate report is issued for the Police and Firefighters' Pension Plans and may be obtained by writing to the City of Freeport, 524 W. Stephenson Street, Freeport, Illinois 61032. IMRF issues a publicly available financial report that includes financial statements and required supplementary information for the plan as a whole, but not by individual employer. That report may be obtained on-line at <u>www.imrf.org</u>. The benefits, benefit levels, employee contributions, and employer contributions are governed by Illinois Compiled Statutes (ILCS) and can only be amended by the Illinois General Assembly.

#### Illinois Municipal Retirement Fund (IMRF)

#### **Plan Descriptions**

*Plan Administration.* All employees (other than those covered by the Police and Firefighters' Pension Plan) hired in positions that meet or exceed the prescribed annual hourly standard must be enrolled in IMRF as participating members. The plan is accounted for on the economic resources measurement focus and the accrual basis of accounting. Employer and employee contributions are recognized when earned in the year that the contributions are required, benefits and refunds are recognized as an expense and liability when due and payable.

### **NOTE 4 – OTHER INFORMATION** – Continued

#### **EMPLOYEE RETIREMENT SYSTEM – DEFINED BENEFIT PENSION PLANS** – Continued

#### Illinois Municipal Retirement Fund (IMRF) – Continued

#### Plan Descriptions - Continued

*Benefits Provided.* IMRF has three benefit plans. The vast majority of IMRF members participate in the Regular Plan (RP). The Sheriff's Law Enforcement Personnel (SLEP) plan is for sheriffs, deputy sheriffs, and selected police chiefs. Counties could adopt the Elected County Official (ECO) plan for officials elected prior to August 8, 2011 (the ECO plan was closed to new participants after that date).

IMRF provides two tiers of pension benefits. Employees hired *before* January 1, 2011, are eligible for Tier 1 benefits. Tier 1 employees are vested for pension benefits when they have at least eight years of qualifying service credit. Tier 1 employees who retire at age 55 (at reduced benefits) or after age 60 (at full benefits) with eight years of service are entitled to an annual retirement benefit, payable monthly for life, in an amount equal to 1-2/3% of the final rate of earnings for the first 15 years of service credit after 15 years to a maximum of 75% of their final rate of earnings. Final rate of earnings is the highest total earnings during any consecutive 48 months within the last 10 years of service, divided by 48. Under Tier 1, the pension is increased by 3% of the original amount on January 1 every year after retirement.

Employees hired *on or after* January 1, 2011, are eligible for Tier 2 benefits. For Tier 2 employees, pension benefits vest after ten years of service. Participating employees who retire at age 62 (at reduced benefits) or after age 67 (at full benefits) with ten years of service are entitled to an annual retirement benefit, payable monthly for life, in an amount equal to 1-2/3% of the final rate of earnings for the first 15 years of service credit, plus 2% for each year of service credit after 15 years to a maximum of 75% of their final rate of earnings. Final rate of earnings is the highest total earnings during any 96 consecutive months within the last 10 years of service, divided by 96. Under Tier 2, the pension is increased on January 1 every year after retirement, upon reaching age 67, by the *lesser* of:

- 3% of the original pension amount, or
- 1/2 of the increase in the Consumer Price Index of the original pension amount.

*Plan Membership.* As of December 31, 2015, the measurement date, the following employees were covered by the benefit terms:

Inactive Plan Members Currently Receiving Benefits	132
Inactive Plan Members Entitled to but not yet Receiving Benefits	41
Active Plan Members	94
Total	267

#### **NOTE 4 – OTHER INFORMATION** – Continued

#### EMPLOYEE RETIREMENT SYSTEM – DEFINED BENEFIT PENSION PLANS – Continued

#### Illinois Municipal Retirement Fund (IMRF) – Continued

#### Plan Descriptions - Continued

*Contributions*. As set by statute, the City's Regular Plan Members are required to contribute 4.50% of their annual covered salary. The statute requires employers to contribute the amount necessary, in addition to member contributions, to finance the retirement coverage of its own employees. The City's annual contribution rate for calendar year 2015 was 11.27% of covered payroll.

*Net Pension Liability*. The City's net pension liability was measured as of December 31, 2015. The total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date.

*Actuarial Assumptions.* The total pension liability was determined by an actuarial valuation performed, as of December 31, 2015, using the following actuarial methods and assumptions:

Actuarial Valuation Date	12/31/2015
Actuarial Cost Method	Entry Age Normal
Asset Valuation Method	Market
Actuarial Assumptions Interest Rate	7.48%
Salary Increases	3.75% to 14.50%
Cost of Living Adjustments	2.75%
Inflation	2.75%

For nondisabled retirees, an IMRF specific mortality table was used with fully generational projection scale MP-2014 (base year 2014). IMRF specific rates were developed from the RP-2014 Blue Collar Health Annuitant Mortality Table with adjustments to match current IMRF experience. For disabled retirees, an IMRF specific mortality tables was used with fully generational projection scale MP-2014 (base year 2014). IMRF specific rates were developed from the RP-2014 Disabled Retirees Mortality Table applying the same adjustment that were applied for nondisabled lives. For active members, an IMRF specific mortality table was used with fully generational projection scale MP-2014 (base year 2014). IMRF specific mortality table was used with fully generational projection scale MP-2014 (base year 2014). IMRF specific rates were developed from the RP-2014 Disabled Retirees Mortality Table was used with fully generational projection scale MP-2014 (base year 2014). IMRF specific rates were developed from the RP-2014 Disabled Retirees Mortality Table applying the same adjustment that were applied for nondisabled lives. For active members, an IMRF specific mortality table was used with fully generational projection scale MP-2014 (base year 2014). IMRF specific rates were developed from the RP-2014 Employee Mortality Table with adjustments to match current IMRF experience.

### **NOTE 4 – OTHER INFORMATION** – Continued

#### **EMPLOYEE RETIREMENT SYSTEM – DEFINED BENEFIT PENSION PLANS** – Continued

#### Illinois Municipal Retirement Fund (IMRF) – Continued

#### **Discount Rate**

A Single Discount Rate of 7.48% was used to measure the total pension liability. The projection of cash flow used to determine this Single Discount Rate assumed that the plan members' contributions will be made at the current contribution rate, and that employer contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. The Single Discount Rate reflects:

- 1. The long-term expected rate of return on pension plan investments (during the period in which the fiduciary net position is projected to be sufficient to pay benefits), and
- 2. The tax-exempt municipal bond rate based on an index of 20-year general obligation bonds with an average AA credit rating (which is published by the Federal Reserve) as of the measurement date (to the extent that the contributions for use with the long-term expected rate of return are not met).

For the purpose of the most recent valuation, the expected rate of return on plan investments is 7.50%, the municipal bond rate is 3.57%, and the resulting single discount rate is 7.48%.

#### **Discount Rate Sensitivity**

The following presents the plan's net pension liability, calculated using a Single Discount Rate of 7.48%, as well as what the plan's net pension liability would be if it were calculated using a Single Discount Rate that is 1% lower or 1% higher:

			Current	
	19	% Decrease	Discount Rate	1% Increase
		(6.48%)	(7.48%)	(8.48%)
Net Pension Liability/(Asset)	\$	7,148,876	3,144,088	(170,787)

Notes to the Financial Statements April 30, 2016

## NOTE 4 - OTHER INFORMATION - Continued

## EMPLOYEE RETIREMENT SYSTEM – DEFINED BENEFIT PENSION PLANS – Continued

## Illinois Municipal Retirement Fund (IMRF) – Continued

## **Changes in the Net Pension Liability**

	Total Pension Liability (A)	Plan Fiduciary Net Position (B)	Net Pension Liability (A) - (B)
Balances at December 31, 2014	\$ 30,209,941	29,134,224	1,075,717
Changes for the Year:			
Service Cost	488,728	-	488,728
Interest on the Total Pension Liability	2,222,934	-	2,222,934
Difference Between Expected and Actual			
Experience of the Total Pension Liability	828,549	-	828,549
Changes of Assumptions	74,109	-	74,109
Contributions - Employer	-	523,016	(523,016)
Contributions - Employees	-	211,676	(211,676)
Net Investment Income	-	143,432	(143,432)
Benefit Payments, including Refunds			
of Employee Contributions	(1,630,359)	(1,630,359)	-
Other (Net Transfer)	-	667,825	(667,825)
Net Changes	1,983,961	(84,410)	2,068,371
Balances at December 31, 2015	32,193,902	29,049,814	3,144,088

## NOTE 4 - OTHER INFORMATION - Continued

#### EMPLOYEE RETIREMENT SYSTEM – DEFINED BENEFIT PENSION PLANS – Continued

#### Illinois Municipal Retirement Fund (IMRF) – Continued

# Pension Expense, Deferred Outflows of Resources, and Deferred Inflows of Resources Related to Pensions

For the year ended April 30, 2016, the City recognized pension expense of \$162,672. At April 30, 2016, the City reported deferred outflows or resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources	Totals
Difference Between Expected and Actual Experience	\$ 603,149	-	603,149
Change in Assumptions	53,948	-	53,948
Net Difference Between Projected and Actual Earnings on Pension Plan Investments	1,626,473	-	1,626,473
Pension Contributions Made Subsequent to the Measurement Date	145,145	-	145,145
Total Deferred Amounts Related to IMRF	2,428,715	_	2,428,715

Amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense in future periods as follows:

Fiscal Year	Net Deferred Outflows of Resources
2017 2018 2019 2020 2021 Thereafter	\$ 797,324 652,179 572,593 406,619
Total	2,428,715

#### NOTE 4 - OTHER INFORMATION - Continued

#### EMPLOYEE RETIREMENT SYSTEM - DEFINED BENEFIT PENSION PLANS - Continued

#### **Police Pension Plan**

#### **Plan Descriptions**

*Plan Administration.* The Police Pension Plan is a single-employer defined benefit pension plan that covers all sworn police personnel. The defined benefits and employee and minimum employer contribution levels are governed by Illinois Compiled Statutes (40 ILCS 5/3-1) and may be amended only by the Illinois legislature. The City accounts for the Fund as a pension trust fund. The Fund is governed by a five-member pension board. Two members of the Board are appointed by the City President, one member is elected by pension beneficiaries and two members are elected by active police employees.

Plan Membership. At April 30, 2016, the measurement date, membership consisted of the following:

Inactive Plan Members Currently Receiving Benefits	55
Inactive Plan Members Entitled to but not yet Receiving Benefits	15
Active Plan Members	46
Total	116

*Benefits Provided.* The following is a summary of the Police Pension Plan as provided for in Illinois State Statutes.

The Police Pension Plan provides retirement benefits through two tiers of benefits as well as death and disability benefits. Covered employees hired before January 1, 2011 (Tier 1), attaining the age of 50 or older with 20 or more years of creditable service are entitled to receive an annual retirement benefit of ½ of the salary attached to the rank held on the last day of service, or for one year prior to the last day, whichever is greater. The annual benefit shall be increased by 2.5 percent of such salary for each additional year of service over 20 years up to 30 years, to a maximum of 75 percent of such salary. Employees with at least eight years but less than 20 years of credited service may retire at or after age 60 and receive a reduced benefit. The monthly benefit of a police officer who retired with 20 or more years of service after January 1, 1977 shall be increased annually, following the first anniversary date of retirement and be paid upon reaching the age of at least 55 years, by 3 percent of the original pension and 3 percent compounded annually thereafter.

#### NOTE 4 - OTHER INFORMATION - Continued

#### EMPLOYEE RETIREMENT SYSTEM - DEFINED BENEFIT PENSION PLANS - Continued

Police Pension Plan – Continued

#### Plan Descriptions - Continued

Covered employees hired on or after January 1, 2011 (Tier 2), attaining the age of 55 or older with 10 or more years of creditable service are entitled to receive an annual retirement benefit equal to the average monthly salary obtained by dividing the total salary of the police officer during the 96 consecutive months of service within the last 120 months of service in which the total salary was the highest by the number of months of service in that period. Police officer salary for the pension purposes is capped at \$106,800, plus the lesser of  $\frac{1}{2}$  of the annual change in the Consumer Price Index or 3 percent compounded. The annual benefit shall be increased by 2.5 percent of such a salary for each additional year of service over 20 years up to 30 years to a maximum of 75 percent of such salary. Employees with at least 10 years may retire at or after age 50 and receive a reduced benefit (i.e.,  $\frac{1}{2}$  percent for each month under 55). The monthly benefit of a Tier 2 police officer shall be increased annually at age 60 on the January 1<sup>st</sup> after the police office retires, or the first anniversary of the pension starting date, whichever is later. Noncompounding increases occur annually, each January thereafter. The increase is the lesser of 3 percent of  $\frac{1}{2}$  of the change in the Consumer Price Index for the proceeding calendar year.

*Contributions*. Covered employees are required to contribute 9.91% of their base salary to the Police Pension Plan. If an employee leaves covered employment with less than 20 years of service, accumulated employee contributions may be refunded without accumulated interest. The City is required to contribute the remaining amounts necessary to finance the plan and the administrative costs as actuarially determined by an enrolled actuary. However, effective January 1, 2011, ILCS requires the City to contribute a minimum amount annually calculated using the projected unit credit actuarial cost method that will result in the funding of 90% of the past service cost by the year 2040. For the year-ended April 30, 2016, the City's contribution was 57.51% of covered payroll.

*Concentrations*. At year end, the Pension Plan has investments (other than U.S. Government and U.S. Government-guaranteed obligations) in any one organization that represent 5 percent or more of net position available for benefits as follows:

Investment	Amount
Vanguard 500 Index	\$ 3,579,999
Dodge & Cox International	3,377,379
Vanguard Mc Growth Index	1,901,596
Allioance Bernstein Real IV	1,062,473

Notes to the Financial Statements April 30, 2016

#### NOTE 4 – OTHER INFORMATION – Continued

#### EMPLOYEE RETIREMENT SYSTEM - DEFINED BENEFIT PENSION PLANS - Continued

Police Pension Plan - Continued

#### **Actuarial Assumptions**

The total pension liability was determined by an actuarial valuation performed, as of April 30, 2016, using the following actuarial methods and assumptions:

Actuarial Valuation Date	4/30/16
Actuarial Cost Method	Entry Age Normal
Asset Valuation Method	Market
Actuarial Assumptions Interest Rate	7.00%
Salary Increases	1.12% to 4.86%
Cost of Living Adjustments	2.00%
Inflation	2.00%

Mortality rates were based on the RP-2000 CHBCA Mortality Table (male) with blue collar adjustment projected by Scale BB to 2015.

#### **Discount Rate**

The discount rate used to measure the total pension liability was 7.00%, the same as the prior valuation. The projection of cash flows used to determine the discount rate assumed that member contributions will be made at the current contribution rate and that City contributions will be made at rates equal to the difference between the actuarially determined contribution rates and the member rate. Based on those assumptions, the Fund's fiduciary net position was projected to be available to make all project future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all period of projected benefit payments to determine the total pension liability.

## NOTE 4 - OTHER INFORMATION - Continued

#### EMPLOYEE RETIREMENT SYSTEM - DEFINED BENEFIT PENSION PLANS - Continued

#### Police Pension Plan - Continued

#### **Discount Rate Sensitivity**

The following is a sensitive analysis of the net pension liability to changes in the discount rate. The table below presents the pension liability of the City calculated using the discount rate as well as what the City's net pension liability would be if it were calculated using a discount rate that is one percentage point lower or one percentage point higher than the current rate:

		Current	
	1% Decrease	Discount Rate	1% Increase
	(6.00%)	(7.00%)	(8.00%)
Net Pension Liability	\$ 28,040,991	22,182,880	17,271,634

#### **Changes in the Net Pension Liability**

	Total Pension Liability (A)	Plan Fiduciary Net Position (B)	Net Pension Liability (A) - (B)
Balances at April 30, 2015	\$ 41,895,288	22,338,168	19,557,120
Changes for the Year:			
Service Cost	596,733	-	596,733
Interest on the Total Pension Liability	2,860,656	-	2,860,656
Difference Between Expected and Actual			
Experience of the Total Pension Liability	234,995	-	234,995
Changes of Assumptions	-	-	-
Contributions - Employer	-	1,605,261	(1,605,261)
Contributions - Employees	-	275,215	(275,215)
Net Investment Income	-	(786,689)	786,689
Benefit Payments, including Refunds			
of Employee Contributions	(2,244,595)	(2,244,595)	-
Administrative Expense		(27,163)	27,163
Net Changes	1,447,789	(1,177,971)	2,625,760
Balances at April 30, 2016	43,343,077	21,160,197	22,182,880

## NOTE 4 – OTHER INFORMATION – Continued

#### EMPLOYEE RETIREMENT SYSTEM – DEFINED BENEFIT PENSION PLANS – Continued

Police Pension Plan - Continued

# Pension Expense, Deferred Outflows of Resources, and Deferred Inflows of Resources Related to Pensions

For the year ended April 30, 2016, the City recognized pension expense of \$2,542,853. At April 30, 2016, the City reported deferred outflows or resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of Resources		Deferred Inflows of Resources	Totals
Difference Between Expected and Actual Experience	\$	208,495	-	208,495
Change in Assumptions		-	-	-
Net Difference Between Projected and Actual Earnings on Pension Plan Investments		1,815,882	-	1,815,882
Total Deferred Amounts Related to Police Pension		2,024,377	-	2,024,377

Amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense in future periods as follows:

	N	et Deferred
Fiscal		Outflows
Year	of	Resources
2017	\$	480,471
2018		480,471
2019		480,471
2020		480,471
2021		26,501
Thereafter		75,992
Total		2,024,377

#### **NOTE 4 – OTHER INFORMATION** – Continued

#### EMPLOYEE RETIREMENT SYSTEM – DEFINED BENEFIT PENSION PLANS – Continued

#### **Firefighters' Pension Fund**

#### **Plan Descriptions**

*Plan Administration.* The Firefighters' Pension Plan is a single-employer defined benefit pension plan that covers all sworn firefighter personnel. The defined benefits and employee and minimum employer contribution levels are governed by Illinois Compiled Statutes (40 ILCS 5/4-1) and may be amended only by the Illinois legislature. The City accounts for the Fund as a pension trust fund. The Fund is governed by a five-member pension board. Two members of the Board are appointed by the City President, one member is elected by pension beneficiaries and two members are elected by active fire employees.

Plan Membership. At April 30, 2016, the measurement date, membership consisted of the following:

Inactive Plan Members Currently Receiving Benefits	60
Inactive Plan Members Entitled to but not yet Receiving Benefits	2
Active Plan Members	49
Total	111

*Benefits Provided.* The following is a summary of the Firefighters' Pension Plan as provided for in Illinois State Statutes.

The Firefighters' Pension Plan provides retirement benefits through two tiers of benefits as well as death and disability benefits. Covered employees hired before January 1, 2011 (Tier 1), attaining the age of 50 or older with 20 or more years of creditable service are entitled to receive an annual retirement benefit of ½ of the salary attached to the rank held on the last day of service, or for one year prior to the last day, whichever is greater. The annual benefit shall be increased by 2.5 percent of such salary for each additional year of service over 20 years up to 30 years, to a maximum of 75 percent of such salary. Employees with at least eight years but less than 20 years of credited service may retire at or after age 60 and receive a reduced benefit. The monthly benefit of a firefighter who retired with 20 or more years of service after January 1, 1977 shall be increased annually, following the first anniversary date of retirement and be paid upon reaching the age of at least 55 years, by 3 percent of the original pension and 3percent compounded annually thereafter.

#### **NOTE 4 – OTHER INFORMATION** – Continued

#### EMPLOYEE RETIREMENT SYSTEM – DEFINED BENEFIT PENSION PLANS – Continued

Firefighters' Pension Plan - Continued

#### **Plan Descriptions** – Continued

*Benefits Provided* – *Continued.* Covered employees hired on or after January 1, 2011 (Tier 2), attaining the age of 55 or older with 10 or more years of creditable service are entitled to receive an annual retirement benefit equal to the average monthly salary obtained by dividing the total salary of the firefighter during the 96 consecutive months of service within the last 120 months of service in which the total salary was the highest by the number of months of service in that period. Firefighters' salary for the pension purposes is capped at \$106,800, plus the lesser of  $\frac{1}{2}$  of the annual change in the Consumer Price Index or 3 percent compounded. The annual benefit shall be increased by 2.5 percent of such a salary for each additional year of service over 20 years up to 30 years to a maximum of 75 percent of such salary. Employees with at least 10 years may retire at or after age 50 and receive a reduced benefit (i.e.,  $\frac{1}{2}$  percent for each month under 55). The monthly benefit of a Tier 2 firefighter shall be increased annually at age 60 on the January 1<sup>st</sup> after the police office retires, or the first anniversary of the pension starting date, whichever is later. Noncompounding increases occur annually, each January thereafter. The increase is the lesser of 3 percent of  $\frac{1}{2}$  of the change in the Consumer Price Index for the proceeding calendar year.

*Contributions*. Covered employees are required to contribute 9.455% of their base salary to the Firefighters' Pension Plan. If an employee leaves covered employment with less than 20 years of service, accumulated employee contributions may be refunded without accumulated interest. The City is required to contribute the remaining amounts necessary to finance the plan and the administrative costs as actuarially determined by an enrolled actuary. However, effective January 1, 2011, ILCS requires the City to contribute a minimum amount annually calculated using the projected unit credit actuarial cost method that will result in the funding of 90% of the past service cost by the year 2040. For the year-ended April 30, 2016, the City's contribution was 24.08% of covered payroll.

*Significant Investments*. At year end, the Pension Plan has investments (other than U.S. Government and U.S. Government-guaranteed obligations) in any one organization that represent 5 percent or more of net position available for benefits as follows:

Investment	Amount
Vanguard Total Stock Market Inex	\$ 5,323,126
Harbor International Fund	2,563,777
William Blair International Growth	2,521,506
Vanguard Mid Cap Growth	2,470,010
Pimco All Asset Fund	1,624,244
Principal US Property Separate Acct.	1,831,114

Notes to the Financial Statements April 30, 2016

#### **NOTE 4 – OTHER INFORMATION** – Continued

#### EMPLOYEE RETIREMENT SYSTEM - DEFINED BENEFIT PENSION PLANS - Continued

Firefighters' Pension Plan – Continued

#### **Actuarial Assumptions**

The total pension liability was determined by an actuarial valuation performed, as of April 30, 2016, using the following actuarial methods and assumptions:

Actuarial Valuation Date	4/30/16
Actuarial Cost Method	Entry Age Normal
Asset Valuation Method	Market
Actuarial Assumptions Interest Rate	7.00%
Salary Increases	1.12% to 4.86%
Cost of Living Adjustments	2.00%
Inflation	2.00%

Mortality rates were based on the RP-2000 CHBCA Mortality Table (male) with blue collar adjustment projected by Scale BB to 2015.

#### **Discount Rate**

The discount rate used to measure the total pension liability was 7.00%, the same as the prior valuation. The projection of cash flows used to determine the discount rate assumed that member contributions will be made at the current contribution rate and that City contributions will be made at rates equal to the difference between the actuarially determined contribution rates and the member rate. Based on those assumptions, the Fund's fiduciary net position was projected to be available to make all project future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all period of projected benefit payments to determine the total pension liability.

## NOTE 4 – OTHER INFORMATION – Continued

#### **EMPLOYEE RETIREMENT SYSTEM – DEFINED BENEFIT PENSION PLANS** – Continued

#### Firefighters' Pension Plan – Continued

#### **Discount Rate Sensitivity**

The following is a sensitive analysis of the net pension liability to changes in the discount rate. The table below presents the pension liability of the City calculated using the discount rate as well as what the City's net pension liability would be if it were calculated using a discount rate that is one percentage point lower or one percentage point higher than the current rate:

		Current	
	1% Decrease	Discount Rate	1% Increase
	(6.00%)	(7.00%)	(8.00%)
Net Pension Liability	\$ 16,429,156	11,371,243	7,084,752

#### **Changes in the Net Pension Liability**

	Total		
	Pension	Plan Fiduciary	Net Pension
	Liability	Net Position	Liability
	(A)	(B)	(A) - (B)
Balances at April 30, 2015	\$ 42,853,632	34,253,009	8,600,623
Changes for the Year:			
Service Cost	737,347	-	737,347
Interest on the Total Pension Liability	2,923,551	-	2,923,551
Difference Between Expected and Actual			
Experience of the Total Pension Liability	(495,747)	-	(495,747)
Changes of Assumptions	-	-	-
Contributions - Employer	-	717,781	(717,781)
Contributions - Employees	-	281,865	(281,865)
Net Investment Income	-	(578,247)	578,247
Benefit Payments, including Refunds			
of Employee Contributions	(2,375,172)	(2,375,172)	-
Administrative Expense		(26,868)	26,868
Net Changes	789,979	(1,980,641)	2,770,620
Balances at April 30, 2016	43,643,611	32,272,368	11,371,243

## NOTE 4 – OTHER INFORMATION – Continued

#### EMPLOYEE RETIREMENT SYSTEM – DEFINED BENEFIT PENSION PLANS – Continued

Firefighters' Pension Plan – Continued

# Pension Expense, Deferred Outflows of Resources, and Deferred Inflows of Resources Related to Pensions

For the year ended April 30, 2016, the City recognized pension expense of \$2,088,812. At April 30, 2016, the City reported deferred outflows or resources and deferred inflows of resources related to pensions from the following sources:

	Out	ferred flows of sources	Deferred Inflows of Resources	Totals
Difference Between Expected and Actual Experience	\$	-	(423,670)	(423,670)
Change in Assumptions		-	-	-
Net Difference Between Projected and Actual Earnings on Pension Plan Investments	2	,253,817	_	2,253,817
Total Deferred Amounts Related to Firefighters' Pension	2	,253,817	(423,670)	1,830,147

Amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense in future periods as follows:

	N	Net Deferred		
Fiscal		Outflows		
Year	of	Resources		
2017	\$	491,377		
2018		491,377		
2019		491,377		
2020		491,377		
2021		(72,077)		
Thereafter		(63,284)		
Total		1,830,147		

Notes to the Financial Statements April 30, 2016

## **NOTE 4 – OTHER INFORMATION** – Continued

#### **OTHER POST-EMPLOYMENT BENEFITS**

#### **Plan Descriptions, Provisions and Funding Policies**

In addition to providing the pension benefits described, the City provides post-employment health care insurance benefits (OPEB) for its eligible retired employees through a single employer defined benefit plan. The benefits, benefit levels, employee contributions and employer contributions are governed by the City and can be amended by the City through its personnel manual and union contracts. The plan is not accounted for as a trust fund, as an irrevocable trust has not been established to account for the plan. The plan does not issue a separate report. The activity of the plan is reported in the City's governmental and business-type activities.

The City provides pre and post Medicare post-employment health insurance to retirees, their spouses and dependents who were enrolled in one of the City's healthcare plans at the time of the employees' retirement. To be eligible for benefits, the employee must qualify for retirement under one of the City's three retirement plans.

All health care benefits are provided through the City's health insurance plan. The benefit levels are the same as those afforded to active employees. Benefits include general inpatient and outpatient medical services; mental, nervous, and substance abuse care; vision care; and prescriptions. Upon a retiree reaching 65 years of age, Medicare becomes the primary insurer and the City's plan becomes secondary.

All retirees contribute 70% of the actuarially determined premium to the plan. For the fiscal year ending April 30, 2016, retirees contributed \$288,273.

At April 30, 2016, membership consisted of:

Retirees and beneficiaries currently receiving benefits and terminated employees entitled	
to benefits but not yet receiving them.	69
Active Employees	171
Total	240
Participating Employers	1

The City is not required to and currently does not advance fund the cost of benefits that will become due and payable in the future. Active employees do not contribute to the plan until retirement.

Notes to the Financial Statements April 30, 2016

## NOTE 4 – OTHER INFORMATION – Continued

#### **OTHER POST-EMPLOYMENT BENEFITS** – Continued

## Annual OPEB Costs and Net OPEB Obligation

The net OPEB obligation (NOPEBO) as of April 30, 2016, was calculated as follows:

Annual Required Contribution Interest on the NPO	\$ 1,435,002 197,046
Adjustment to the ARC	 (273,920)
Annual OPEB Cost	1,358,128
Actual Contribution	 675,602
Increase in the NPO	682,526
NOPEBO - Beginning	 4,926,154
NOPEBO - Ending	 5,608,680

#### **Trend Information**

The City's annual OPEB cost, actual contributions, the percentage of annual OPEB cost contributed and the net OPEB obligation are as follows:

	Annual			Percentage	Net
Fiscal	OPEB		Actual	of OPEB	OPEB
Year	Cost	Co	ontributions	Cost Contributed	Obligation
2014	\$ 1,018,841	\$	462,506	45.40%	\$ 4,289,952
2015	1,261,759		625,557	49.58%	4,926,154
2016	1,358,127		675,602	49.75%	5,608,680

## **NOTE 4 – OTHER INFORMATION** – Continued

#### **OTHER POST-EMPLOYMENT BENEFITS** – Continued

#### **Funded Status and Funding Progress**

The funded status of the plan as of April 30, 2015, the date of the latest actuarial valuation, was as follows:

Actuarial Accrued Liability (AAL)	\$ 13,898,662
Actuarial Value of Plan Assets	\$-
Unfunded Actuarial Accrued Liability (UAAL)	\$ 13,898,662
Funded Ratio (Actuarial Value of Plan Assets/AAL)	0.00%
Covered Payroll (Active Plan Members)	\$ 8,457,416
UAAL as a Percentage of Covered Payroll	164.34%

Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality, and the healthcare cost contributions of the employer are subject to continual revision as actual results are compared with past expectations and new estimates are made about the future. The schedule of funding progress, presented as required supplementary information following the notes to the financial statements, presents multiyear trend information that shows whether the actuarial value of plan assets is increasing or decreasing over time relative to the actuarial accrued liabilities for benefits.

#### **Actuarial Methods and Assumptions**

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employer and plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing of benefit costs between the employer and plan members to that point. The actuarial methods and assumptions used include techniques that are designed to reduce short-term volatility in actuarial accrued liabilities and the actuarial value of assets, consistent with the long-term perspective of the calculations.

In the April 30, 2015 actuarial valuation the entry age actuarial cost method was used. The actuarial assumptions included a 4.00% investment rate or return and an initial healthcare trend rate of 9.00% with an ultimate healthcare inflation rate of 5.00%, a 3.00% price inflation assumption, a 4.00% wage inflation assumption. The actuarial value of assets was not determined as the City has not advance funded its obligation. The plan's unfunded actuarial accrued liability is being amortized as a level percentage of projected payroll on an open basis. The remaining amortization period at April 30, 2016, was 30 years.

Notes to the Financial Statements April 30, 2016

## NOTE 4 – OTHER INFORMATION – Continued

## SUBSEQUENT EVENT

On June 2, 2016, the City issued \$2,490,000 of General Obligation Bonds of 2016. The bonds bear interest at a rate of 1.85% - 4.00% and are due in annual installments through January 1, 2036.

## **REQUIRED SUPPLEMENTARY INFORMATION**

Required supplementary information includes financial information and disclosures that are required by the GASB but are not considered a part of the basic financial statements. Such information includes:

- Schedule of Funding Progress and Employer Contributions Other Post-Employment Benefit Plan
- Schedule of Employer Contributions Illinois Municipal Retirement Fund Police Pension Fund Firefighters' Pension Fund
- Schedule of Changes in the Employer's Net Pension Liability Illinois Municipal Retirement Fund Police Pension Fund Firefighters' Pension Fund
- Schedule of Investment Returns Police Pension Fund Firefighters' Pension Fund
- Budgetary Comparison Schedule General Fund

Notes to the Required Supplementary Information

Budgetary Information – Budgets are adopted on a basis consistent with generally accepted accounting principles.

#### **Other Post-Employment Benefits Plan**

## Required Supplementary Information Schedule of Funding Progress and Employer Contributions April 30, 2016

#### **Funding Progress**

						(6)
						Unfunded
						(Overfunded)
				(4)		Actuarial
		(2)		Unfunded		Accrued
	(1)	Actuarial		(Overfunded)		Liability as a
Actuarial	Actuarial	Accrued	(3)	Actuarial	(5)	Percentage
Valuation	Value	Liability	Funded	Accrued	Annual	of Covered
Date	of Plan	(AAL)	Ratio	Liability	Covered	Payroll
Apr. 30,	Assets	- Entry Age	$(1) \div (2)$	(2) - (1)	Payroll	$(4) \div (5)$
2011	\$ -	\$ 8,919,997	0.00%	\$ 8,919,997	\$ 10,126,575	88.09%
2012	N/A	N/A	N/A	N/A	N/A	N/A
2013	-	14,793,816	0.00%	14,793,816	10,359,107	142.81%
2014	N/A	N/A	N/A	N/A	N/A	N/A
2015	-	13,898,662	0.00%	13,898,662	8,457,416	164.34%
2016	N/A	N/A	N/A	N/A	N/A	N/A

### **Employer Contributions**

		Annual		
Fiscal	Employer	Required	Percent Contributed	
Year	Contributions	Contributions		
2011	\$ 300,720	\$ 629,646	47.76%	
2012	304,595	618,068	49.28%	
2013	300,720	571,442	52.62%	
2014	462,506	993,950	46.53%	
2015	625,557	1,328,706	47.08%	
2016	675,302	1,435,002	47.06%	

The City implemented GASB Statement No. 45 for the fiscal year ended April 30, 2011. Information for prior years is not available. The City is required to have the actuarial valuation performed biennially.

#### N/A - Not Available

## Illinois Municipal Retirement Fund

Required Supplementary Information Schedule of Employer Contributions April 30, 2016

Calendar	De	ctuarially etermined	in the D	ntributions Relation to Actuarially etermined ontribution	E	ribution xcess/	Covered- Employee	Contributions as a Percentage of Covered-Employee Payroll
Year		ontribution	C	ontribution	(Del	ficiency)	Payroll	Payroll
2015	\$	523,016	\$	523,016	\$	-	\$ 4,640,775	11.27%

Notes to the Required Supplementary Information:

Actuarial Valuation Date	December 31, 2014
Actuarial Cost Method	Entry Age Normal
Amortization Method	Level % Pay (Closed)
<b>Remaining Amortization Period</b>	28 Years
Asset Valuation Method	5-Year Smoothed Market
Inflation	3.00%
Salary Increases	4.50% - 16.00%
Investment Rate of Return	7.50%
Retirement Age	See the Notes to the Financial Statements
Mortality	RP-2000 Combined Healthy Mortality Table

Note:

#### **Police Pension Fund**

## Required Supplementary Information Schedule of Employer Contributions April 30, 2016

Fiscal Year	Actuarially Determined Contribution	Contributions in Relation to the Actuarially Determined Contribution	Contribution Excess/ (Deficiency)	Covered- Employee Payroll	Contributions as a Percentage of Covered-Employee Payroll
2015	\$ 2,195,150	\$    1,434,033	\$ (761,117)	\$ 2,739,339	52.35%
2016	2,249,433	1,605,261	(644,172)	2,791,060	57.51%

Notes to the Required Supplementary Information:

Actuarial Valuation Date	April 30, 2015
Actuarial Cost Method	Entry Age Normal
Amortization Method	Level % Pay (Closed)
Remaining Amortization Period	26 Years
Asset Valuation Method	Level Dollar
Inflation	2.00%
Salary Increases	1.12% - 4.86%
Investment Rate of Return	7.00%
Retirement Age	See the Notes to the Financial Statements
Mortality	RP 2000 CHBCA

Note:

## **Firefighters' Pension Fund**

Required Supplementary Information Schedule of Employer Contributions April 30, 2016

Fiscal Year	Γ	Actuarially Determined ontribution	in the D	ontributions Relation to Actuarially petermined ontribution	ontribution Excess/ Deficiency)	Covered- Employee Payroll	Contributions as a Percentage of Covered-Employee Payroll
2015 2016	\$	1,311,166 1,343,021	\$	725,710 717,781	\$ (585,456) (625,240)	\$ 2,987,121 2,980,504	24.29% 24.08%

Notes to the Required Supplementary Information:

Actuarial Valuation Date	April 30, 2015
Actuarial Cost Method	Entry Age Normal
Amortization Method	Level Dollar
Remaining Amortization Period	26 Years
Asset Valuation Method	5-Year Smoothed Market
Inflation	2.00%
Salary Increases	1.12% - 4.86%
Investment Rate of Return	7.00%
Retirement Age	See the Notes to the Financial Statements
Mortality	RP 2000 CHBCA

Note:

## Illinois Municipal Retirement Fund

## Required Supplementary Information Schedule of Changes in the Employer's Net Pension Liability April 30, 2016

	December 31, 2015
Total Pension Liability Service Cost Interest Changes in Benefit Terms Differences Between Expected and Actual Experience Change of Assumptions	\$ 488,728 2,222,934 - 828,549 74,109
Benefit Payments, Including Refunds of Member Contributions	(1,630,359)
Net Change in Total Pension Liability Total Pension Liability - Beginning	1,983,961 30,209,941
Total Pension Liability - Ending	32,193,902
Plan Fiduciary Net Position Contributions - Employer Contributions - Members Net Investment Income Benefit Payments, Including Refunds of Member Contributions Administrative Expense	\$ 523,016 211,676 143,432 (1,630,359) 667,825
Net Change in Plan Fiduciary Net Position Plan Net Position - Beginning	(84,410) 29,134,224
Plan Net Position - Ending	29,049,814
Employers Net Pension Liability	\$ 3,144,088
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability	90.23%
Covered-Employee Payroll	\$ 4,640,775
Employer's Net Pension Liability as a Percentage of Covered-Employee Payroll	67.75%

Note:

#### **Police Pension Fund**

## Required Supplementary Information Schedule of Changes in the Employer's Net Pension Liability April 30, 2016

		2015	2016
Total Pension Liability			
Service Cost	\$	589,828	596,733
Interest	Ψ	2,565,871	2,860,656
Changes in Benefit Terms		_,000,071	_,000,000
Differences Between Expected and Actual Experience		574,525	234,995
Change of Assumptions		2,748,812	-
Benefit Payments, Including Refunds of Member Contributions		(2,287,447)	(2,244,595)
Net Change in Total Pension Liability		4,191,589	1,447,789
Total Pension Liability - Beginning		37,703,699	41,895,288
Total Pension Liability - Ending		41,895,288	43,343,077
Plan Fiduciary Net Position Contributions - Employer Contributions - Members Net Investment Income Benefit Payments, Including Refunds of Member Contributions Administrative Expense	\$	1,434,033 274,072 1,312,951 (2,287,447) (29,617)	1,605,261 275,215 (786,689) (2,244,595) (27,163)
Net Change in Plan Fiduciary Net Position		703,992	(1,177,971)
Plan Net Position - Beginning		21,634,176	22,338,168
		21,00 1,170	22,550,100
Plan Net Position - Ending		22,338,168	21,160,197
Employer's Net Pension Liability	\$	19,557,120	22,182,880
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability		53.32%	48.82%
Covered-Employee Payroll	\$	2,739,339	2,791,060
Employer's Net Pension Liability as a Percentage of Covered-Employee Payroll		713.94%	794.78%

Note:

## **Firefighters' Pension Fund**

## Required Supplementary Information Schedule of Changes in the Employer's Net Pension Liability April 30, 2016

	2015	2016
	 2013	2010
Total Pension Liability		
Service Cost	\$ 749,011	737,347
Interest	2,648,793	2,923,551
Changes in Benefit Terms	-	-
Differences Between Expected and Actual Experience	(554,147)	(495,747)
Change of Assumptions	3,414,039	-
Benefit Payments, Including Refunds of Member Contributions	 (2,296,564)	(2,375,172)
Net Change in Total Pension Liability	3,961,132	789,979
Total Pension Liability - Beginning	 38,892,500	42,853,632
Total Dansion Liability Ending	12 952 622	12 612 611
Total Pension Liability - Ending	 42,853,632	43,643,611
Plan Fiduciary Net Position		
Contributions - Employer	\$ 725,710	717,781
Contributions - Members	277,963	281,865
Net Investment Income	1,878,396	(578,247)
Benefit Payments, Including Refunds of Member Contributions	(2,296,564)	(2,375,172)
Administrative Expense	 (24,449)	(26,868)
Net Change in Plan Fiduciary Net Position	561,056	(1,980,641)
Plan Net Position - Beginning	 33,691,953	34,253,009
Plan Net Position - Ending	 34,253,009	32,272,368
Employer's Net Pension Liability	\$ 8,600,623	11,371,243
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability	79.93%	73.95%
Covered-Employee Payroll	\$ 2,987,121	2,980,504
Employer's Net Pension Liability as a Percentage of		
Covered-Employee Payroll	287.92%	381.52%

Note:

#### **Police Pension Fund**

Required Supplementary Information Schedule of Investment Returns April 30, 2016

Annual Money- Weighted Rate of Return, Net
of Investment
Expense
6.47% (3.30%)

Note:

## **Firefighters' Pension Fund**

Required Supplementary Information Schedule of Investment Returns April 30, 2016

	Annual Money- Weighted Rate of Return, Net	
Fiscal	of Investment	
Year	Expense	
2015	5.98%	
2016	(1.60%)	

Note:

#### **General Fund**

# Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual For the Fiscal Year Ended April 30, 2016

	Bude	Budget	
	Original	Final	Actual
Revenues			
Taxes	\$ 12,370,343	12,370,343	12,302,001
Licenses, Permits and Fees	674,440	674,440	754,505
Intergovernmental	3,630,920	3,630,920	3,738,313
Charges for Services	4,487,666	4,487,666	1,581,484
Fines and Forfeits	285,800	285,800	265,088
Interest	2,877	2,877	5,830
Miscellaneous	940,100	940,100	670,633
Total Revenues	22,392,146	22,392,146	19,317,854
England House			
Expenditures General Government	14 462 427	11 166 977	9 607 196
	14,463,437	14,466,872	8,607,186
Public Safety Public Works	7,542,720	7,552,695	7,426,875
Culture and Recreation	2,739,620 239,025	2,731,070 239,225	2,521,924
Total Expenditures	239,025	239,225	237,901 18,793,886
Total Experiences	24,964,602	24,969,602	10,795,000
Excess (Deficiency) of Revenues			
Over (Under) Expenditures	(2,592,656)	(2,597,716)	523,968
Other Financing Sources (Uses)			
Disposal of Capital Assets	16,700	16,700	1,500
Debt Issuance	2,275,000	2,275,000	-
Transfers In	374,417	374,417	291,935
Transfers Out	(600,960)	(774,575)	(429,236)
	2,065,157	1,891,542	(135,801)
Net Change in Fund Balance	(527,499)	(706,174)	388,167
Fund Balance - Beginning			6,010,810
Fund Balance - Ending			6,398,977

## **OTHER SUPPLEMENTARY INFORMATION**

Other supplementary information includes financial statements and schedules not required by the GASB, nor a part of the basic financial statements, but are presented for purposes of additional analysis.

Such statements and schedules include:

- Budgetary Comparison Schedules Major Governmental Funds
- Combining Statements Nonmajor Governmental Funds
- Budgetary Comparison Schedules Nonmajor Governmental Funds
- Budgetary Comparison Schedules Enterprise Funds
- Budgetary Comparison Schedule Nonmajor Business-Type Fund
- Budgetary Comparison Schedule Private Purpose Trust Fund
- Combining Statements Pension Trust Funds
- Budgetary Comparison Schedules Pension Trust Funds
- Schedule of Changes in Assets and Liabilities Agency Fund

## COMBINING AND INDIVIDUAL FUND FINANCIAL STATEMENTS AND SCHEDULES

#### **GENERAL FUND**

The General Fund accounts for all financial resources except those required to be accounted for in another fund.

#### SPECIAL REVENUE FUNDS

The Special Revenue Funds are used to account for the proceeds of specific revenue sources (other than fiduciary funds or capital projects funds) that are legally restricted to expenditure for specified purposes.

#### **Illinois Municipal Retirement Fund**

The Illinois Municipal Retirement Fund (IMRF) Fund is used to account for IMRF expenditures and the property taxes specifically levied to fund these expenditures.

#### **Motor Fuel Tax Fund**

The Motor Fuel Tax Fund is used to account for the improvements to streets and infrastructure and for the maintenance of streets and infrastructure. Financing is provided by the government's share of state gasoline taxes and any interest earnings. State law requires these gasoline taxes be used to maintain streets and associated infrastructure.

#### **Tourism Promotion Fund**

The Tourism Promotion Fund is used to account for the revenues and expenditures of the Stephenson County Visitor's Bureau which promotes activities within the greater Stephenson County in collaboration with the park district.

#### **Grant Fund**

The Grant Fund is used to account for the support activities and required match-funding for a variety of grants from agencies including US Department of Housing and Urban Development, Illinois Housing Development Agency, the Environmental Protection Agency, US Department of Transportation, US Department of Agriculture. Grant related activities include: brownfields assessments and clean-ups, strategic housing plans, neighborhood revitalization plans and efforts, environmental planning and related activities, and various downtown revitalization efforts.

#### **Motor Vehicle Fund**

The Motor Vehicle Fund is used to account for the purchase of capital equipment for the Police Department and the Public Works Department.

#### **SPECIAL REVENUE FUNDS – Continued**

#### **Drug Forfeiture Fund**

The Drug Forfeiture Fund is used to account for the excess property acquired during a drug related crime.

#### **Fire Public Safety Fund**

The Fire Public Safety Fund is used to account for the revenues and expenditures related to public fire safety programs.

#### **Downtown T.I.F. District Fund**

The Downtown T.I.F. District Fund is used to account for the restricted revenues and expenditures (grantrelated planning efforts, site improvements, facade improvements, business retention, expansion, and recruitment, infrastructure improvements, and marketing) to promote economic development activities within the Downtown TIF district.

#### Lamm T.I.F. District Fund

The Lamm T.I.F. District Fund is used to account for the restricted revenues and expenditures (business retention, expansion, recruitment, infrastructure improvements, and marketing) to promote economic development activities within the Lamm TIF district.

#### West Ave. T.I.F. District Fund

The West Ave. T.I.F. District Fund is used to account for the restricted revenues and expenditures (retail business recruitment, physical improvements to buildings, infrastructure improvements, and marketing) to promote economic development activities within the West Ave. TIF district.

#### **Burchard Hills T.I.F. District Fund**

The Burchard Hills T.I.F. District Fund is used to account for the restricted revenues and expenditures (infrastructure improvements) to promote economic development activities within the Buchard Hills TIF district.

#### **Meadows T.I.F. District Fund**

The Meadows T.I.F. District Fund is used to account for the restricted revenues and expenditures (infrastructure improvements) to promote economic development activities within the Meadows TIF district.

#### **SPECIAL REVENUE FUNDS – Continued**

#### **Public Library Fund**

The Public Library Fund is used to account for the revenues and expenditures related to the full-service public library.

#### **DEBT SERVICE FUND**

Debt Service Funds are created to account for the accumulation of resources for, and the payment of, general long-term debt principal and interest.

#### **CAPITAL PROJECTS FUNDS**

Capital Projects Funds are created to account for all resources used for the acquisition of capital facilities by a governmental unit except those financed by Proprietary and Trust Funds.

#### **Fire Capital Improvements Fund**

The Fire Capital Improvements Fund is used to account for the purchase of capital equipment for the Fire Department.

#### **Equipment Capital Projects Fund**

The Equipment Capital Projects Fund is used to account for City projects related to beatification and storage and public recreational interest projects.

#### PERMANENT FUND

Permanent funds are used to account for resources that are legally restricted to the extent that only earnings, and not principal, may be used for purposes that support the Village's programs, that is, for the benefit of the Village or its citizenry.

#### **Cemetery Care Fund**

The Cemetery Care Fund is used to account for the revenues and expenditures related to the maintenance and oversight of the cemetery.

## COMBINING AND INDIVIDUAL FUND FINANCIAL STATEMENTS AND SCHEDULES

#### **ENTERPRISE FUNDS**

Enterprise Funds are used to account for operations that are financed and operated in a manner similar to private business enterprises where the intent is that costs of providing goods or services to the general public on a continuing basis be financed or recovered primarily through user charges; or where it has been decided that periodic determination of revenues earned, expenses incurred and/or net income is appropriate for capital maintenance, public policy, management control, accountability or other purpose.

#### Water Department Fund

The Water Department Fund is used to account for the costs related to the operation of the City's water system. Funding is provided by user fees.

#### **Sewer Department Fund**

The Sewer Department Fund is used to account for the costs related to the operation of the City's sewer system. Funding is provided by user fees.

#### **Storm Sewer Fund**

The Storm Sewer System Fund is used to account for the costs related to the operation of the City's storm sewer system. Funding is provided by user fees.

#### Landfill Closure Fund

The Landfill Closure Fund is used to account for the long-term maintenance of landfill # 2,3 and 4 and all associated expenditures related to laboratory testing for said landfills.

#### Health and Environmental Fund

The Health and Environmental Fund is used to account for the revenues and expenses related to the garbage collection and recycling programs.

#### TRUST AND AGENCY FUNDS

#### PRIVATE PURPOSE TRUST FUND

#### **Foreign Fire Insurance Fund**

The Foreign Fire Fund is used to account for the activities of the foreign fire insurance amounts held by the City to be spent for qualified fire activities.

## COMBINING AND INDIVIDUAL FUND FINANCIAL STATEMENTS AND SCHEDULES

#### **TRUST AND AGENCY FUNDS - Continued**

#### PENSION TRUST FUNDS

#### **Police Pension Fund**

The Police Pension Fund is used to account for the accumulation of resources to be used for retirement pensions for the Village's sworn police personnel. Most rules and regulations of the fund are established by the Pension Division of the Illinois Department of Insurance. Resources are contributed by sworn police personnel at rates fixed by state statutes and by the Village through an annual property tax levy.

#### **Firefighters' Pension Fund**

The Firefighters' Pension Fund is used to account for the accumulation of resources to be used for retirement pensions for the Village's sworn firefighter/paramedic personnel. Most rules and regulations of the fund are established by the Pension Division of the Illinois Department of Insurance. Resources are contributed by sworn firefighter/paramedic personnel at rates fixed by state statutes and by the Village through an annual property tax levy.

#### AGENCY FUNDS

#### **Revolving Loan Fund**

The Revolving Loan Fund is used to account for the activities of the revolving loan amounts held by the City to be spent for qualified economic development loans.

#### **General Fund**

### Schedule of Revenues - Budget and Actual For the Fiscal Year Ended April 30, 2016

	Bud	get	
	Original	Final	Actual
Taxes			
Property Taxes	\$ 2,312,043	2,312,043	2,314,397
Property Transfer Taxes	163,000	163,000	135,912
Retailer Occupation Taxes	7,552,000	7,552,000	7,533,554
Food and Beverage Tax	620,000	620,000	625,036
Video Gaming Tax	226,300	226,300	289,111
Telecommunications Tax	690,000	690,000	630,037
Utility Tax	458,000	458,000	474,813
Natural Gas Utility Tax	349,000	349,000	299,141
Total Taxes	12,370,343	12,370,343	12,302,001
Licenses, Permits and Fees			
Building Permit Fees	79,460	79,460	134,173
Liquor Licenses	100,000	100,000	117,134
Business Licenses and Permits	26,100	26,100	25,532
Landlord Registration Fees	67,620	67,620	70,015
Cable TV Franchise Fees	333,000	333,000	339,391
911 Dispatching Fees	68,260	68,260	68,260
Total Licenses, Permits and Fees	674,440	674,440	754,505
Intergovernmental			
State Income Tax	2,538,162	2,538,162	2,622,429
Special Use Tax	497,377	497,377	588,308
Replacement Taxes	453,200	453,200	380,679
Grant - Administration Reimbursements	-	-	7,829
Grant - SLANT Officer	11,400	11,400	45,586
School Resource Officer Reimbursements	64,400	64,400	34,976
Sustained Traffic Enforcement PR	2,400	2,400	-
IDOT Reimbursement	63,981	63,981	58,506
Total Intergovernmental	3,630,920	3,630,920	3,738,313

#### **General Fund**

	Bud	get	
	Original	Final	Actual
Charges for Services			
Water and Sewer Service Charge	\$ 113,000	113,000	102,000
Airport Hanger Rent	100,000	100,000	89,555
Fuel Sales	12,100	12,100	10,015
Interfund Services	4,229,536	4,229,536	1,351,850
Other Charges for Services	33,030	33,030	28,064
Total Charges for Services	4,487,666	4,487,666	1,581,484
Fines and Forfeitures			
Fines - Circuit Court	285,800	285,800	265,088
Interest	2,877	2,877	5,830
Miscellaneous			
Reimbursement - Police Training	1,300	1,300	-
Reimbursement - Traffic Signal Maintenance	13,700	13,700	16,559
Reimbursement - Other Sources	200,000	200,000	-
Insurance Proceeds	600,000	600,000	582,522
Miscellaneous Local Sources	125,100	125,100	71,552
Total Miscellaneous	940,100	940,100	670,633
Total Revenues	22,392,146	22,392,146	19,317,854

#### **General Fund**

		Budget		
	(	Driginal	Final	Actual
General Government				
City Council				
Personal Services	\$	30,400	30,400	30,399
Contractual Services		11,100	11,100	6,958
		41,500	41,500	37,357
Commissions				
Personal Services		4,300	4,300	4,300
Contractual Services		12,300	13,700	14,773
Commodities		375	375	375
		16,975	18,375	19,448
City Clerk				
Personal Services		59,149	67,449	59,149
Contractual Services		4,500	4,500	4,260
Commodities		1,900	1,900	1,836
		65,549	73,849	65,245
Mayor				
Personal Services		134,659	134,859	132,407
Contractual Services		13,000	11,600	4,655
Commodities		2,300	2,300	1,462
		149,959	148,759	138,524
Office of Management and Budget				
Personal Services		134,400	112,700	111,254
Contractual Services		6,650	39,150	38,657
Commodities		2,600	1,800	1,640
Equipment, Furniture and Fixtures		700	700	-
		144,350	154,350	151,551

#### **General Fund**

		Budget		
	Original	Final	Actual	
General Government - Continued				
Treasurer				
Personal Services	\$ 57,7	75 57,775	57,775	
Contractual Services	1,7	16 2,091	2,091	
Commodities	9	15 915	831	
	60,4	06 60,781	60,697	
Hearing Administration				
Contractual Services	10,0	00 10,000	5,040	
General Government Building				
Contractual Services	157,5	00 175,500	172,676	
Commodities	9,8	00 15,800	14,337	
Capital Outlay	2,275,0	00 2,275,000	85,541	
	2,442,3	00 2,466,300	272,554	
Management Information Systems				
Contractual Services	24,6	80 14,680	1,640	
Equipment, Furniture and Fixtures	9,5	9,500	6,398	
	34,1	80 24,180	8,038	
Community Development				
Personal Services	156,1	90 140,690	143,622	
Contractual Services	44,9	60,415	57,270	
Commodities	5,1	75 5,175	3,652	
Equipment, Furniture and Fixtures	7,2	00 7,200	7,188	
	213,4	80 213,480	211,732	
Neighborhood Housing Development				
Contractual Services	163,0	00 163,000	116,858	

#### **General Fund**

	Η	Budget			
	Original	Final	Actual		
General Government - Continued Human Resources					
Personal Services	\$ 58,00	60,650	59,395		
Contractual Services	12,80	· · · · ·	12,757		
Commodities	1,70	,	1,110		
	72,50	0 76,350	73,262		
Interdepartmental Expenditures					
Personal Services	6,248,852	6,099,877	3,258,636		
Contractual Services	378,69	399,275	376,644		
Commodities	8,40	7,700	6,569		
Equipment, Furniture and Fixtures		700	648		
	6,635,942	2 6,507,552	3,642,497		
Health Care					
Personal Services	4,048,620	0 4,048,620	3,392,208		
Contractual Services	86,06	6 86,066	81,316		
	4,134,68	6 4,134,686	3,473,524		
Judiciary and Legal					
Personal Services	139,36	0 132,460	119,960		
Contractual Services	134,65	236,650	206,972		
Commodities	4,60	9 4,600	3,927		
	278,61	0 373,710	330,859		
Total General Government	14,463,43	7 14,466,872	8,607,186		

#### **General Fund**

	E		
	Original	Final	Actual
Dublin Cofety			
Public Safety Buildings			
Personal Services	\$ 93,000	94,875	93,817
Contractual Services	¢ 95,000 21,150		19,762
Commodities	1,550		1,498
commodities	115,700		115,077
Police Department			
Personal Services	3,854,020		3,796,658
Contractual Services	145,900		135,597
Commodities	149,200		99,326
Equipment, Furniture and Fixtures	7,800		7,576
	4,156,920	) 4,157,320	4,039,157
Fire Department			
Personal Services	3,116,000	) 3,137,700	3,124,831
Contractual Services	77,900		81,994
Commodities	74,700		64,539
Equipment, Furniture and Fixtures	1,500		1,277
	3,270,100		3,272,641
Total Public Safety	7,542,720	) 7,552,695	7,426,875
Public Works			
Department of Public Works			
Personal Services	48,800	) 54,900	53,425
Contractual Services	46,600		84,365
Commodities	650	,	500
	96,050	) 114,150	138,290
Street Department			
Personal Services	700,700	) 726,250	723,579
Contractual Services	217,870		148,913
Commodities	474,500	,	358,864
Equipment, Furniture and Fixtures	2,500	,	701
<b>1 r r r r</b>	1,395,570		1,232,057

#### **General Fund**

Original         Final         Actual           Public Works - Continued Traffic Engineering Contractual Services         \$ 16,000         24,500         23,240           Commodities $2,500$ $2,000$ $1,637$ Street Lights $2,500$ $26,500$ $24,877$ Street Lights $6,000$ $6,000$ $4,024$ Contractual Services $6,000$ $205,000$ $24,877$ Mirport Authority $26,500$ $24,877$ $195,000$ $211,000$ $252,997$ Airport Authority $28,700$ $22,800$ $22,952$ $24,873$ Contractual Services $106,800$ $112,700$ $111,527$ Commodities $28,700$ $22,800$ $22,952$ Other Charges $34,000$ $34,000$ $38,811$ Equipment, Furniture and Fixtures $  1,789$ Capital Improvements         Bike Trails $5000$ $250,000$ $117,904$ Sidewalk Program $5000$ $250,000$ $121,944$ $265,000$ $22,1924$ Culture and Recreatio			Budget		
Traffic Engineering Contractual Services       \$ 16,000 $24,500$ $23,240$ Commodities $2,500$ $2,000$ $1.637$ Street Lights $2,500$ $26,500$ $24,877$ Street Lights $6,000$ $6,000$ $4,024$ Commodities $6,000$ $205,000$ $248,973$ Isp,000 $205,000$ $248,973$ Isp,000 $211,000$ $252,997$ Airport Authority       Commodities $28,700$ $22,800$ $22,952$ Other Charges $28,700$ $22,800$ $22,952$ Other Charges $34,000$ $34,000$ $33,811$ Equipment, Furniture and Fixtures $  1,789$ Capital Outlay $600,000$ $600,000$ $581,676$ $769,500$ $751,755$ $769,500$ $751,755$ Capital Improvements $8ike$ Trails $250,000$ $250,000$ $117,904$ Sidewalk Program $15,000$ $4,044$ $265,000$ $121,948$ Total Public Works $2,739,620$ $2,731,070$ $2,521,924$ Cultu		Origi	nal	Final	Actual
$\begin{array}{c} \mbox{Contractual Services} \\ \mbox{Commodities} \\ \mbox{Commodities} \\ \mbox{Street Lights} \\ \mbox{Contractual Services} \\ \mbox{Commodities} \\ \mbox{Contractual Services} \\ \mbox{Commodities} \\ \mbox{Contractual Services} \\ \mbox{Contractual Services} \\ \mbox{Contractual Services} \\ \mbox{Contractual Services} \\ \mbox{Capital Improvements} \\ \mbox{Bike Trails} \\ \mbox{Contractual Services} \\ \mbox{Personal Services} \\ \mbox{Contractual Services} \\ $	Public Works - Continued				
$\begin{array}{c ccccccccccccccccccccccccccccccccccc$	Traffic Engineering				
$ \begin{array}{c ccccccccccccccccccccccccccccccccccc$	Contractual Services	\$ 1	6,000	24,500	23,240
Street Lights         6,000         6,000         4,024           Commodities         189,000         205,000         248,973           Airport Authority         195,000         211,000         252,997           Airport Authority         0         205,000         248,973           Contractual Services         106,800         112,700         111,527           Commodities         28,700         22,800         22,952           Other Charges         34,000         33,811           Equipment, Furniture and Fixtures         -         1,789           Capital Outlay         600,000         600,000         581,676           769,500         769,500         751,755         Capital Improvements           Bike Trails         Contractual Services         250,000         250,000         117,904           Sidewalk Program         15,000         15,000         4,044           265,000         265,000         121,948         2,739,620         2,731,070         2,521,924           Culture and Recreation         Social Services         46,700         48,600         48,107           Contractual Services         6,100         4,220         5,059         5,059           Commodities         1,425 </td <td>Commodities</td> <td></td> <td>2,500</td> <td>2,000</td> <td></td>	Commodities		2,500	2,000	
Contractual Services         6,000         6,000         4,024           Commodities         189,000         205,000         248,973           Airport Authority         195,000         211,000         252,997           Airport Authority         106,800         112,700         111,527           Commodities         28,700         22,800         22,952           Other Charges         34,000         34,000         33,811           Equipment, Furniture and Fixtures         -         -         1,789           Capital Outlay         600,000         600,000         581,676           769,500         769,500         751,755         769,500         751,755           Capital Improvements         Bike Trails         250,000         250,000         117,904           Sidewalk Program         Contractual Services         250,000         250,000         121,948           Total Public Works         2,739,620         2,731,070         2,521,924           Culture and Recreation         Social Services         46,700         48,600         48,107           Contractual Services         6,100         4,200         5,059           Personal Services         6,100         4,200         5,059           <		1	8,500	26,500	24,877
Contractual Services         6,000         6,000         4,024           Commodities         189,000         205,000         248,973           Airport Authority         195,000         211,000         252,997           Airport Authority         106,800         112,700         111,527           Commodities         28,700         22,800         22,952           Other Charges         34,000         34,000         33,811           Equipment, Furniture and Fixtures         -         -         1,789           Capital Outlay         600,000         600,000         581,676           769,500         769,500         751,755         769,500         751,755           Capital Improvements         Bike Trails         250,000         250,000         117,904           Sidewalk Program         Contractual Services         250,000         250,000         121,948           Total Public Works         2,739,620         2,731,070         2,521,924           Culture and Recreation         Social Services         46,700         48,600         48,107           Contractual Services         6,100         4,200         5,059           Personal Services         6,100         4,200         5,059           <	Street Lights				
Airport Authority         195,000         211,000         252,997           Airport Authority         Contractual Services         106,800         112,700         111,527           Commodities         28,700         22,800         22,952           Other Charges         34,000         34,000         33,811           Equipment, Furniture and Fixtures         -         -         1,789           Capital Outlay         600,000         600,000         581,676           769,500         769,500         751,755           Capital Improvements         Bike Trails         250,000         250,000         117,904           Sidewalk Program         250,000         250,000         121,948         265,000         121,948           Total Public Works         2,739,620         2,731,070         2,521,924           Culture and Recreation         Social Services         46,700         48,600         48,107           Contractual Services         6,100         4,200         5,059         5,059           Commodities         1,425         1,425         1,087           Equipment, Furniture and Fixtures         1,700         1,900         1,885	-		6,000	6,000	4,024
Airport Authority       Image: Contractual Services       106,800       112,700       111,527         Commodities       28,700       22,800       22,952         Other Charges       34,000       34,000       33,811         Equipment, Furniture and Fixtures       -       -       1,789         Capital Outlay $600,000$ $600,000$ $600,000$ $581,676$ Capital Improvements       Bike Trails $769,500$ $751,755$ Capital Improvements       Bike Trails $250,000$ $250,000$ $117,904$ Sidewalk Program       Contractual Services $250,000$ $15,000$ $4,044$ $265,000$ $265,000$ $121,948$ $2,739,620$ $2,731,070$ $2,521,924$ Culture and Recreation       Social Services $46,700$ $48,600$ $48,107$ Contractual Services $6,100$ $4,200$ $5,059$ Commodities $1,425$ $1,425$ $1,087$ Equipment, Furniture and Fixtures $1,700$ $1,900$ $1,885$	Commodities	18	9,000	205,000	248,973
$\begin{array}{c} \mbox{Contractual Services} & 106,800 & 112,700 & 111,527 \\ \mbox{Commodities} & 28,700 & 22,800 & 22,952 \\ \mbox{Other Charges} & 34,000 & 34,000 & 33,811 \\ \mbox{Equipment, Furniture and Fixtures} & - & - & 1,789 \\ \mbox{Capital Outlay} & 600,000 & 600,000 & 581,676 \\ \mbox{769,500} & 769,500 & 751,755 \\ \mbox{Capital Improvements} \\ \mbox{Bike Trails} \\ \mbox{Contractual Services} & 250,000 & 250,000 & 117,904 \\ \mbox{Sidewalk Program} \\ \mbox{Contractual Services} & 250,000 & 265,000 & 121,948 \\ \mbox{Total Public Works} & 2,739,620 & 2,731,070 & 2,521,924 \\ \mbox{Culture and Recreation} \\ \mbox{Social Services} & 46,700 & 48,600 & 48,107 \\ \mbox{Contractual Services} & 6,100 & 4,200 & 5,059 \\ \mbox{Commodities} & 1,425 & 1,425 & 1,087 \\ \mbox{Equipment, Furniture and Fixtures} & 1,700 & 1,900 & 1,885 \\ \end{tabular}$		19	5,000	211,000	252,997
$\begin{array}{c} \mbox{Contractual Services} & 106,800 & 112,700 & 111,527 \\ \mbox{Commodities} & 28,700 & 22,800 & 22,952 \\ \mbox{Other Charges} & 34,000 & 34,000 & 33,811 \\ \mbox{Equipment, Furniture and Fixtures} & - & - & 1,789 \\ \mbox{Capital Outlay} & 600,000 & 600,000 & 581,676 \\ \mbox{769,500} & 769,500 & 751,755 \\ \mbox{Capital Improvements} \\ \mbox{Bike Trails} \\ \mbox{Contractual Services} & 250,000 & 250,000 & 117,904 \\ \mbox{Sidewalk Program} \\ \mbox{Contractual Services} & 250,000 & 265,000 & 121,948 \\ \mbox{Total Public Works} & 2,739,620 & 2,731,070 & 2,521,924 \\ \mbox{Culture and Recreation} \\ \mbox{Social Services} & 46,700 & 48,600 & 48,107 \\ \mbox{Contractual Services} & 6,100 & 4,200 & 5,059 \\ \mbox{Commodities} & 1,425 & 1,425 & 1,087 \\ \mbox{Equipment, Furniture and Fixtures} & 1,700 & 1,900 & 1,885 \\ \end{tabular}$	Airport Authority				
$\begin{array}{c} \mbox{Commodities} & 28,700 & 22,800 & 22,952 \\ \mbox{Other Charges} & 34,000 & 34,000 & 33,811 \\ \mbox{Equipment, Furniture and Fixtures} & - & - & 1,789 \\ \mbox{Capital Outlay} & 600,000 & 600,000 & 581,676 \\ \hline 769,500 & 769,500 & 751,755 \\ \hline \mbox{Capital Improvements} & & & & & & & \\ \mbox{Bike Trails} & & & & & & & & & \\ \mbox{Contractual Services} & & & & & & & & & & & \\ \mbox{Contractual Services} & & & & & & & & & & & & & \\ \mbox{Contractual Services} & & & & & & & & & & & & & \\ \mbox{Contractual Services} & & & & & & & & & & & & & & & \\ \mbox{Culture and Recreation} & & & & & & & & & & & & & & & & & \\ \mbox{Social Services} & & & & & & & & & & & & & & & & & \\ \mbox{Personal Services} & & & & & & & & & & & & & & & & & & &$		10	6 800	112 700	111 527
Other Charges $34,000$ $34,000$ $33,811$ Equipment, Furniture and Fixtures $  1,789$ Capital Outlay $600,000$ $600,000$ $581,676$ 769,500 $769,500$ $751,755$ Capital Improvements       Bike Trails $250,000$ $250,000$ $117,904$ Sidewalk Program $250,000$ $250,000$ $117,904$ Contractual Services $15,000$ $15,000$ $4,044$ $265,000$ $265,000$ $121,948$ Total Public Works $2,739,620$ $2,731,070$ $2,521,924$ Culture and Recreation $50cial$ Services $46,700$ $48,600$ $48,107$ Contractual Services $6,100$ $4,200$ $5,059$ Commodities $1,425$ $1,425$ $1,087$ Equipment, Furniture and Fixtures $1,700$ $1,900$ $1,885$				,	
Equipment, Furniture and Fixtures1,789Capital Outlay $600,000$ $600,000$ $581,676$ 769,500769,500751,755Capital ImprovementsBike TrailsContractual Services $250,000$ $250,000$ Sidewalk Program $15,000$ $15,000$ Contractual Services $15,000$ $15,000$ Additional Services $2,739,620$ $2,731,070$ Culture and Recreation $2,739,620$ $2,731,070$ Social Services $46,700$ $48,600$ Personal Services $6,100$ $4,200$ Contractual Services $6,100$ $4,200$ Social Services $1,425$ $1,425$ Lutre and Recreation $1,425$ $1,425$ Lutre and Fixtures $1,700$ $1,900$ Lutre and Fixtures $1,700$ $1,900$			,		
$ \begin{array}{c ccccccccccccccccccccccccccccccccccc$			-	-	· · · · · ·
$\begin{array}{c} \mbox{Capital Improvements} \\ \mbox{Bike Trails} \\ \mbox{Contractual Services} \\ \mbox{Sidewalk Program} \\ \mbox{Contractual Services} \\ \mbox{Total Public Works} \\ \mbox{Total Public Works} \\ \mbox{2,739,620} \\ \mbox{2,731,070} \\ \mbox{2,521,924} \\ \mbox{Culture and Recreation} \\ \mbox{Social Services} \\ \mbox{Personal Services} \\ \mbox{Personal Services} \\ \mbox{Personal Services} \\ \mbox{Contractual Services} \\ \mbox{A6,100} \\ \mbox{48,600} \\ \mbox{48,107} \\ \mbox{Contractual Services} \\ \mbox{6,100} \\ \mbox{4,200} \\ \mbox{5,059} \\ \mbox{Commodities} \\ \mbox{1,425} \\ \mbox{1,425} \\ \mbox{1,425} \\ \mbox{1,425} \\ \mbox{1,900} \\ \mbox{1,885} \\ \end{array}$	• •	60	0,000	600,000	581,676
Bike Trails       250,000       250,000       117,904         Sidewalk Program       15,000       15,000       4,044         Contractual Services       15,000       265,000       121,948         Total Public Works       2,739,620       2,731,070       2,521,924         Culture and Recreation       Social Services       46,700       48,600       48,107         Contractual Services       6,100       4,200       5,059         Commodities       1,425       1,425       1,087         Equipment, Furniture and Fixtures       1,700       1,900       1,885		76	9,500	769,500	751,755
Contractual Services       250,000       250,000       117,904         Sidewalk Program       15,000       15,000       4,044         265,000       265,000       121,948         Total Public Works       2,739,620       2,731,070       2,521,924         Culture and Recreation       Social Services       46,700       48,600       48,107         Contractual Services       46,700       48,600       48,107         Contractual Services       6,100       4,200       5,059         Commodities       1,425       1,425       1,087         Equipment, Furniture and Fixtures       1,700       1,900       1,885	Capital Improvements				
Sidewalk Program       15,000       15,000       4,044         265,000       265,000       121,948         Total Public Works       2,739,620       2,731,070       2,521,924         Culture and Recreation       Social Services       46,700       48,600       48,107         Contractual Services       46,700       48,600       48,107         Contractual Services       6,100       4,200       5,059         Commodities       1,425       1,425       1,087         Equipment, Furniture and Fixtures       1,700       1,900       1,885	Bike Trails				
Contractual Services       15,000       15,000       4,044         265,000       265,000       121,948         Total Public Works       2,739,620       2,731,070       2,521,924         Culture and Recreation Social Services       46,700       48,600       48,107         Contractual Services       6,100       4,200       5,059         Commodities       1,425       1,425       1,087         Equipment, Furniture and Fixtures       1,700       1,900       1,885	Contractual Services	25	0,000	250,000	117,904
Z65,000       265,000       121,948         Total Public Works       2,739,620       2,731,070       2,521,924         Culture and Recreation       Social Services       46,700       48,600       48,107         Contractual Services       46,700       48,600       48,107         Contractual Services       6,100       4,200       5,059         Commodities       1,425       1,425       1,087         Equipment, Furniture and Fixtures       1,700       1,900       1,885					
Total Public Works       2,739,620       2,731,070       2,521,924         Culture and Recreation       Social Services       46,700       48,600       48,107         Contractual Services       46,700       48,600       48,107         Contractual Services       6,100       4,200       5,059         Commodities       1,425       1,425       1,087         Equipment, Furniture and Fixtures       1,700       1,900       1,885	Contractual Services				
Culture and Recreation Social Services46,70048,60048,107Personal Services46,70048,60048,107Contractual Services6,1004,2005,059Commodities1,4251,4251,087Equipment, Furniture and Fixtures1,7001,9001,885		26	5,000	265,000	121,948
Social Services         46,700         48,600         48,107           Personal Services         6,100         4,200         5,059           Commodities         1,425         1,425         1,087           Equipment, Furniture and Fixtures         1,700         1,900         1,885	Total Public Works	2,73	9,620	2,731,070	2,521,924
Social Services         46,700         48,600         48,107           Personal Services         6,100         4,200         5,059           Commodities         1,425         1,425         1,087           Equipment, Furniture and Fixtures         1,700         1,900         1,885	Culture and Recreation				
Personal Services46,70048,60048,107Contractual Services6,1004,2005,059Commodities1,4251,4251,087Equipment, Furniture and Fixtures1,7001,9001,885					
Contractual Services         6,100         4,200         5,059           Commodities         1,425         1,425         1,087           Equipment, Furniture and Fixtures         1,700         1,900         1,885		4	6,700	48,600	48,107
Commodities         1,425         1,425         1,087           Equipment, Furniture and Fixtures         1,700         1,900         1,885			-		
Equipment, Furniture and Fixtures1,7001,9001,885	Commodities				
	Equipment, Furniture and Fixtures				
		5.	5,925	56,125	56,138

#### **General Fund**

	В	Budget			
	Original	Final	Actual		
Culture and Recreation - Continued					
City Cemetery					
Personal Services	\$ 49,700	49,700	48,578		
Contractual Services	5,000	5,000	3,756		
Commodities	2,300	2,300	1,504		
Equipment, Furniture and Fixtures	500	500	-		
	57,500	57,500	53,838		
Forestry					
Personal Services	98,100	103,100	102,643		
Contractual Services	21,000	16,000	12,047		
Commodities	6,500	6,500	13,235		
	125,600	125,600	127,925		
Total Culture and Recreation	239,025	239,225	237,901		
Total Expenditures	24,984,802	24,989,862	18,793,886		

### Nonmajor Governmental Funds

### Combining Balance Sheet April 30, 2016

	Special	Debt	Conital	Permanent	
	Revenue	Service	Capital Projects	Cemetery Care	Totals
	Revenue	Scivice	110jeets	Care	Totals
ASSETS					
Cash and Investments	\$ 1,865,748	33,007	911,854	120,875	2,931,484
Receivables - Net of Allowances					
Property Taxes	1,134,737	-	-	-	1,134,737
Accounts	376,073	-	294,009	-	670,082
Due from Other Funds	-	184,338	-	-	184,338
Prepaids	7,592	-	-	-	7,592
Total Assets	3,384,150	217,345	1,205,863	120,875	4,928,233
LIABILITIES					
Accounts Payable	194,405	_	248,018		442,423
Accrued Payroll	34,817	_	_		34,817
Due to Other Funds	76,550	184,337	-		260,887
Other Payables	10,596	-	-		10,596
Total Liabilities	316,368	184,337	248,018	-	748,723
DEFERRED INFLOWS OF RESOURCES					
Property Taxes	1,134,737	-	-	-	1,134,737
Total Liabilities and Deferred Inflows					
of Resources	1,451,105	184,337	248,018	-	1,883,460
FUND BALANCES					
Nonspendable	7,592	-	-	-	7,592
Restricted	1,879,123	-	370,145	120,875	2,370,143
Committed	79,104	33,008	587,700	-	699,812
Assigned	5,686	-	-	-	5,686
Unassigned	(38,460)	-	-	-	(38,460)
Total Fund Balances	1,933,045	33,008	957,845	120,875	3,044,773
Total Liabilities and Fund Balances	3,384,150	217,345	1,205,863	120,875	4,928,233

### Nonmajor Governmental Funds

### Combining Statement of Revenues, Expenditures and Changes in Fund Balances For the Fiscal Year Ended April 30, 2016

				Permanent	
	Special	Debt	Capital	Cemetery	
	Revenue	Service	Projects	Care	Totals
2					
Revenues	¢ 0.101.000				0 101 000
Taxes	\$ 2,191,822	-	-	< <b>5</b> 10	2,191,822
Licenses, Permits and Fees	24,734	-	792,142	6,510	823,386
Intergovernmental	2,248,707	-	252,404	-	2,501,111
Interest	5,190	2,322	1,647	23	9,182
Miscellaneous	246,351	-	-	-	246,351
Total Revenues	4,716,804	2,322	1,046,193	6,533	5,771,852
Expenditures					
General Government	1,793,410	_	_	_	1,793,410
Public Safety	228,836	_	_	_	228,836
Public Works	1,995,077	_	_	-	1,995,077
Culture and Recreation	1,019,033	_	_	_	1,019,033
Capital Outlay	7,300	_	615,667	_	622,967
Debt Service	1,200		010,007		022,207
Principal Retirement	256,008	738,818	_	_	994,826
Interest and Fiscal Charges	35,484	90,123	_	_	125,607
Total Expenditures	5,335,148	828,941	615,667	-	6,779,756
-					
Excess (Deficiency) of Revenues					
Over (Under) Expenditures	(618,344)	(826,619)	430,526	6,533	(1,007,904)
Other Financing Sources (Uses)					
Debt Issuance		1 800 747			1 200 747
Premium on Debt Issuance	-	1,809,747	-	-	1,809,747
		37,591	-	-	37,591
Payment to Escrow Agent Transfers In	40 190	(1,847,338)	- 10 761	-	(1,847,338)
Transfers Out	49,189	859,626	18,761	-	927,576
Transfers Out	(140,838)	- 859,626	(649,437) (630,676)	-	(790,275)
	(91,649)	839,020	(030,070)	-	137,301
Net Change in Fund Balances	(709,993)	33,007	(200,150)	6,533	(870,603)
Fund Balances - Beginning	2,643,038	1	1,157,995	114,342	3,915,376
Fund Balances - Ending	1,933,045	33,008	957,845	120,875	3,044,773

Nonmajor Governmental - Special Revenue Funds

Combining Balance Sheet April 30, 2016

See Following Page

### Nonmajor Governmental - Special Revenue Funds

### Combining Balance Sheet April 30, 2016

	Illinois Municipal Retirement	Motor Fuel Tax	Tourism Promotion	Grant Funds	Motor Vehicle
ASSETS					
Cash and Investments Receivables - Net of Allowances	\$ 230	108,326	94,486	46,260	79,104
Property Taxes	212,154				
Accounts	212,134	- 58,347	-	- 309,353	-
Prepaids	-	-	-	-	
Total Assets	212,384	166,673	94,486	355,613	79,104
LIABILITIES					
Accounts Payable	-	-	-	163,188	-
Accrued Payroll	12,833	-	-	-	-
Due to Other Funds	25,857	-	-	-	-
Other Payables		-	-	4,427	-
Total Liabilities	38,690	-	-	167,615	-
DEFERRED INFLOWS OF RESOURCE	S				
Property Taxes	212,154	-	-	-	-
Total Liabilities and Deferred Inflows					
of Resources	250,844	-	-	167,615	
FUND BALANCES					
Nonspendable	-	-	-	-	-
Restricted	-	166,673	94,486	187,998	-
Committed	-	-	-	-	79,104
Assigned	-	-	-	-	-
Unassigned	(38,460)	-	-	-	-
Total Fund Balances	(38,460)	166,673	94,486	187,998	79,104
Total Liabilities and Fund Balances	212,384	166,673	94,486	355,613	79,104

Drug Forfeiture	Fire Public Safety	Downtown T.I.F. District	Lamm Road T.I.F. District	l West Ave. T.I.F. District	Burchard Hills T.I.F. District	Meadows T.I.F. District	Public Library	Totals
35,924	5,686	310,272	167,367	48,141	7,948	247	961,757	1,865,748
- -	- - -	- -	- - -	- - -	- - -	- - -	922,583 8,373 7,592	1,134,737 376,073 7,592
35,924	5,686	310,272	167,367	48,141	7,948	247	1,900,305	3,384,150
-	-	3,471	-	-	-	-	27,746 21,984	194,405 34,817
-	-	50,693	-	-	-	-	-	76,550
-	-	-	-	-	-	-	6,169	10,596
-	-	54,164	-	-	-	-	55,899	316,368
	-	-	-	-	-	-	922,583	1,134,737
	-	54,164	-	-	-	-	978,482	1,451,105
_	_	-	_	_	_	-	7,592	7,592
35,924	-	256,108	167,367	48,141	7,948	247	914,231	1,879,123
-	-	-	-	-	-	-	-	79,104
-	5,686	-	-	-	-	-	-	5,686
_	_	-	-	-	-	-	-	(38,460)
35,924	5,686	256,108	167,367	48,141	7,948	247	921,823	1,933,045
35,924	5,686	310,272	167,367	48,141	7,948	247	1,900,305	3,384,150

### Nonmajor Governmental - Special Revenue Funds

### Combining Statement of Revenues, Expenditures and Changes in Fund Balances For the Fiscal Year Ended April 30, 2016

		Illinois Municipal Actirement	Motor Fuel Tax	Tourism Promotion	Grant Fund	Motor Vehicle
Revenues						
Taxes	\$	136,145	-	190,333	-	-
Licenses, Permits and Fees		-	-	-	-	6,000
Intergovernmental		-	655,791	-	1,568,066	-
Interest		41	263	176	-	93
Miscellaneous		-	236,911	-	-	-
Total Revenues	_	136,186	892,965	190,509	1,568,066	6,093
Expenditures Current						
General Government		332,700	-	175,600	1,285,110	-
Public Safety		-	-	-	213,346	-
Public Works		-	1,182,801	-	170,468	-
Culture and Recreation		-	-	-	-	-
Capital Outlay Debt Service		-	-	-	-	-
Principal Retirement		-	-	-	-	-
Interest and Fiscal Charges		-	-	-	-	-
Total Expenditures		332,700	1,182,801	175,600	1,668,924	-
Excess (Deficiency) of Revenues						
Over (Under) Expenditures		(196,514)	(289,836)	14,909	(100,858)	6,093
Other Financing Sources (Uses)						
Transfers In		34,000	_	_	15,189	-
Transfers Out		-	(45,000)	_	(21,279)	-
		34,000	(45,000)	-	(6,090)	-
Net Change in Fund Balances		(162,514)	(334,836)	14,909	(106,948)	6,093
Fund Balances - Beginning		124,054	501,509	79,577	294,946	73,011
Fund Balances - Ending	_	(38,460)	166,673	94,486	187,998	79,104

Drug Forfeiture	Fire Public Safety	Downtown T.I.F. District	Lamm Road T.I.F. District	West Ave. T.I.F. District	Burchard Hills T.I.F. District	Meadows T.I.F. District	Public Library	Totals
_	_	198,246	619,619	36,669	_	3,888	1,006,922	2,191,822
-	-	-	-	-	_	-	18,734	24,734
24,850	_	-	-	-	_	-	-	2,248,707
-	8	376	350	70	9	1	3,803	5,190
-	950	-	-	-	-	-	8,490	246,351
24,850	958	198,622	619,969	36,739	9	3,889	1,037,949	4,716,804
7		y	,		-	7	, , ,	, -,
-	-	-	-	-	-	-	-	1,793,410
11,916	3,574	-	-	-	-	-	-	228,836
-	-	248,848	355,791	33,357	170	3,642	-	1,995,077
-	-	-	-	-	-	-	1,019,033	1,019,033
-	-	-	-	-	-	-	7,300	7,300
-	-	-	256,008	-	-	-	-	256,008
-	-	-	35,484	-	-	-	-	35,484
11,916	3,574	248,848	647,283	33,357	170	3,642	1,026,333	5,335,148
12,934	(2,616)	(50,226)	(27,314)	3,382	(161)	247	11,616	(618,344)
-	-	-	-	-	-	-	-	49,189
-	-	(74,559)	-	-	-	-	-	(140,838)
-	-	(74,559)	-	-	-	-	-	(91,649)
12,934	(2,616)	(124,785)	(27,314)	3,382	(161)	247	11,616	(709,993)
22,990	8,302	380,893	194,681	44,759	8,109	-	910,207	2,643,038
35,924	5,686	256,108	167,367	48,141	7,948	247	921,823	1,933,045

### Illinois Municipal Retirement - Special Revenue Fund

	Budg		
	Original	Final	Actual
Revenues			
Taxes	\$ 136,000	136,000	136,145
Interest	40	40	41
Total Revenues	136,040	136,040	136,186
Expenditures General Government	317,000	336,000	332,700
Excess (Deficiency) of Revenues Over (Under) Expenditures	(180,960)	(199,960)	(196,514)
Other Financing Sources Transfers In	34,000	53,000	34,000
Net Change in Fund Balance	(146,960)	(146,960)	(162,514)
Fund Balance - Beginning			124,054
Fund Balance - Ending			(38,460)

### Motor Fuel Tax - Special Revenue Fund

	Budg		
	Original	Final	Actual
Revenues			
Intergovernmental	\$ 610,184	610,184	655,791
Interest	40	40	263
Miscellaneous	100,000	380,000	236,911
Total Revenues	710,224	990,224	892,965
Expenditures Public Works	894,000	1,174,000	1,182,801
Excess (Deficiency) of Revenues Over (Under) Expenditures	(183,776)	(183,776)	(289,836)
Other Financing Sources (Uses) Transfers Out		-	(45,000)
Net Change in Fund Balance	(183,776)	(183,776)	(334,836)
Fund Balance - Beginning			501,509
Fund Balance - Ending			166,673

### **Tourism Promotion - Special Revenue Fund**

	Budget		
	Original	Final	Actual
Revenues			
Taxes	\$ 275,356	275,356	190,333
Interest	210	210	176
Total Revenues	275,566	275,566	190,509
Expenditures General Government	274,600	274,600	175,600
Net Change in Fund Balance	966	966	14,909
Fund Balance - Beginning			79,577
Fund Balance - Ending			94,486

### **Grant Fund - Special Revenue Fund**

	Duda		
	Budg Original	Final	Actual
Revenues			
Intergovernmental	\$ 3,929,724	4,742,599	1,568,066
Expenditures			
General Government	2,654,000	3,290,000	1,285,110
Public Safety	53,463	230,338	213,346
Public Works	1,266,803	1,266,803	170,468
Total Expenditures	3,974,266	4,787,141	1,668,924
Excess (Deficiency) of Revenues			
Over (Under) Expenditures	(44,542)	(44,542)	(100,858)
Other Financing Sources (Uses)			
Transfers In	100,500	100,500	15,189
Transfers Out	(55,958)	(55,958)	(21,279)
	44,542	44,542	(6,090)
Net Change in Fund Balance		-	(106,948)
Fund Balance - Beginning			294,946
Fund Balance - Ending			187,998

### Motor Vehicles - Special Revenue Fund

	Budget			
	0	riginal	Final	Actual
Revenues				
Licenses, Permits and Fees	\$	6,000	6,000	6,000
Interest		10	10	93
Total Revenues		6,010	6,010	6,093
Expenditures Public Works		-	-	
Net Change in Fund Balance		6,010	6,010	6,093
Fund Balance - Beginning				73,011
Fund Balance - Ending				79,104

### **Drug Forfeiture - Special Revenue Fund**

	Budget			
	C	Driginal	Final	Actual
Revenues Intergovernmental	\$	15,000	15,000	24,850
Expenditures Public Safety		15,000	15,000	11,916
Net Change in Fund Balance		_		12,934
Fund Balance - Beginning				22,990
Fund Balance - Ending				35,924

### Fire Public Safety - Special Revenue Fund

	Budget				
	Or	iginal	Final	Actual	
Revenues					
Interest	\$	2	2	8	
Miscellaneous		500	500	950	
Total Revenues		502	502	958	
Expenditures Public Safety Contractual Services		1,500	9,800	3,574	
Net Change in Fund Balance		(998)	(9,298)	(2,616)	
Fund Balance - Beginning				8,302	
Fund Balance - Ending				5,686	

### Downtown T.I.F. District - Special Revenue Fund

	Budge		
	Original	Final	Actual
Revenues			
Taxes	\$ 209,788	209,788	198,246
Interest	100	100	376
Total Revenues	209,888	209,888	198,622
Expenditures Public Works Contractual Services	396,747	391,634	248,848
Excess (Deficiency) of Revenues			
Over (Under) Expenditures	(186,859)	(181,746)	(50,226)
Other Financing (Uses) Transfers Out	(63,548)	(68,661)	(74,559)
Net Change in Fund Balance	(250,407)	(250,407)	(124,785)
Fund Balance - Beginning			380,893
Fund Balance - Ending			256,108

### Lamm T.I.F. District - Special Revenue Fund

	Budg		
	Original	Final	Actual
D			
Revenues	¢ (10 (10	(10 (10	(10,(10
Taxes	\$ 619,619	619,619	619,619
Interest	100	100	350
Total Revenues	619,719	619,719	619,969
Expenditures			
Public Works			
Contractual Services	500,000	500,000	355,791
Debt Service			
Principal Retirement	350,000	350,000	256,008
Interest and Fiscal Charges	65,716	65,716	35,484
Total Expenditures	915,716	915,716	647,283
Excess (Deficiency) of Revenues			
Over (Under) Expenditures	(295,997)	(295,997)	(27,314)
Other Financing (Uses)			
Transfers Out	(12,500)	(12,500)	-
Net Change in Fund Balance	(308,497)	(308,497)	(27,314)
Fund Balance - Beginning			194,681
Fund Balance - Ending			167,367

### West Ave. T.I.F. District - Special Revenue Fund

	Original	Final	Actual
Revenues			
Taxes	\$ 36,669	36,669	36,669
Interest	10	) 10	70
Total Revenues	36,679	36,679	36,739
Expenditures			
Public Works			
Contractual Services	75,084	75,084	33,357
Net Change in Fund Balance	(38,405	5) (38,405)	3,382
Fund Balance - Beginning			44,759
Fund Balance - Ending			48,141

### Burchard Hills T.I.F. District - Special Revenue Fund

	Budget		
	Original	Final	Actual
Revenues			
Taxes	\$ 2,612	2,612	-
Interest	2	2	9
Total Revenues	2,614	2,614	9
Expenditures Public Works Contractual Services	11 100	11 100	170
Contractual Services	11,109	11,109	170
Net Change in Fund Balance	(8,495)	(8,495)	(161)
Fund Balance - Beginning			8,109
Fund Balance - Ending			7,948

### Meadows T.I.F. District - Special Revenue Fund

	Budget		
	Original	Final	Actual
Revenues	¢	2.000	2 000
Taxes Interest	\$ 3,888	3,888	3,888 1
Total Revenues	3,888	3,888	3,889
Expenditures Public Works			
Contractual Services	3,888	3,888	3,642
Net Change in Fund Balance			247
Fund Balance - Beginning			
Fund Balance - Ending			247

### Public Library - Special Revenue Fund

	Original Budg	Budget Original Final	
	Oliginar	1 11141	Actual
Revenues			
Taxes			
Property Taxes	\$ 991,413	991,413	964,625
Personal Property Replacement Taxes	50,000	50,000	42,297
Licenses, Permits and Fees	20,000	20,000	18,734
Intergovernmental	27,000	27,000	-
Interest	775	775	3,803
Miscellaneous	42,000	42,000	8,490
Total Revenues	1,131,188	1,131,188	1,037,949
Expenditures			
Culture and Recreation			
Personnel	641,550	641,550	630,113
Contractual Services	223,250	223,250	236,292
Commodities	219,550	218,050	152,628
Capital Outlay	219,330	218,030	7,300
Total Expenditures	1,105,375	1,105,375	1,026,333
Total Expenditures	1,103,373	1,105,575	1,020,333
Excess (Deficiency) of Revenues			
Over (Under) Expenditures	25,813	25,813	11,616
Other Financing (Uses)			
Transfers Out	(25,000)	(25,000)	-
Net Change in Fund Balance	813	813	11,616
Fund Balance - Beginning			910,207
Fund Balance - Ending			921,823

**Debt Service Fund** 

	Bud	get	
	Original	Final	Actual
Revenues			
Interest	\$ 27	27	2,322
Expenditures			
Debt Service			
Principal Retirement	826,875	1,005,175	738,818
Interest and Fiscal Charges	-	-	90,123
Total Expenditures	826,875	1,005,175	828,941
Excess (Deficiency) of Revenues			
Over (Under) Expenditures	(826,848)	(1,005,148)	(826,619)
Other Financing Sources (Uses)			
Debt Issuance	-	-	1,809,747
Premium on Debt Issuance	-	-	37,591
Payment to Escrow Agent	-	-	(1,847,338)
Transfers In	826,875	1,005,175	859,626
	826,875	1,005,175	859,626
Net Change in Fund Balance	27	27	33,007
Fund Balance - Beginning			1
Fund Balance - Ending			33,008

### Nonmajor Governmental - Capital Projects Funds

### Combining Balance Sheet April 30, 2016

ASSETS	Fire Capital Improvements	Equipment Capital Projects	Totals
Cash and Investments Receivables - Net of Allowances	\$ 565,021	346,833	911,854
Accounts	270,697	23,312	294,009
Total Assets	835,718	370,145	1,205,863
LIABILITIES			
Accounts Payable	248,018	-	248,018
FUND BALANCES			
Restricted	-	370,145	370,145
Committed	587,700	-	587,700
Total Fund Balances	587,700	370,145	957,845
Total Liabilities and Fund Balances	835,718	370,145	1,205,863

### **Nonmajor Governmental - Capital Projects Funds**

### Combining Statement of Revenues, Expenditures and Changes in Fund Balances For the Fiscal Year Ended April 30, 2016

	Fire Capital Improvements	Equipment Capital Projects	Totals
Revenues			
Licenses, Permits and Fees	\$ 782,256	9,886	792,142
Intergovernmental	-	252,404	252,404
Interest	1,294	353	1,647
Total Revenues	783,550	262,643	1,046,193
Expenditures			
Capital Outlay	382,741	232,926	615,667
Excess (Deficiency) of Revenues			
Over (Under) Expenditures	400,809	29,717	430,526
Other Financing Sources (Uses)			
Transfers In	-	18,761	18,761
Transfers Out	(649,437)	-	(649,437)
	(649,437)	18,761	(630,676)
Net Change in Fund Balances	(248,628)	48,478	(200,150)
Fund Balances - Beginning	836,328	321,667	1,157,995
Fund Balances - Ending	587,700	370,145	957,845

### Fire Capital Improvements - Capital Projects Fund

	Budget		
	Original	Final	Actual
Revenues			
Licenses, Permits and Fees	\$ 750,000	750,000	782,256
Interest	1,000	1,000	1,294
Total Revenues	751,000	751,000	783,550
Expenditures			
Capital Outlay			
Contractual Services	118,600	127,600	120,222
Machinery and Equipment	58,000	58,000	57,035
Vehicles	62,000	268,103	205,484
Total Expenditures	238,600	453,703	382,741
Excess (Deficiency) of Revenues			
Over (Under) Expenditures	512,400	297,297	400,809
Other Financing (Uses)			
Transfers Out	(617,263)	(623,342)	(649,437)
Net Change in Fund Balance	(104,863)	(326,045)	(248,628)
Fund Balance - Beginning			836,328
Fund Balance - Ending			587,700

### **Equipment Capital Projects - Capital Projects Fund**

	Budget			
	Original	Final	Actual	
	U			
Revenues				
Licenses, Permits and Fees	\$ 10,000	10,000	9,886	
Intergovernmental	240,000	240,000	252,404	
Interest	30	30	353	
Total Revenues	250,030	250,030	262,643	
Expenditures				
Capital Outlay	418,855	418,855	232,926	
Excess (Deficiency) of Revenues				
Over (Under) Expenditures	(168,825)	(168,825)	29,717	
Other Financing Sources				
Transfers In	18,761	18,761	18,761	
Net Change in Fund Balance	(150,064)	(150,064)	48,478	
Fund Balance - Beginning			321,667	
Fund Balance - Ending			370,145	

### **Cemetery Care - Permanent Fund**

	Budget			
	0	riginal	Final	Actual
Revenues				
Licenses, Permits and Fees	\$	5,000	5,000	6,510
Interest		-	-	23
Total Revenues		5,000	5,000	6,533
Expenditures General Government		-	-	
Net Change in Fund Balance		5,000	5,000	6,533
Fund Balance - Beginning				114,342
Fund Balance - Ending				120,875

### Water Department - Enterprise Fund

### Schedule of Revenues, Expenses and Changes in Net Position - Budget and Actual For the Fiscal Year Ended April 30, 2016

	Bud	Budget	
	Original	Final	Actual
Operating Revenues Charges for Services	\$ 3,890,000	3,890,000	3,518,605
charges for services	φ 3,090,000	5,670,000	3,510,005
Operating Expenses			
Operations			
Personnel	1,080,746	1,080,746	1,030,682
Contractual Services	273,500	278,500	507,193
Commodities	538,600	533,600	271,362
Miscellaneous	-	-	7,917
Capital Outlay	50,555	50,555	-
Depreciation	-	-	636,141
Total Operating Expenses	1,943,401	1,943,401	2,453,295
Operating Income	1,946,599	1,946,599	1,065,310
Nonoperating Revenues (Expenses)			
Interest Income	55	55	203
Connection Fees	6,000	6,000	7,607
Other Income	12,500	12,500	147,137
Disposal of Capital Assets	-	-	(5,531)
Interest Expense	_	_	(85,911)
Interest Expense	18,555	18,555	63,505
Income Before Contributions and Transfers	1,965,154	1,965,154	1,128,815
Capital Grant	500,000	500,000	-
Transfers Out	(2,754,200)	(2,754,200)	(240,827)
Change in Net Position	(289,046)	(289,046)	887,988
Net Position - Beginning as Restated			20,419,327
Net Position - Ending			21,307,315

### Sewer Department - Enterprise Fund

### Schedule of Revenues, Expenses and Changes in Net Position - Budget and Actual For the Fiscal Year Ended April 30, 2016

	Budg	get	
	Original	Final	Actual
Operating Revenues			
Charges for Services	\$ 3,286,500	3,286,500	3,120,999
Operating Expenses			
Operations			
Personnel	1,533,083	1,433,083	1,423,152
Contractual Services	344,500	349,500	760,564
Commodities	697,750	597,750	278,088
Capital Outlay	12,500	207,500	-
Depreciation	-	-	1,054,132
Total Operating Expenses	2,587,833	2,587,833	3,515,936
Operating (Loss)	698,667	698,667	(394,937)
Nonoperating Revenues (Expenses)			
Interest Income	-	-	2,595
Connection Fees	5,000	5,000	5,701
Other Income	2,500	2,500	4,981
Disposal of Capital Assets	-	-	(173,175)
Interest Expense	-	-	(459,774)
L L	7,500	7,500	(619,672)
Income (Loss) Before Contributions and Transfers	706,167	706,167	(1,014,609)
Capital Grant	100,000	100,000	532,814
Transfers Out	(1,772,867)	(1,772,867)	(980,038)
Change in Net Position	(966,700)	(966,700)	(1,461,833)
Net Position - Beginning as Restated			12,779,769
Net Position - Ending			11,317,936

#### **Storm Sewer - Enterprise Fund**

#### Schedule of Revenues, Expenses and Changes in Net Position - Budget and Actual For the Fiscal Year Ended April 30, 2016

	Budg		
	Original	Final	Actual
Operating Revenues			
Charges for Services	\$ 715,000	715,000	715,768
Operating Expenses			
Operations			
Personnel	54,447	57,447	52,506
Contractual Services	2,500	7,500	4,997
Commodities	26,750	18,750	12
Miscellaneous	-	-	500
Depreciation	-	-	231,593
Total Operating Expenses	83,697	83,697	289,608
Operating Income	631,303	631,303	426,160
Nonoperating Revenues (Expenses)			
Interest Income	250	250	89
Other Income	-	-	30,235
Interest Expense	-	-	(152,496)
	250	250	(122,172)
Income Before Transfers	631,553	631,553	303,988
Transfers In	-	-	240,827
Transfers Out	(747,112)	(747,112)	-
Change in Net Position	(115,559)	(115,559)	544,815
Net Position - Beginning as Restated			734,586
Net Position - Ending			1,279,401

#### Landfill Closure - Enterprise Fund

#### Schedule of Revenues, Expenses and Changes in Net Position - Budget and Actual For the Fiscal Year Ended April 30, 2016

	Budg		
	Original	Final	Actual
Operating Revenues Charges for Services	\$ 283,245	283,245	283,405
Operating Expenses Operations			
Commodities	250,000	250,000	(25,888)
Operating Income	33,245	33,245	309,293
Nonoperating Revenues (Expenses)			
Interest Income	10	10	126
Interest Expense		-	(4,584)
	10	10	(4,458)
Income Before Transfers	33,255	33,255	304,835
Transfers In	25,000	25,000	-
Transfers Out	(38,000)	(38,000)	-
Change in Net Position	20,255	20,255	304,835
Net Position - Beginning			(6,255,435)
Net Position - Ending			(5,950,600)

#### Health and Environmental - Enterprise Fund

#### Schedule of Revenues, Expenses and Changes in Net Position - Budget and Actual For the Fiscal Year Ended April 30, 2016

	Bud		
	Original	Final	Actual
Operating Revenues Charges for Services	\$ 1,457,573	1,457,573	1,461,445
Operating Expenses Operations			
Contractual Services	1,397,888	1,397,888	1,395,229
Operating Income	59,685	59,685	66,216
Nonoperating Revenues Interest Income	12	12	222
Change in Net Position	59,697	59,697	66,438
Net Position - Beginning			415,745
Net Position - Ending			482,183

#### Foreign Fire Insurance - Private Purpose Trust Fund

Schedule of Changes in Net Position - Budget and Actual For the Fiscal Year Ended April 30, 2016

	Budg		
	Original	Final	Actual
Additions			
Foreign Fire Insurance	\$ 78,000	78,000	33,981
Investment Income			
Interest Earned	5	5	64
Net Change in Fair Value	-	-	-
-	5	5	64
Less Investment Expenses	-	-	-
Net Investment Income	5	5	64
Total Additions	78,005	78,005	34,045
Deductions			
Other Charges and Services			
Contractual Services	3,300	3,600	206
Supplies	14,800	14,500	8,253
Capital Outlay	42,000	42,000	33,742
Total Deductions	60,100	60,100	42,201
Change in Net Position	17,905	17,905	(8,156)
Net Position - Beginning			49,003
Net Position - Ending			40,847

#### **Pension Trust Funds**

## Combining Statement of Fiduciary Net Position April 30, 2016

	Police Pensio	8	Totals
ASSETS			
Cash and Cash Equivalents	\$ 244,	345 382,240	626,585
Investments U.S. Government and Agency Obligations	3,181,	267 4,804,016	7,985,283
State and Local Obligations	314,	666 502,476	817,142
Corporate Obligations	3,917,	405 5,813,667	9,731,072
Common Stock	1,622,	615 3,038,354	4,660,969
Mutual Funds	11,810,	213 17,626,307	29,436,520
Receivables - Net of Allowances Accrued Interest	57,	116 99,688	156,804
Due from Other Funds	12,	570 5,620	18,190
NET POSITION			
Net Position Restricted for Pensions	21,160,	197 32,272,368	53,432,565

#### **Pension Trust Funds**

#### **Combining Statement of Changes in Fiduciary Net Position For the Fiscal Year Ended April 30, 2016**

	Police	Firefighters'	
	Pension	Pension	Totals
Additions			
Contributions - Employer	\$ 1,605,261	717,781	2,323,042
Contributions - Plan Members	275,215	281,865	557,080
Total Contributions	1,880,476	999,646	2,880,122
Investment Income			
Interest Earned	703,173	799,656	1,502,829
Net Change in Fair Value	(1,425,310)	(1,272,007)	(2,697,317)
	(722,137)	(472,351)	(1,194,488)
Less Investment Expenses	(64,552)	(105,896)	(170,448)
Net Investment Income	(786,689)	(578,247)	(1,364,936)
Total Additions	1,093,787	421,399	1,515,186
Deductions			
Administration	27,163	26,868	54,031
Benefits and Refunds	2,244,595	2,375,172	4,619,767
Total Deductions	2,271,758	2,402,040	4,673,798
Change in Fiduciary Net Position	(1,177,971)	(1,980,641)	(3,158,612)
Net Position Restricted for Pensions - Beginning	22,338,168	34,253,009	56,591,177
Net Position Restricted for Pensions - Ending	21,160,197	32,272,368	53,432,565

#### **Police Pension - Pension Trust Fund**

#### Schedule of Changes in Fiduciary Net Position - Budget and Actual For the Fiscal Year Ended April 30, 2016

	Bud		
	Original	Final	Actual
Additions			
Contributions - Employer	\$ 1,591,398	1,591,398	1,605,261
Contributions - Plan Members	362,000	362,000	275,215
Total Contributions	1,953,398	1,953,398	1,880,476
Investment Income			
Interest Earned	865,000	865,000	703,173
Net Change in Fair Value	-	-	(1,425,310)
	865,000	865,000	(722,137)
Less Investment Expenses	-	-	(64,552)
Net Investment Income	865,000	865,000	(786,689)
Total Additions	2,818,398	2,818,398	1,093,787
Deductions			
Administration	129,025	129,025	27,163
Benefits and Refunds	2,555,000	2,555,000	2,244,595
Total Deductions	2,684,025	2,684,025	2,271,758
Change in Fiduciary Net Position	134,373	134,373	(1,177,971)
Net Position Restricted for Pensions - Beginning			22,338,168
Net Position Restricted for Pensions - Ending			21,160,197

#### **Firefighters' Pension - Pension Trust Fund**

#### Schedule of Changes in Fiduciary Net Position - Budget and Actual For the Fiscal Year Ended April 30, 2016

	Budg		
	Original	Final	Actual
Additions			
Contributions - Employer	\$ 711,579	711,579	717,781
Contributions - Plan Members	288,000	288,000	281,865
Total Contributions	999,579	999,579	999,646
Investment Income			
Interest Earned	1,345,000	1,345,000	799,656
Net Change in Fair Value	-	-	(1,272,007)
-	1,345,000	1,345,000	(472,351)
Less Investment Expenses	-	-	(105,896)
Net Investment Income	1,345,000	1,345,000	(578,247)
Total Additions	2,344,579	2,344,579	421,399
Deductions			
Administration	156,500	156,500	26,868
Benefits and Refunds	2,682,658	2,682,658	2,375,172
Total Deductions	2,839,158	2,839,158	2,402,040
Change in Fiduciary Net Position	(494,579)	(494,579)	(1,980,641)
Net Position Restricted for Pensions - Beginning			34,253,009
Net Position Restricted for Pensions - Ending			32,272,368

#### **Revolving Loan - Agency Fund**

#### Statement of Changes in Assets and Liabilities For the Fiscal Year Ended April 30, 2016

	Beginning Balances	Additions	Deductions	Ending Balances
ASSETS				
Cash and Investments Receivables - Net of Allowances	\$ 225,516	52,245	-	277,761
Loans	238,284	-	49,212	189,072
Total Assets	463,800	52,245	49,212	466,833
LIABILITIES				
Due to Others	463,800	9,287	6,254	466,833

SUPPLEMENTAL SCHEDULES

#### Schedule of Long-Term Debt Requirements

#### General Obligation Refunding Bonds of 2013 April 30, 2016

Date of Issue	April 23, 2013
Date of Maturity	January 1, 2017
Authorized Issue	\$1,310,000
Denomination of Bonds	\$5,000
Interest Rate	2.00%
Interest Dates	July 1 and December 1
Principal Maturity Date	January 1
Payable at	U.S. Bank National Association

Fiscal		Requirements				Interest	Due on	
Year	Principal	Interest	Totals	_	Jul. 1	Amount	Dec. 1	Amount
2017	<u>\$ 270,000</u>	5,400	275,400	=	2016	2,700	2017	2,700
	106,000 11,255 152,745	2,120 226 3,054	11,481	Debt Serv Sewer De Storm Sev	epartmer	nt		
	270,000	5,400	275,400	=				

#### Schedule of Long-Term Debt Requirements

General Obligation Bonds of 2013A April 30, 2016

Date of Issue	April 23, 2013
Date of Maturity	January 1, 2028
Authorized Issue	\$1,020,000
Denomination of Bonds	\$5,000
Interest Rates	1.00% to 3.15%
Interest Dates	July 1 and December 1
Principal Maturity Date	January 1
Payable at	U.S. Bank National Association

Fiscal			Requirements			Interest	t Due on	
Year	I	Principal	Interest	Totals	Jul. 1	Amount	Jan. 1	Amount
2017	\$	65,000	22,293	87,293	2016	11,147	2017	11,146
2018		65,000	21,385	86,385	2017	10,693	2018	10,692
2019		70,000	20,475	90,475	2018	10,238	2019	10,237
2020		70,000	19,075	89,075	2019	9,538	2020	9,537
2021		70,000	17,675	87,675	2020	8,838	2021	8,837
2022		70,000	15,995	85,995	2021	7,998	2022	7,997
2023		75,000	14,315	89,315	2022	7,158	2023	7,157
2024		75,000	12,215	87,215	2023	6,108	2024	6,107
2025		80,000	10,115	90,115	2024	5,058	2025	5,057
2026		80,000	7,875	87,875	2025	3,938	2026	3,937
2027		85,000	5,355	90,355	2026	2,678	2027	2,677
2028		85,000	2,678	87,678	2027	1,339	2028	1,339
		890,000	169,451	1,059,451		84,731		84,720

#### Schedule of Long-Term Debt Requirements

#### General Obligation Refunding Bonds of 2014A April 30, 2016

Date of Issue Date of Maturity Authorized Issue Denomination of Bonds Interest Rates Interest Dates Principal Maturity Date Payable at September 25, 2014 December 1, 2024 \$6,760,000 \$5,000 2.00% to 3.00% June 1 and December 1 December 1 U.S. Bank National Association

Fiscal	 Requirements				Interest Due on			
Year	Principal	Interest	Totals	Jun. 1	Amount	Dec. 1	Amount	
2017	\$ 620,000	158,775	778,775	2016	79,388	2016	79,387	
2018	635,000	146,375	781,375	2017	73,188	2017	73,187	
2019	650,000	133,675	783,675	2018	66,838	2018	66,837	
2020	655,000	120,675	775,675	2019	60,338	2019	60,337	
2021	680,000	104,300	784,300	2020	52,150	2020	52,150	
2022	690,000	87,300	777,300	2021	43,650	2021	43,650	
2023	720,000	66,600	786,600	2022	33,300	2022	33,300	
2024	735,000	45,000	780,000	2023	22,500	2023	22,500	
2025	765,000	22,950	787,950	2024	11,475	2024	11,475	
	 6,150,000	885,650	7,035,650		442,827		442,823	

#### Schedule of Long-Term Debt Requirements

#### General Obligation Refunding Bonds of 2014B April 30, 2016

Date of Issue Date of Maturity Authorized Issue Denomination of Bonds Interest Rates Interest Dates Principal Maturity Date Payable at November 4, 2014 December 1, 2029 \$5,320,000 \$5,000 2.00% to 4.00% June 1 and December 1 December 1 U.S. Bank National Association

Fiscal			Requirements			Interes	t Due on	
Year	]	Principal	Interest	Totals	Jun. 1	Amount	Dec. 1	Amount
2017	\$	35,000	199,582	234,582	2016	99,791	2016	99,791
2018		35,000	198,882	233,882	2017	99,441	2017	99,441
2019		35,000	198,182	233,182	2018	99,091	2018	99,091
2020		40,000	197,482	237,482	2019	98,741	2019	98,741
2021		40,000	196,602	236,602	2020	98,301	2020	98,301
2022		40,000	195,722	235,722	2021	97,861	2021	97,861
2023		40,000	194,842	234,842	2022	97,421	2022	97,421
2024		40,000	193,723	233,723	2023	96,861	2023	96,862
2025		45,000	192,603	237,603	2024	96,301	2024	96,302
2026		910,000	191,343	1,101,343	2025	95,671	2025	95,672
2027		950,000	154,943	1,104,943	2026	77,471	2026	77,472
2028		985,000	116,943	1,101,943	2027	58,471	2027	58,472
2029		1,020,000	77,543	1,097,543	2028	38,771	2028	38,772
2030		1,065,000	36,743	1,101,743	2029	18,371	2029	18,372
		5,280,000	2,345,135	7,625,135		1,172,564		1,172,571

#### Schedule of Long-Term Debt Requirements

#### General Obligation Refunding Bonds of 2015A April 30, 2016

Date of Issue Date of Maturity Authorized Issue Denomination of Bonds Interest Rates Interest Dates Principal Maturity Date Payable at November 12, 2015 January 1, 2034 \$9,530,000 \$5,000 2.00% to 4.00% July 1 and January 1 January 1 U.S. Bank National Association

Fiscal			Requirements			Interest	t Due on	
Year	I	Principal	Interest	Totals	Jul. 1	Amount	Jan. 1	Amount
2017	\$	180,000	318,425	498,425	2016	159,213	2017	159,212
2018		500,000	314,825	814,825	2017	157,413	2018	157,412
2019		500,000	304,825	804,825	2018	152,413	2019	152,412
2020		510,000	292,325	802,325	2019	146,163	2020	146,162
2021		520,000	279,575	799,575	2020	139,788	2021	139,787
2022		535,000	263,975	798,975	2021	131,988	2022	131,987
2023		560,000	247,925	807,925	2022	123,963	2023	123,962
2024		570,000	231,125	801,125	2023	115,563	2024	115,562
2025		540,000	214,025	754,025	2024	107,013	2025	107,012
2026		555,000	198,365	753,365	2025	99,183	2026	99,182
2027		575,000	176,165	751,165	2026	88,083	2027	88,082
2028		605,000	153,165	758,165	2027	76,583	2028	76,582
2029		625,000	128,965	753,965	2028	64,483	2029	64,482
2030		485,000	103,965	588,965	2029	51,983	2030	51,982
2031		510,000	84,565	594,565	2030	42,283	2031	42,282
2032		530,000	64,166	594,166	2031	32,083	2032	32,083
2033		545,000	42,966	587,966	2032	21,483	2033	21,483
2034		570,000	22,800	592,800	2033	11,400	2034	11,400
		9,415,000	3,442,147	12,857,147		1,721,081		1,721,066
		1,787,909	653,664	2,441,573	Debt Service			
		502,761	183,811	686,572	Sewer Departme	nt		
		7,124,330	2,604,672	9,729,002	Storm Sewer			
		9,415,000	3,442,147	12,857,147	-			

#### Schedule of Long-Term Debt Requirements

Installment Note Payable of 2001 April 30, 2016

Date of Issue	November 6, 2001
Date of Maturity	March 31, 2022
Authorized Issue	\$135,000
Interest Rate	5.71%
Interest Dates	Monthly
Principal Maturity Date	Monthly
Payable at	U.S. Bank

Fiscal		Requirements				
Year	P	Principal	Interest	Totals		
2017	\$	8,562	2,850	11,412		
2018		9,064	2,348	11,412		
2019		9,595	1,817	11,412		
2020		10,158	1,254	11,412		
2021		10,753	659	11,412		
2022		6,455	96	6,551		
		54,587	9,024	63,611		

#### Schedule of Long-Term Debt Requirements

Installment Note Payable of 2002 April 30, 2016

Date of Issue	January 28, 2002
Date of Maturity	January 31, 2022
Authorized Issue	\$73,850
Interest Rate	5.37%
Interest Dates	Monthly
Principal Maturity Date	Monthly
Payable at	U.S. Bank

	Requirements				
Р	rincipal	Interest	Totals		
\$	4.632	1.440	6,072		
Ŷ	4,887	· · · · · ·	6,072		
	4,715	851	5,566		
	5,415	656	6,071		
	5,713	358	6,071		
	3,631	65	3,696		
	28 993	4 555	33,548		
	<u>P</u> \$	4,887 4,715 5,415 5,713	Principal         Interest           \$ 4,632         1,440           4,887         1,185           4,715         851           5,415         656           5,713         358           3,631         65		

#### Schedule of Long-Term Debt Requirements

Installment Note Payable of 2010 April 30, 2016

Date of Issue	April 28, 2010
Date of Maturity	April 28, 2020
Authorized Issue	\$325,000
Interest Rate	2.77%
Interest Dates	April 28 and October 28
Principal Maturity Date	April 28
Payable at	U.S. Bank

Fiscal		Requirements				Due on	Due on	
Year	F	Principal	Interest	Totals	Oct. 28	Amount	Apr. 28	Amount
2017	\$	33,764	3,668	37,432	2016	1,950	2017	1,718
2018		34,705	2,727	37,432	2017	1,483	2018	1,244
2019		35,673	1,759	37,432	2018	1,002	2019	757
2020		36,644	764	37,408	2019	508	2020	256
		140,786	8,918	149,704		4,943		3,975

#### Schedule of Long-Term Debt Requirements

Installment Note Payable of 2012 April 30, 2016

Date of Issue Date of Maturity Authorized Issue Interest Rate Interest Dates Principal Maturity Date Payable at

January 11, 2012 January 15, 2017 \$879,571 6.00% Semi-Annually Semi-Annually Walmart

Fiscal			Requirements		
Year	Р	Principal	Interest	Totals	
2017	\$	87,028	3,478	90,506	

#### Schedule of Long-Term Debt Requirements

Installment Note Payable of 2012 April 30, 2016

Date of Issue	January 11, 2012
Date of Maturity	January 15, 2018
Authorized Issue	\$1,230,724
Interest Rate	6.00%
Interest Dates	Semi-Annually
Principal Maturity Date	Semi-Annually
Payable at	Menards

Fiscal	Requirements					
Year		Principal	Interest	Totals		
2017	\$	153,582	16,416	169,998		
2018	Ψ	155,842	7,062	164,904		
		311,424	23,478	334,902		

#### Schedule of Long-Term Debt Requirements

Installment Note Payable of 2014 April 30, 2016

Date of Issue	August 4, 2014
Date of Maturity	August 22, 2019
Authorized Issue	\$540,000
Interest Rate	1.66%
Interest Dates	Quarterly
Principal Maturity Date	Quarterly
Payable at	U.S. Bancorp Government Leasing and Finance, Inc.

Fiscal		Requirements					
Year	]	Principal	Interest	Totals			
2017	\$	107,078	5,688	112,766			
2018		108,868	3,899	112,767			
2019		110,687	2,081	112,768			
2020		56,037	349	56,386			
		382,670	12,017	394,687			

#### Schedule of Long-Term Debt Requirements

#### IEPA Clean Water SRF Loan Payable of 2011 April 30, 2016

Date of Issue	November 8, 2011
Date of Maturity	August 21, 2034
Authorized Issue	\$9,178,363
Interest Rate	1.25%
Interest Dates	February 18 and August 18
Principal Maturity Date	February 18 and August 18
Payable at	Illinois Environmental Protection Agency

Fiscal		Requirements		Interest Due on			
Year	Principal	Interest	Totals	Aug. 18	Amount	Feb. 18	Amount
2017	\$ 322,268	82,290	404,558	2016	41,647	2017	40,643
2018	326,309	78,248	404,557	2017	39,632	2018	38,616
2019	330,401	74,157	404,558	2018	37,593	2019	36,564
2020	334,543	70,014	404,557	2019	35,528	2020	34,486
2021	338,738	65,819	404,557	2020	33,437	2021	32,382
2022	342,985	61,572	404,557	2021	31,320	2022	30,252
2023	347,286	57,271	404,557	2022	29,176	2023	28,095
2024	351,641	52,916	404,557	2023	27,006	2024	25,910
2025	356,050	48,507	404,557	2024	24,808	2025	23,699
2026	360,515	44,043	404,558	2025	22,583	2026	21,460
2027	365,035	39,522	404,557	2026	20,330	2027	19,192
2028	369,612	34,945	404,557	2027	18,048	2028	16,897
2029	374,247	30,310	404,557	2028	15,738	2029	14,572
2030	378,940	25,617	404,557	2029	13,399	2030	12,218
2031	383,691	20,866	404,557	2030	11,031	2031	9,835
2032	388,502	16,055	404,557	2031	8,633	2032	7,422
2033	393,374	11,183	404,557	2032	6,204	2033	4,979
2034	398,306	6,251	404,557	2033	3,746	2034	2,505
2035	 201,022	1,256	202,278	2034	1,256	2035	
	 6,663,465	820,842	7,484,307	=	421,115		399,727

#### Schedule of Long-Term Debt Requirements

#### IEPA Drinking Water SRF Loan Payable of 2011 April 30, 2016

Date of Issue	November 8, 2011
Date of Maturity	July 15, 2034
Authorized Issue	\$9,452,726
Interest Rate	1.25%
Interest Dates	January 15 and July 15
Principal Maturity Date	January 15 and July 15
Payable at	Illinois Environmental Protection Agency

Fiscal		Requirements				Interest Due on			
Year	F	Principal	Interest	Totals		Jul. 15	Amount	Jan. 15	Amount
2017	\$	323,336	82,562	405,898		2016	41,785	2017	40,777
2018		327,391	78,508	405,899		2017	39,764	2018	38,744
2019		331,496	74,403	405,899		2018	37,718	2019	36,685
2020		335,652	70,246	405,898		2019	35,646	2020	34,600
2021		339,861	66,037	405,898		2020	33,548	2021	32,489
2022		344,122	61,776	405,898		2021	31,424	2022	30,352
2023		348,438	57,461	405,899		2022	29,273	2023	28,188
2024		352,807	53,091	405,898		2023	27,095	2024	25,996
2025		357,231	48,667	405,898		2024	24,890	2025	23,777
2026		361,710	44,189	405,899		2025	22,658	2026	21,531
2027		366,245	39,653	405,898		2026	20,397	2027	19,256
2028		370,838	35,061	405,899		2027	18,108	2028	16,953
2029		375,488	30,410	405,898		2028	15,790	2029	14,620
2030		380,196	25,702	405,898		2029	13,443	2030	12,259
2031		384,963	20,935	405,898		2030	11,067	2031	9,868
2032		389,790	16,108	405,898		2031	8,661	2032	7,447
2033		394,678	11,220	405,898		2032	6,225	2033	4,995
2034		399,627	6,271	405,898		2033	3,758	2034	2,513
2035		201,688	1,261	202,949		2034	1,261	2035	
		6,685,557	823,561	7,509,118			422,511		401,050